

Commonwealth of Pennsylvania State Employees' Retirement System

2024 Actuarial Report



COMMONWEALTH OF PENNSYLVANIA

STATE EMPLOYEES' RETIREMENT SYSTEM

2024 ACTUARIAL REPORT

DEFINED BENEFIT PLAN

KORN FERRY JUNE 10, 2025



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June 10, 2025

Mr. Joseph A. Torta Executive Director State Employees' Retirement System 30 North Third Street - Suite 150 Harrisburg, PA 17101-1716

Dear Mr. Torta:

The purpose of this letter and the enclosed report is to certify the actuarial adequacy of the contributions being made by the Commonwealth of Pennsylvania and other participating employers to the Pennsylvania State Employees' Retirement System (SERS), and to discuss the approach currently being taken toward meeting the financing objectives of the plan. Use of this letter and the enclosed for purposes other than stated may not be appropriate. The results provided herein are based upon the December 31, 2024 annual actuarial valuation.

The funding objective of the plan is set forth in the State Employees' Retirement Code (SERC). The annual employer contribution is equal to the sum of the following for the commonwealth fiscal year beginning July 1, 2025:

- (1) The employer share of the normal cost.
- (2) The fresh start amortization of the December 31, 2009 unfunded liability over a 30-year period beginning July 1, 2010 and ending on June 30, 2040.
- (3) The amortization of the change in liability due to Act 2010-120 (Act 120) over a 30-year period beginning July 1, 2011 and ending on June 30, 2041.
- (4) The amortization of changes in liability due to actual experience differing from assumed experience after December 31, 2009 over 30-year periods beginning with the July following the actuarial funding valuation determining such changes.
- (5) The extra contribution to return Act 2017-5 savings.
- (6) The amortization of legislated benefit changes, including cost-of-living increases, over 10-year periods beginning with the July following the actuarial valuation determining such changes. (Note: There are currently no 10-year amortizations being funded.)

The amortization payments are level dollar amounts over the remaining applicable amortization periods. The employer cost is determined as a percent of retirement-covered compensation. The total employer cost is the average contribution amount that needs to be received from the employer groups participating in the system. Some employer groups contribute a higher percent of compensation and others contribute a lower percent of compensation, depending on the



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benefits payable to each group's employees. The contribution amount is sufficient to cover the normal cost of benefits accruing during the year and interest on the unfunded liability.

The actuarial valuation is based on financial and participant data, which is supplied by SERS staff. We rely on that data and review it for consistency and reasonableness prior to using it in the valuation. The accuracy of the valuation results is dependent on the accuracy of the supplied information.

The actuarial valuation uses various economic and demographic assumptions regarding future plan experience. These assumptions were adopted by the State Employees' Retirement Board (the Board) in July of 2020 based upon the recommendations included in our July 2020 report on the nineteenth investigation of actuarial experience of SERS, covering the years 2015 through 2019. These changes to both the economic and demographic assumptions were implemented with the December 31, 2020 actuarial valuation. To ensure that the investment return assumption remains up to date and appropriate for every actuarial valuation, it is reviewed annually by the SERS actuaries and Board. The Board reduced the annual investment return assumption from 7.000% to 6.875% during its 2022 review for the December 31, 2022 valuations. It maintained the 6.875% assumption during its 2023 and 2024 reviews. We will continue to closely monitor the investment return assumption and will recommend changing it if conditions warrant such change.

Apart from the statutory funding requirements set forth in the SERC, there are also separate accounting standards to which SERS is subject for financial reporting purposes. Governmental Accounting Standards Board (GASB) Statement No. 67, Financial Reporting for Pension Plans, replaced the requirements of GASB Statement No. 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans, effective for financial statements for the fiscal year ended June 30, 2014. GASB Statement No. 68, Accounting and Financial Reporting for Pensions, which establishes standards for accounting and financial reporting by state and local governments for pensions, replaced the requirements of GASB Statement No. 27, Accounting for Pensions by State and Local Governmental Employers, effective for the fiscal year ended June 30, 2015. The actuarial information required under Statements No. 67 and 68 is not included in this report. These results were provided separately to SERS for inclusion in their annual financial reporting to the public and to the participating employers of the system.

Based upon the valuation results, it is our opinion that, provided future employer contributions are made in accordance with current law, the Pennsylvania State Employees' Retirement System is, and will continue to be, adequately funded, in accordance with generally accepted actuarial principles and procedures. The current funding policy guarantees that there are sufficient assets to pay benefits when they come due based on current assumptions.



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It should be noted that, during June of 2017, Governor Tom Wolf signed into law Act 2017-5. Act 2017-5 fundamentally changed retirement options for most new hires beginning January 1, 2019. This legislation introduced two new hybrid defined benefit (DB)/defined contribution (DC) options and a straight DC option. New classes of service now apply to most state employees who first become SERS members on or after January 1, 2019; however, most hazardous duty employees are exempt from the new plan design.

In April 2020, SERS received an advance payment of \$1,061 million from the Pennsylvania State University (PSU), and in April 2021, SERS received an advance payment of \$825 million from the Pennsylvania State System of Higher Education (PASSHE). The advance payments were part of a funding agreement under Act 2019-105 that reduced PSU's and PASSHE's allocated shares of the unfunded liability and created schedules of setoff amounts that reduce the future contributions due from each. These arrangements accelerated the funding of SERS but are not expected to increase the long-term funded status of SERS since the future contributions from PSU and PASSHE will be reduced by the value of the advance payments.

To ensure the expected benefit of the advance payments is allocated to PSU and PASSHE, the value of the future setoff amounts is added to the unfunded liability to determine the Amortization Liability. The Amortization Liability is used to determine the amortization payments due from all employers, prior to recognizing any setoff amounts. This allows the effect of the advance payments to be allocated only to PSU and PASSHE and have no expected effect on the contributions due from the other employers.

Please note that future actuarial measurements can differ significantly from current measurements due to such factors as plan experience differing from that anticipated by the assumptions, changes in future assumptions, and changes in plan provisions or applicable law. It is beyond the scope of our annual actuarial valuation to perform an analysis of the potential range of such future differences in measurement; however, we have performed such an analysis and presented the results in a separate Stress Testing and Risk Assessment report, dated September 17, 2024, which is available on the SERS website.

Actuarial Certification

To the best of our knowledge, this report is complete and accurate and all costs and liabilities have been determined on the basis of actuarial assumptions and methods which are reasonable (taking into account the past experience of SERS and reasonable expectations) and which represent our best estimate of anticipated experience under the plan. The report, costs, liabilities, assumptions, and methods used for funding purposes are in accordance with the parameters set by Actuarial Standards of Practice.



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The actuaries certifying to this valuation are members of the Society of Actuaries or other professional actuarial organizations and meet the Qualification Standards of the American Academy of Actuaries for purposes of issuing Statements of Actuarial Opinion.

Respectfully submitted, Korn Ferry

By Craig R. Graby

Member American Academy of Actuaries

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State Employees' Retirement System Valuation Highlights

| | <u>De</u> | ecember 31, 2024 Valuation | <u>De</u> | <u>valuation</u> | | | |
|--|-----------|-------------------------------|-----------|------------------|--|--|--|
| Summary of Employer Contributions as a Percent of Total Compensation | | | | | | | |
| SERS Plan Contribution | | | | | | | |
| Normal Cost | | 7.65% | | 7.94% | | | |
| Amortization of Liabilities | | 24.69% | | 25.66% | | | |
| Extra Contribution to Return Act 5 Savings | | 0.00% | | 0.00% | | | |
| Total SERS Plan Contribution | | 32.34% | | 33.60% | | | |
| Benefits Completion Plan Contribution | | 0.04% | | 0.05% | | | |
| Total Contribution | | 32.38% | | 33.65% | | | |
| Demographic Character | istics | s of the Population | | | | | |
| Active Participants: | | | | | | | |
| Number | | 100,131 | | 98,115 | | | |
| Average age | | 46.1 | | 46.3 | | | |
| Average service | | 10.7 | | 10.9 | | | |
| Average annualized covered compensation | \$ | 72,622 | \$ | 69,870 | | | |
| Total annualized covered compensation | \$ | 7,271,713,000 | \$ | 6,855,295,000 | | | |
| Funding payroll | \$ | 7,615,319,000 | \$ | 7,168,727,000 | | | |
| Annuitants and Beneficiaries: | | | | | | | |
| Number | | 137,620 | | 136,972 | | | |
| Average age | | 71.3 | | 70.9 | | | |
| Total annual pension | \$ | 3,594,598,056 | \$ | 3,498,837,015 | | | |
| Inactive and Vested Participants: | | | | | | | |
| Number | | 6,995 | | 7,077 | | | |
| Ass | ets | | | | | | |
| Market Value of Assets | \$ | 38,645,991,627 | \$ | 36,414,684,941 | | | |
| Actuarial Value of Assets | \$ | 40,106,952,931 | \$ | 38,793,394,010 | | | |
| Funded Status (Market Assets) | | 67.7% | | 65.3% | | | |
| Funded Status (Actuarial Assets) | | 70.3% | | 69.6% | | | |

Note: The terms "employee," "member" and "participant" are used interchangeably throughout this report; however, there are distinct differences between them. In general, an "employee" is an individual who is actively employed by the Commonwealth, a "member" is an employee who is covered by the SERS Defined Benefit (DB) Plan and a "participant" is an employee who is covered by the SERS Defined Contribution (DC) Plan.

Employer Contribution Rate by Group Fiscal Year 2025 - 2026

| | | Benefits | | Defined | |
|---------------------------|-------------------|-----------------|-----------------|----------------|--------------|
| | | Completion | Legacy | Contribution | |
| | SERS Plan* | <u>Plan</u> | Subtotal | <u>Plan</u> | Total |
| Class A-5 Members: | 16.67% | 0.04% | 16.71% | 2.25% | 18.96% |
| Class A-6 Members: | 16.92% | 0.04% | 16.96% | 2.00% | 18.96% |
| DC Plan Only Members: | 15.42% | 0.00% | 15.42% | 3.50% | 18.92% |
| Class A-3 and A-4 Members | : : | | | | |
| Age 65 Retirement | 26.82% | 0.04% | 26.86% | 0.00% | 26.86% |
| Age 55 Retirement | 30.46% | 0.04% | 30.50% | 0.00% | 30.50% |
| Park Rangers | 27.99% | 0.04% | 28.03% | 0.00% | 28.03% |
| Capitol Police | 27.99% | 0.04% | 28.03% | 0.00% | 28.03% |
| State Police | 51.72% | 0.04% | 51.76% | 0.00% | 51.76% |
| Class AA Members: | | | | | |
| Age 60 Retirement | 39.92% | 0.04% | 39.96% | 0.00% | 39.96% |
| Age 50 Retirement | 44.74% | 0.04% | 44.78% | 0.00% | 44.78% |
| Park Rangers | 40.91% | 0.04% | 40.95% | 0.00% | 40.95% |
| Capitol Police | 40.91% | 0.04% | 40.95% | 0.00% | 40.95% |
| Enforcement Officers | 44.74% | 0.04% | 44.78% | 0.00% | 44.78% |
| Class A Members: | | | | | |
| Age 60 Retirement | 31.49% | 0.04% | 31.53% | 0.00% | 31.53% |
| Age 50 Retirement | 35.48% | 0.04% | 35.52% | 0.00% | 35.52% |
| Park Rangers | 33.67% | 0.04% | 33.71% | 0.00% | 33.71% |
| Capitol Police | 33.67% | 0.04% | 33.71% | 0.00% | 33.71% |
| State Police | 58.00% | 0.04% | 58.04% | 0.00% | 58.04% |
| Enforcement Officers | 35.48% | 0.04% | 35.52% | 0.00% | 35.52% |
| Class D-4 Legislators | 47.94% | 0.04% | 47.98% | 0.00% | 47.98% |
| Class E Members | 51.96% | 0.04% | 52.00% | 0.00% | 52.00% |

^{*}Includes 0.00% extra contribution to return Act 5 savings for all groups.

The above group rates result in employer contribution rates (expressed as a percentage of total projected covered compensation for active members in fiscal year 2025-2026) of 32.34% for the SERS DB plan, 0.04% for the Benefits Completion Plan and 32.38% in Total for the DB plan. The above group rates are applied to all employers prior to any setoff amounts related to an advance payment. The contributions due from PSU will reflect a setoff amount of \$93.3 million related to the 2020 advance payment and the contributions due from PASSHE will reflect a setoff amount of \$79.9 million related to their 2021 advance payment.

General Discussion

The liabilities and costs in this report are based upon actuarial assumptions adopted by the State Employees' Retirement Board (the Board) and funding procedures specified in the State Employees' Retirement Code (SERC). The SERC requires that the Board conduct a study of the actuarial experience of SERS every five years as a basis for setting the actuarial assumptions used in the valuation. A five-year study was conducted and delivered to the Board in July of 2020. The Board approved the recommendations of the actuary and the new assumptions were first used in the December 31, 2020 valuation.

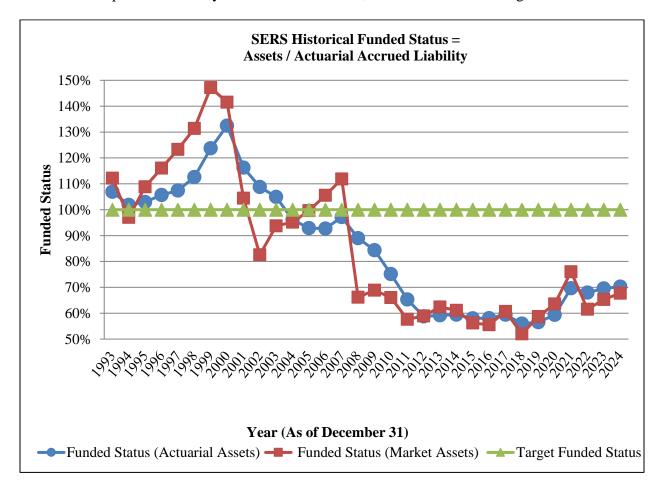
The most important actuarial assumptions are the investment return assumption, also known as the valuation interest rate assumption, and the salary growth assumption. The investment return experience is reviewed annually and as a part of the normal five-year experience study cycle. As a result of the review undertaken during July of 2020, the Board approved a reduction in the annual investment return assumption from 7.125 percent to 7.000 percent. During 2022, the Board approved a reduction in the annual investment return assumption from 7.00 percent to 6.875 percent.

Both the investment return and the salary growth assumptions are based upon an underlying inflation rate assumption of 2.50 percent per year. Salary growth is the total of assumed increases in salary rates and career salary growth. It is generally assumed that the salary rates will increase by 2.8 percent per year due to general salary schedule increases and that career salary growth (promotion and longevity growth) will average an additional 1.78 percent per year. Thus, the total average salary increase for an individual will generally be 4.58 percent per year.

The employer contribution rate is determined as a percent of covered compensation that is the total of (1) the employer normal cost percent and (2) the net amortization of the unfunded liability and (3) the extra contribution to return Act 5 savings, but not less than any applicable minimum contribution prescribed by the SERC. The final total employer contribution rate based on December 31, 2024 data is 32.34 percent of covered compensation, which is the sum of (1) the employer normal cost of 7.65 percent of compensation plus (2) the net amortization of the unfunded liability of 24.69 percent of compensation plus (3) the extra contribution to return Act 5 savings of 0.00 percent. See Schedule P for further discussions of the Act 2010-120 minimum and the Act 2017-5 extra contributions to return savings.

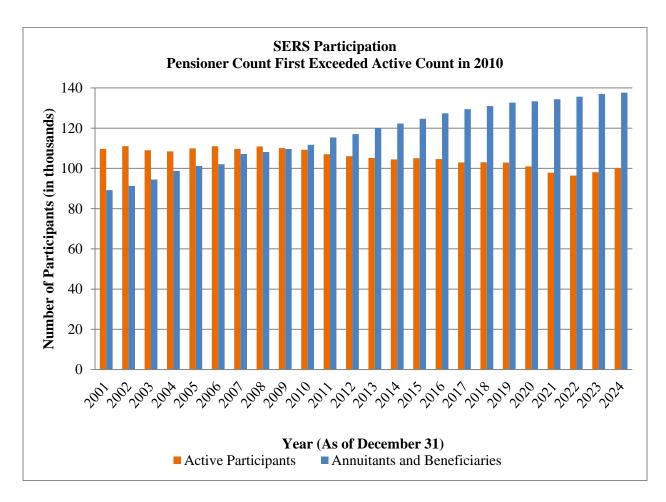
The funded ratio is the ratio of assets to the actuarial accrued liability. As a consequence of the global economic downturn, SERS' funded status, as measured by the funded ratio, declined significantly during 2008. A market return well above expectations in 2021 resulted in an increase in both the market and actuarial value funded ratios from 63.6 percent to 76.0 percent, and from 59.4 percent to 69.6 percent, respectively. A market return below expectations in 2022 resulted in a decrease in both the market and actuarial value funded ratios from 76.0 percent to 61.5 percent, and from 69.6 percent to 68.0 percent, respectively. A market return above expectations in 2023 resulted in an increase in both the market and actuarial value funded ratios from 61.5 percent to 65.3 percent, and from 68.0 percent to 69.6 percent, respectively. In 2024, a market return above expectations resulted in an increase in both the market and actuarial value funded ratios from 65.3 percent to 67.7 percent, and from 69.6 percent to 70.3 percent, respectively.

Chart 1 below presents a history of SERS funded ratios, relative to the 100% target funded status.



During 2010, the count of pensioners exceeded the count of active participants for the first time in the history of SERS. As of December 31, 2024, the count of pensioners (137,620) further exceeds the count of active participants (100,131), a clear sign of a mature retirement system. Chart 2 on the next page illustrates the maturing of the SERS population since 2001.

Although it was noted previously that the interest rate and salary growth are the most important actuarial assumptions, the maturity of the SERS population heightens the importance of the mortality assumptions. Thus, the updates to the post-retirement mortality assumptions recommended by the actuary every five years based upon SERS' actual ongoing mortality experience, have become increasingly critical to the annual valuation process.

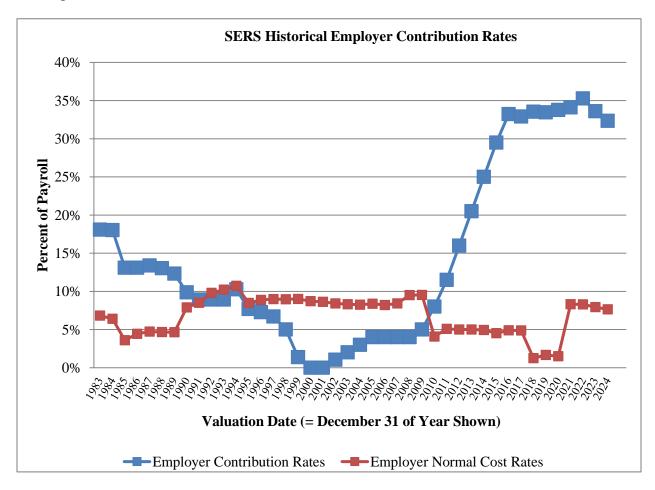


A separate and distinct Benefits Completion Plan provides benefits to certain members whose SERS benefits are limited by IRC Section 415(b) maximum benefit limitations. The Benefits Completion Plan employer contribution requirements for fiscal year 2025-2026, which were determined by a separate December 31, 2024 actuarial valuation, are presented in the Valuation Highlights herein. Otherwise, Benefits Completion Plan costs and liabilities are not included in the schedules of this report.

History of the Employer Contribution Rate

Chart 3 below shows the history of the employer contribution rate from 1983 through 2024. With some fluctuations, the general trend from 1984 through 2001 had been downward, with the rate declining from the 18 percent range in the years 1983 and 1984 to zero in 2000 and 2001. The investment returns were below the actuarial assumption (then 8.5 percent) in 2000 through 2002. The changes to the amortizations under Act 2003-40 and subsequent investment gains would have kept the contributions from increasing, had it not been for legislated floors that caused the employer contributions to increase between 2002 and 2005.

From 2006 through 2015, actual employer contribution rates were at levels prescribed by law, increasing each year since 2009. Effective with the December 31, 2016 valuation, for the first time since 2010, the employer contribution rate was uncollared (that is, no longer limited by the Act 2010-120 rate collars). Note that the current valuation employer contribution rate shown below (32.34 percent as of December 31, 2024) represents a decrease versus the prior valuation contribution rate (33.60 percent as of December 31, 2023).



The total employer cost is the actual contribution rate during the succeeding fiscal year. For instance, the rate of 32.34 percent of covered compensation for the December 31, 2024 valuation date will be the employer contribution rate for the fiscal year beginning July 1, 2025.

History of Inflation, Investment Return and Salary Growth

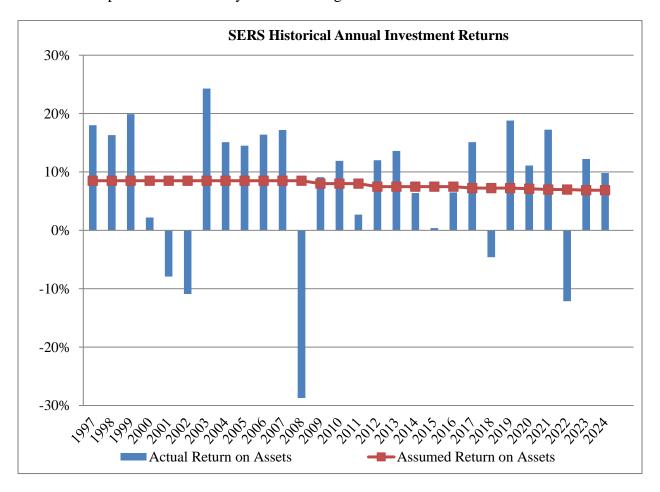
Table 1 below shows the rate of inflation, the nominal and real investment return based on the market value of assets, and the nominal and real salary growth for the past 20 years. The nominal rates are the actual investment rate and salary growth. The real rates are the nominal rates adjusted by removing inflation. The inflation rates shown are based on the Consumer Price Index for All Urban Consumers (CPI-U) data. The nominal rate of salary growth is the percentage increase in general pay levels specified by the predominant collective bargaining agreement. This salary growth includes general pay increases, but excludes career salary growth (that is, pay changes resulting from promotions or longevity growth).

| Table 1: Comparison of Annual Rates of Growth | | | | | | |
|---|-----------|-----------|----------|----------|--------|--|
| | | Investmen | t Return | Salary G | Growth | |
| Year | Inflation | Nominal | Real | Nominal | Real | |
| 2005 | 3.4 | 14.5 | 10.7 | 3.0 | (0.4) | |
| 2006 | 2.5 | 16.4 | 13.6 | 3.5 | 1.0 | |
| 2007 | 4.1 | 17.2 | 12.6 | 2.8 | (1.2) | |
| 2008 | 0.1 | (28.7) | (28.8) | 3.0 | 2.9 | |
| 2009 | 2.7 | 9.1 | 6.2 | 3.0 | 0.3 | |
| 2010 | 1.5 | 11.9 | 10.2 | 3.0 | 1.5 | |
| 2011 | 3.0 | 2.7 | (0.3) | 3.0 | 0.0 | |
| 2012 | 1.7 | 12.0 | 10.1 | 1.0 | (0.7) | |
| 2013 | 1.5 | 13.6 | 11.9 | 2.8 | 1.3 | |
| 2014 | 0.8 | 6.4 | 5.6 | 3.5 | 2.7 | |
| 2015 | 0.7 | 0.4 | (0.3) | 3.4 | 2.7 | |
| 2016 | 2.1 | 6.5 | 4.3 | 1.8 | (0.3) | |
| 2017 | 2.1 | 15.1 | 12.7 | 4.7 | 2.5 | |
| 2018 | 1.9 | (4.6) | (6.4) | 5.3 | 3.3 | |
| 2019 | 2.3 | 18.8 | 16.1 | 4.8 | 2.4 | |
| 2020 | 1.4 | 11.1 | 9.6 | 4.9 | 3.5 | |
| 2021 | 7.0 | 17.2 | 9.5 | 3.7 | (3.1) | |
| 2022 | 6.5 | (12.1) | (17.5) | 4.1 | (2.3) | |
| 2023 | 3.4 | 12.2 | 8.5 | 4.1 | 0.7 | |
| 2024 | 2.9 | 9.8 | 6.7 | 4.8 | 1.8 | |
| Average 2005-2024 | 2.6% | 6.8% | 4.1% | 3.5% | 0.9% | |

The averages represent the geometric averages of all of the rates over the 20-year period, not the arithmetic averages.

Chart 4 below presents a 28-year history of SERS annual investment returns relative to the actuarially assumed returns of:

- 8.5 percent initially adopted for calendar year 1996 and retained through 2008,
- 8.0 percent for 2009 through 2011,
- 7.5 percent for 2012 through 2016,
- 7.25 percent for calendar year 2017 through 2019,
- 7.125 percent for calendar year 2020,
- 7.0 percent for calendar year 2021 and 2022,
- 6.875 percent for calendar year 2023 through 2025



Comments on Schedules

Employer Contribution Rate

<u>Schedules A and B</u> summarize the development of the employer contribution rate before allocation by group. The employer contribution is equal to the sum of (1) the employer share of the normal cost and (2) amortization of the unfunded liability and (3) the extra contribution to return Act 5 savings.

The normal cost is the level percentage of compensation needed to fund the liability for any prospective benefits earned by all active members over the period of their actual service. The employer share of the normal cost decreased from 7.94 percent in 2023 to 7.65 percent in 2024 primarily due to the lower normal cost for new entrants in Classes A-5 and A-6 replacing higher normal cost employees who separated.

Portions of the unfunded liability are amortized over either 10 years or 30 years, as required by the SERC. Under Act 2010-120, the total December 31, 2009 unfunded liability was amortized over 30 years as part of a fresh start that combined all of the unfunded liability amortizations into one amortization. Net losses in 2010 and after were amortized over 30 years. The total unfunded liability as of December 31, 2024 was \$16.97 billion. As of December 31, 2023, the total unfunded liability was \$16.98 billion.

In order to properly reflect the prefunding contribution made by the Pennsylvania State University (PSU) and the Pennsylvania State System of Higher Education (PASSHE), the valuation uses an amortization liability which nets out the present value of the future setoff amounts that will be credited to PSU and PASSHE. The amortization liability is now the basis for determining new amortization amounts and is \$18.70 billion as of December 31, 2024. Additional information relating to the prefunding contribution is included in Schedule Q.

<u>Schedule B</u> shows the allocation of the total amortization liability by year into those liabilities being amortized over 30 years. All amortization payments are level dollar amounts over the applicable amortization period. There are currently no 10-year amortizations. The total net charge for the amortization of the amortization liability is 24.69 percent of the total projected covered compensation for the 2025-2026 fiscal year.

The employer contribution rate is equal to the total of the normal cost and the amortization of the amortization liability and the extra contribution to return Act 5 savings, but not less than the normal cost. The employer contribution rate calculated at 32.34 percent of covered compensation will be applied for the fiscal year beginning July 1, 2025.

Employer Contribution Rates by Group

<u>Schedule C</u> summarizes the development of the employer contribution rate for each group of members with different benefits. The Normal Cost Rate for each group is valued based on the active members of the group. Three adjustments are made to the Normal Cost to develop the employer group rates. The first is to add the Basic Contribution Rate, which funds annual payment of the Amortization Liability. The second is to multiply the Basic Contribution Rate by the applicable adjustment factor relative to the Class A-5 and A-6 benefit values. Third, the Park Rangers, Capitol Police and State Police Officers are also charged the amount necessary to fund the past service cost

of benefit improvements that were effective in prior years. These charges are further explained in Schedule P. The complete schedule of contributions by group is shown in Table 2.

| Table 2 Employer Contribution Rate by Group Fiscal Year 2025-2026 (Excluding Benefits Completion and DC Plan Contributions) | | | |
|---|--|--|--|
| Class A-5 Age 67 Retirement | 16.67% | | |
| Class A-6 Age 67 Retirement | 16.92 | | |
| DC Plan Only | 15.42 | | |
| Class A-3/A-4 Age 65 Retirement Age 55 Retirement Park Rangers Capitol Police State Police | 26.82 30.46 27.99 27.99 51.72 | | |
| Class AA Age 60 Retirement Age 50 Retirement Park Rangers Capitol Police Enforcement Officers | 39.92 44.74 40.91 40.91 44.74 | | |
| Class A Age 60 Retirement Age 50 Retirement Park Rangers Capitol Police State Police Enforcement Officers | 31.49 35.48 33.67 33.67 58.00 35.48 | | |
| Class D-4 Legislators | 47.94 | | |
| Class E Members | 51.96 | | |

 $\underline{\text{Schedule D}}$ shows the development of the shared-risk/shared-gain member contributions, in accordance with Act 2010-120 and Act 2017-5. A shared-risk contribution of 0.09% applies to virtually all Class A-5 and A-6 members for the 2025-2026 fiscal year.

Change in Employer Contribution Rate

<u>Schedule E</u> contains an analysis of the change in the employer contribution rate and unfunded liability from the 2023 to the 2024 valuation.

The largest increase in the unfunded liability -\$425.9 million - was due to larger than expected pay increases and resulted in an increase in the total employer cost of 0.45 percent of compensation.

Another increase in the unfunded liability – \$88.7 million – resulted from other differences between actual and expected experience of the covered population. This increase in liability resulted in an increase in the total employer cost of 0.11 percent of compensation. The increase in liability was offset by new entrant normal costs being lower for Act 2017-5 hires. This reduced the normal cost by 0.43 percent resulting in a net decrease in cost of 0.32 percent.

The only decrease in the unfunded liability -\$26.2 million - resulted from recognition (under the five-year asset smoothing method) of four years of asset gains totaling \$1,561.3 million, which was partially offset by one year of asset losses equal to \$1,535.1 million. This net gain of \$26.2 million resulted in a 0.03 percent decrease in the total employer cost.

Actuarial Balance Sheet and Account Balance Transfers

<u>Schedule F</u> contains the actuarial balance sheet that compares the total assets and liabilities of \$66.1 billion. The assets include current assets and the present value of future contributions. The liabilities include the present value of all benefits to current active and retired members.

Each year the account balances in the three benefit payment accounts are compared to the actuarial liabilities developed in the valuation. If needed, transfers are made to bring the accounts into balance with the liabilities. The accounts go out of balance during the year as a result of differences between actual experience and the reserves set for retirees. In 2024, a transfer of \$414.7 million was made from the State Accumulation Account to the Annuity Reserve Account to keep the latter account in balance. There were also transfers of \$30.9 million from the State Accumulation Account to the State Police Benefit Account and \$1.5 million from the State Accumulation Account to the Enforcement Officers' Benefit Account, to keep these accounts in balance. No other transfers were necessary.

The details of these transfers are shown in Schedule G.

Accounting Disclosure Statements

<u>Schedule H</u> addresses disclosure information required by the Governmental Accounting Standards Board (GASB). Major changes have occurred in GASB's reporting and disclosure requirements over recent years. Specifically, GASB Statements No. 67 and 68 have replaced prior GASB Statements No. 25 and 27, respectively.

Over past years, this report presented the disclosure information required under GASB Statement No. 25, including the "Schedule of Funding Progress" and the "Schedule of Employer Contributions," and commentary relating to SERS' annual employer contributions versus the GASB minimum levels. Although these schedules have been discontinued by GASB, the information and our commentary continue to be of interest to readers of this report. Therefore, Schedule H once again includes information as required under the former GASB accounting and disclosure requirements:

Page 2 of Schedule H shows funding progress from December 31, 2005 through December 31, 2024.

Page 3 of Schedule H shows a comparison of the actual contributions to the system over recent years to the Annual Required Contribution (ARC) as defined by GASB Statement No. 25.

GASB Statement No. 25 defined the ARC to be equal to the employer normal cost plus an amount to amortize the unfunded actuarial accrued liability over an acceptable amortization period. During calendar years 2016 through 2019 and 2022 through 2023, actual employer contributions were equal to the ARC. In calendar years 2020 and 2021, the employer contributions exceeded the ARC due to prefunding contributions made by PSU and PASSHE.

<u>Schedule I</u> shows the results of the solvency test. A short-term solvency test is one means of checking a pension system's progress under its funding program. In this solvency test, the SERS assets are compared with the actuarial accrued liabilities. The liabilities are classified into:

- Liability for active participant contributions in the Fund,
- Liability for future benefits to present annuitants and beneficiaries, and
- Liability for service already rendered by the active participants.

The schedule shows that from 1992 through 2003 the total actuarial accrued liability was fully covered by the assets. In 2004, the funded ratio dropped below 100 percent and it is currently at 70.3 percent. Absent unusual circumstances, the funded status of defined benefit plans will be below 100 percent and gradually approach 100 percent funding as liabilities become fully amortized. The State Employees' Retirement Fund had exceeded 100 percent of liabilities as a result of the high level of investment returns between 1985 and 1999. The funded ratio dropped below 100 percent largely as a result of the low investment returns of 2000 to 2002 and 2008, the Act 2001-9 benefit increases, the 2002-2003 COLAs, underfunded employer contributions, and the amortization schedule. Also, the implementation of Act 2010-120 for the December 31, 2010 valuation led to a lower normal cost and a higher accrued liability (and unfunded accrued liability). The new funding method reversed this and led to a higher normal cost and a lower accrued liability. The reduction in the assumed annual investment return from 8.0 percent to 7.5 percent on December 31, 2011, from 7.5 percent to 7.25 percent on December 31, 2016, from 7.25 percent to 7.125 percent on December 31, 2019, from 7.125 percent to 7.0 percent on December 31, 2020, and from 7.0 percent to 6.875 percent on December 31, 2022 further increased the actuarial accrued liability (and unfunded accrued liability).

The current funding policy will eventually restore the funded ratio to 100 percent provided that contributions are made as provided in current law. SERS is being funded in accordance with

generally accepted actuarial principles and procedures even though the accrued liabilities are temporarily greater than the assets.

Plan Assets

Schedule J summarizes the development of the actuarial value of assets as of December 31, 2024. The assets are based on the financial statements prepared by SERS. The asset valuation method smooths out year-to-year fluctuations in the market value. The approach gradually recognizes, over a five-year period, the differences between total investment return and the actuarial assumed annual rate of return (8.5 percent prior to 2009; 8.0 percent for 2009 through 2011; 7.5 percent for 2012 through 2016; 7.25 percent for 2017 through 2019; 7.125 percent for 2020; 7.0 percent effective starting in 2021 and 2022; and 6.875 percent effective starting in 2023). This smoothing method recognizes 20 percent of the 2024 asset gain of \$0.9 billion this year, with the remainder to be recognized over the next four years.

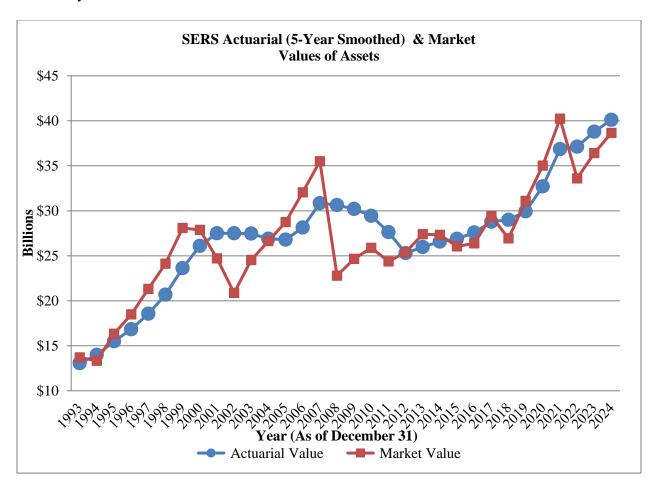


Chart 5 above presents a history since 1993 of SERS asset values, including both the actuarial value and the market value.

Projection

Schedule K shows the number of participants, contributions, and benefits from 2006 through 2024 with a projection through 2035. The first page of Schedule K shows new annuitants, annuitant deaths, new beneficiaries, and beneficiary deaths during the year. The second page of Schedule K shows a projection of post-2024 active participants distributed among the plan options that exist under Act 2017-5 and reflects our expectation that, out of all non-exempt new hires after 2024, approximately 94 percent will elect the hybrid option Class A-5, 3 percent will elect the hybrid option Class A-6 and 3 percent will elect the defined contribution (DC) only option. This 94 percent / 3 percent / 3 percent expectation is similar to, but does not exactly reflect, SERS' actual election experience to date. In future valuations, these election percentages will be adjusted to reflect actual election experience. The third page of Schedule K shows the projection of employer and employee contributions and a projection of the benefits and expenses. The projected employee and employer contributions are shown in dollars and as a percentage of compensation. Although Act 2017-5 introduced DC plan options effective in 2019, Schedule K (Page 3 of 3) only includes projected Defined Benefit (DB) Plan contributions.

<u>Note:</u> With Act 2017-5 having become effective at the beginning of 2019, eligible employees (other than exempt Hazardous Duty and State Police) hired on or after January 1, 2019 must opt to join one of the two new hybrid DB/DC plans or the DC-Only plan. Therefore, the second page of Schedule K is included to show projected counts of post-2024 active participants among the available plan options.

Risk Measurements

<u>Schedule L</u> provides information on the major risks that could affect the future funded position and contribution needs of SERS. Schedule L includes a discussion of the potential for deviations in future measurements and the estimated effect on the annual employer contribution, also referred to as the Actuarially Determined Contribution (ADC).

This information is intended to enhance the reader's understanding of the potential for future deviations in funded position and contribution needs, and how the risk exposure is changing over time. Schedule L, along with further analyses being completed for the SERS Board and staff, are responsive to the requirements of Actuarial Standard of Practice Number 51 (ASOP 51), which provides guidance on the assessment and disclosure of risk associated with retirement systems.

Participant Data

Sections I and II of <u>Schedule M</u> provide a distribution of the total of the active, inactive, and terminated vested participants as of December 31, 2024 by benefit class, sex, age, and length of service. Inactive participants include employees on furlough as well as employees with prior SERS service currently participating in the Pennsylvania Public School Employees' Retirement System (PSERS). The table also shows the average annualized salary in 2024 by age group and sex. Section III of the schedule shows retired annuitants, disabled annuitants, survivors and beneficiaries receiving benefits by age, sex, and benefit amounts.

Although we have made tests to check for reasonableness and consistency, we have not independently audited the data, which was submitted by SERS. As appropriate, we have made certain adjustments to the SERS data, including the use of a minimum annual salary assumption of \$20,000.

Section III of Schedule M shows the monthly annuities that were being paid as of December 31, 2024. Total benefits from the fund include lump sum payments and death benefits so these are much higher than the sum of annuities shown in Schedule M and in the highlights.

Plan Provisions

<u>Schedule N</u> contains a summary of the principal provisions of the plan. As a consequence of Act 2017-5 (signed into law in June 2017 and generally effective January 1, 2019), significant changes in plan provisions, including the addition of two new membership classes and the Defined Contribution Plan, have been included effective with the 2018 valuation.

Actuarial Assumptions

<u>Schedule O</u> summarizes the actuarial assumptions used for the valuation. The two types of assumptions are economic assumptions, such as the investment return and salary growth assumptions, and demographic assumptions, such as the assumed rates of retirement and mortality.

As a result of the 2015-2019 actuarial experience study, effective with the December 31, 2020 actuarial valuation, changes were made to most of the actuarial assumptions used for the annual SERS actuarial valuations. As a result of the review undertaken during July of 2020, the Board approved a reduction in the annual investment return assumption from 7.125 percent to 7.000 percent. The change was implemented with the December 31, 2020 actuarial valuation and was retained for the December 31, 2021 actuarial valuation. Based upon a review undertaken during 2022, the Board approved a reduction in the annual investment return assumption from 7.000 percent to 6.875 percent, which was effective beginning with the December 31, 2022 valuation.

Actuarial Methods

<u>Schedule P</u> explains the asset valuation and funding method used in the valuation, and the determination of the annual contribution. The asset valuation method spreads investment gains and losses over five years. The funding method provides for reasonable levels of contributions that will fund the cost of future benefits with a credit for amortization of the excess of assets over liabilities. Schedule P also explains how the individual class rates are determined. Section V of Schedule P discusses the plan provisions that are not valued.

Advance Payments of Unfunded Liability Contributions by SERS Employers

As a consequence of Act 2019-105 (signed into law in November of 2019), there was a mechanism available (now closed) to eligible SERS employers, whereby an employer could enter into an agreement with the SERS Board to prepay 75 percent to 100 percent of their portion of the SERS unfunded accrued actuarial liability. The Pennsylvania State University (PSU) and the Pennsylvania State System of Higher Education (PASSHE) entered into such agreements during 2020 and 2021 respectively. Schedule Q includes additional details regarding this new law and the consequences of the PSU and PASSHE prefunding.

Glossary

<u>Schedule R</u> defines certain terms used in this actuarial report.

State Employees' Retirement System <u>Unfunded Liability and Normal Cost as of December 31, 2024</u>

I. Present Value of Benefits:

| | A) Active and Inactive Participants | | |
|------|---|----|----------------|
| | 1) Superannuation and Withdrawal | \$ | 28,777,205,699 |
| | 2) Disability | | 838,923,106 |
| | 3) Death | | 823,237,049 |
| | 4) Refunds | | 126,697,493 |
| | 5) Special Police and Enforcement | | _ |
| | Officer Benefits | | |
| | 6) Subtotal | \$ | 30,566,063,347 |
| | B) Annuitants and Beneficiaries | · | 35,484,703,844 |
| | C) Total | \$ | 66,050,767,191 |
| II. | Present Value of Member and Employer Contributions: | | |
| | A) Employer Portion of Normal Cost | \$ | 4,596,473,939 |
| | B) Member Contributions | | 4,373,056,758 |
| | C) Total | \$ | 8,969,530,697 |
| III. | Actuarial Accrued Liability: (I) - (II) | \$ | 57,081,236,494 |
| IV. | Actuarial Value of Assets | \$ | 40,106,952,931 |
| V. | Unfunded Liability (III) - (IV) | \$ | 16,974,283,563 |
| VI. | Employer Normal Cost Rate | | |
| | A) Total Normal Cost Rate for active members to fund: | | |
| | 1) Superannuation and Withdrawal | | 11.76% |
| | 2) Disability | | 0.55% |
| | 3) Death | | 0.40% |
| | 4) Refunds | | 0.40% |
| | 5) Administrative | | 0.49% |
| | 6) Total | | 13.60% |
| | B) Member Contribution Rate | | 5.95% |
| | C) Employer Normal Cost Rate (A) - (B) | | 7.65% |

State Employees' Retirement System Employer Contribution Rate in Fiscal Year 2025 - 2026

| | | Funding | g Period | | Outstanding | | Payment as a |
|-----|--|-----------------|----------|-----------------|--|------------------------------------|---------------|
| | | | From | Initial Amount | Balance as of | Annual Payment | Percent of |
| | | Years | July 1 | of Liability | 12/31/24 | Amount | Compensation* |
| Ī. | Amortization of Liability (Asset) For: | | | | | | |
| | A) Liability Fresh Start | 30 | 2010 | \$5,592,323,524 | \$4,147,851,923 | \$451,822,869 | 5.93% |
| | B) Changes in 2010 | 30 | 2011 | 4,192,690,873 | 3,218,630,780 | 337,900,138 | 4.44% |
| | C) Changes in 2011 | 30 | 2012 | 5,018,078,343 | 3,973,325,610 | 403,452,179 | 5.30% |
| | D) Changes in 2012 | 30 | 2013 | 3,244,242,829 | 2,643,664,252 | 260,447,381 | 3.42% |
| | E) Changes in 2013 | 30 | 2014 | 344,271,135 | 287,938,014 | 27,598,268 | 0.36% |
| | F) Changes in 2014 | 30 | 2015 | 482,239,376 | 412,982,700 | 38,604,729 | 0.51% |
| | G) Changes in 2015 | 30 | 2016 | 1,522,849,789 | 1,332,534,054 | 121,745,552 | 1.60% |
| | H) Changes in 2016 | 30 | 2017 | 740,369,408 | 660,697,185 | 59,113,106 | 0.78% |
| | I) Changes in 2017 | 30 | 2018 | 46,940,886 | 42,667,138 | 3,744,858 | 0.05% |
| | J) Changes in 2018 | 30 | 2019 | 3,460,285,687 | 3,198,719,063 | 275,840,063 | 3.62% |
| | K) Changes in 2019 | 30 | 2020 | 635,059,340 | 596,210,296 | 50,586,338 | 0.66% |
| | L) Changes in 2020 | 30 | 2021 | 857,881,396 | 817,123,257 | 68,301,334 | 0.90% |
| | M) Changes in 2021 | 30 | 2022 | (5,043,505,077) | (4,869,351,914) | (401,443,930) | -5.27% |
| | N) Changes in 2022 | 30 | 2023 | 1,834,588,082 | 1,793,496,805 | 145,990,783 | 1.92% |
| | O) Changes in 2023 | 30 | 2024 | (42,342,203) | (41,883,769) | (3,369,460) | -0.04% |
| | P) Changes in 2024 | 30 | 2025 | 488,431,663 | 488,431,663 | 38,867,864 | 0.51% |
| | Q) Total Amortization Liability R) Prefunding Setoff S) Total Unfunded Liability = I(Q) - I(R) | | | | \$ 18,703,037,057 \$ 1,728,753,494 \$ 16,974,283,563 | \$ 1,879,202,072 \$ 173,198,531 | 24.69% |
| | T) Expected Net Amortization Payment = $I(Q)$ - I | $I(\mathbf{R})$ | | | . , , , | \$ 1,706,003,541 | |
| II. | Employer Normal Cost | | | | | | 7.65% |
| 11, | Zimproyer Norman Cost | | | | | | 7.00 / 0 |
| III | . Extra Contribution to Return Act 5 Savings | | | | | | 0.00% |
| IV | . Total Employer Cost = $I(Q) + II + III$ | | | | | | 32.34% |

^{*} The payment is expressed as a percentage of the total projected covered compensation for active members in fiscal year 2025-2026 of \$7,615,319,000. Percentages may not add due to rounding.

17 <u>SCHEDULE B</u>

Employer Contribution Rate by Group (excluding Benefits Completion Plan rate)

| Employer Group (1) | Normal Cost Rate (2) | Base Contribution Rate (3) | Multiplier Adjustment* (4) | Adjustment** (5) | Adjusted Contribution Rate** (6) | Projected 2025-2026 Compensation (7) | Employer Contribution Amount (8) |
|--|----------------------------|-------------------------------------|----------------------------------|------------------|---|---|---|
| Class A-5 - Age 67 Retirement | 2.29% | 16.63% | 1.0000 | -2.25% | 16.67% | \$ 1,707,249,000 | \$ 284,598,408 |
| Class A-6 - Age 67 Retirement | 2.29% | 16.63% | 1.0000 | -2.00% | 16.92% | 60,894,000 | 10,303,265 |
| DC Plan Only Members**** | 2.29% | 16.63% | 1.0000 | -3.50% | 15.42% | 79,272,000 | 12,223,742 |
| Class A-3 and A-4 - Age 65 Retirement | 5.19% | 16.63% | 1.3004 | | 26.82% | 1,386,415,000 | 371,836,503 |
| Class AA - Age 60 Retirement | 8.62% | 16.63% | 1.8819 | | 39.92% | 2,265,128,000 | 904,239,098 |
| Class A - Age 60 Retirement | 6.45% | 16.63% | 1.5055 | | 31.49% | 19,099,000 | 6,014,275 |
| Class A-3 and A-4 - Age 55 Retirement | 8.83% | 16.63% | 1.3004 | | 30.46% | 842,563,000 | 256,644,690 |
| Class AA - Age 50 Retirement (Including Enforcement Officers) | 13.44% | 16.63% | 1.8819 | | 44.74% | 575,294,000 | 257,386,536 |
| Class A - Age 50 Retirement (Including Enforcement Officers) | 10.44% | 16.63% | 1.5055 | | 35.48% | 7,116,000 | 2,524,757 |
| Class A-3 and A-4 - Park Rangers & Capitol Police | 5.95% | 16.63% | 1.3004 | 0.41% | 27.99% | 13,660,000 | 3,823,434 |
| Class AA - Park Rangers & Capitol Police | 9.20% | 16.63% | 1.8819 | 0.41% | 40.91% | 6,738,000 | 2,756,516 |
| Class A - Park Rangers & Capitol Police | 8.22% | 16.63% | 1.5055 | 0.41% | 33.67% | 128,000 | 43,098 |
| Class A-3 and A-4 - State Police | 16.62% | 16.63% | 1.9147 | 3.26% | 51.72% | 309,507,000 | 160,077,020 |
| State Police - Other | 19.08% | 16.63% | 2.1444 | 3.26% | 58.00% | 215,385,000 | 124,923,300 |
| Class D4 | 10.38% | 16.63% | 2.2583 | | 47.94% | 3,578,000 | 1,715,293 |
| Class E | 12.28% | 16.63% | 2.3858 | | 51.96% | 123,293,000 | 64,063,043 |

Total*** \$7,615,319,000 \$2,463,172,977

NOTE: See Schedule P, Section IV for further discussion of this schedule.

18 SCHEDULE C

^{*} The multiplier adjustment is the adjustment for the employer group contribution rate. Because the majority of new active members of SERS beginning in 2019 are covered under Class A-5 (67) or A-6 (67), the blended accrual rate for those Classes is used to determine the base contribution rate. Column (4) is the applicable adjustment factor relative to the Class A-5/A-6 benefit value.

^{**} The adjusted contribution rate is (2) + [(3) times (4)] + (5), where (5) is adjustment (i) for employer contribution to DC Plan for Act 5 classes and (ii) for past liability for other classes.

^{***} The total employer contribution (\$2,463,172,977) is approximately equal to the average employer contribution rate from Schedule B (32.34 percent) times the total projected covered compensation of \$7,615,319,000. The base contribution rate of 16.63 percent was determined as the percentage needed to produce employer contribution amounts by employer group that sum to \$2,463,172,977. The total contribution will be reduced by a prefunding setoff amount of \$173,198,531 for a total net contribution of \$2,289,974,446.

^{****} While a Normal Cost Rate is shown for the DC Only Plan Members, there is no Normal Cost for these members. The entire Adjusted Rate Contribution for this group is a payment to reduce the unfunded liability.

State Employees' Retirement System <u>Development of Shared-Risk/Gain Member Contributions</u>

| | Calendar Year | Actual Return | Expected Return | Actual Minus Expected | | | |
|---|---|-------------------|------------------------|------------------------|-------|--|--|
| | 2011 | 2.7424% | 8.0000% | -5.2576% | | | |
| | 2012 | 11.9628% | 7.5000% | 4.4628% | | | |
| Shared-Risk/Gain | 2013 | 13.6142% | 7.5000% | 6.1142% | | | |
| Basis As of: July | 2014 | 6.3501% | 7.5000% | -1.1499% | | | |
| 1, 2020 | 2015 | 0.3952% | 7.5000% | -7.1048% | | | |
| (Shared-Gain not | 2016 | 6.5111% | 7.5000% | -0.9889% | | | |
| applicable prior to | 2017 | 15.0820% | 7.2500% | 7.8320% | | | |
| the 2019 | 2018 | -4.5458% | 7.2500% | -11.7958% | | | |
| determination) | 2019 | 18.7540% | 7.2500% | 11.5040% | | | |
| | 2011-2019 | 7.6342%/year | 7.4720%/year | 0.1622% | | | |
| | 2020 | 11.1068% | 7.1250% | 3.9818% | | | |
| Shared-Risk/Gain | 2021 | 17.2399% | 7.0000% | 10.2399% | | | |
| Basis As of: July | 2022 | -12.1466% | 7.0000% | -19.1466% | | | |
| 1, 2023 | A-3/A-4 - 2013-2022 | 6.7899% | 7.2873% | -0.4974% | | | |
| | A-5/A-6 - 2020-2022 | 4.5984% | 7.0417% | -2.4433% | | | |
| Shared-Risk/Gain | 2023 | 12.2173% | 6.8750% | 5.3423% | | | |
| Basis As of: July | 2024 | 9.8223% | 6.8750% | 2.9473% | | | |
| 1, 2026 | 2025 | TBD | TBD | TBD | | | |
| Calculation of 10-Year Annualized Returns for 2013-2022: a) Actual 10-Year Geometric Average: b) Expected 10-Year Geometric Average: c) = a) - b) Possible Adjustment to Shared Rate Based on 10-Year Period (2013-2022) a) Since 2c) is not less than -1.00%, Possible Adjustment to Shared-Risk Rate = 0.00% b) Since 2c) is not more than 1.00%, Possible Adjustment to Shared-Gain Rate = 0.00% 0.00 | | | | | | | |
| Actual July 1, 202 | 5 Impact of 10-Year Inv | estment Period or | n Employer Contribu | itions | NA | | |
| New Class A-3/A- | 4 Shared Rate Effective | July 1, 2025 = (1 |) + [(3) as limited by | y (4), if applicable]: | 0.00% | | |
| Classes A-5 and A-6 Calculation of 3-Year Annualized Returns for 2020-2022: a) Actual 3-Year Geometric Average: b) Expected 3-Year Geometric Average: c) = a) - b) 4.598 7.041 c) = 2.443 | | | | | | | |
| a) Since 6c) is less | Possible Adjustment to Shared Rate Based on 3-Year Period (2020-2022) a) Since 6c) is less than -1.00%, Possible Adjustment to Shared-Risk Rate = 0.75% b) Since 6c) is not more than 1.00%, Possible Adjustment to Shared-Gain Rate = 0.00% 0.00% | | | | | | |
| Actual July 1, 202 | Actual July 1, 2025 Impact of 3-Year Investment Period on Employer Contributions 0.09 | | | | | | |
| Class A-5/A-6 Shared-Risk Rate Effective July 1, 2025 = Lesser of (7a) and (8), not less than 0.00%: | | | | | | | |

1)
 2)

3)

4)5)

6)

7)

8)

9)

State Employees' Retirement System Development of Shared-Risk/Gain Member Contributions (continued)

NOTE 1: Shared-Risk Rate Effective July 1, 2020 - Classes A-3/A-4

As of December 31, 2019, the third potential Shared Rate (Risk only) adjustment was determined based upon the returns over the 9 calendar years 2011 through 2019. The 2011 to 2019 return information on the preceding page was used for this determination. Since the actual annual return over the nine-year period 2011-2019 (7.6342%) was not lower than the expected annual return (7.4720%) minus 1% (i.e., 6.4720%), no Shared Rate became effective July 1, 2020, and a 0.0% Shared Rate applied through June 30, 2023.

NOTE 2: Shared-Risk or Shared-Gain Rate Effective July 1, 2023 - Classes A-3/A-4

As of December 31, 2022, the fourth potential Shared Rate (Risk or Gain) adjustment was determined based upon the returns over the 10 calendar years 2013 through 2022. The 2013 to 2022 return information and Shared Rate calculations shown in Steps 2-5 on the preceding page support the conclusion that no Shared Rate became applicable for the fiscal year beginning July 1, 2023. That is, since the actual annual return over the ten-year period 2013-2022 (6.7899%) was not lower than the expected annual return (7.2873%) minus 1% (i.e., 6.2873%), no Shared Rate became effective July 1, 2023, and a 0.0% Shared Rate will apply through June 30, 2026. For Class A-3 and A-4 members, as of December 31, 2025 and every three years thereafter, the Shared-Risk or Shared-Gain Adjustment (as described below) will be based upon the returns over the preceding 10 calendar years.

NOTE 3: Shared-Risk or Shared-Gain Rate Effective July 1, 2023 - Classes A-5/A-6

As of December 31, 2022, the first potential Shared Rate (Risk or Gain) adjustment was determined based upon the returns over the 3 calendar years 2020 through 2022. The 2020 to 2022 return information and Shared Rate calculations shown in Steps 6-9 on the preceding page support the conclusion that a Shared Rate became applicable for the fiscal year beginning July 1, 2025. Because the actual annual return over the 3-year period 2020-2022 (4.5984%) was lower than the expected annual return (7.0417%) minus 1% (i.e., 6.0417%), a Shared-Risk Rate of 0.75% may have become effective July 1, 2023 if the actual investment impact of the 3-year period had added cost to the employer. Step 8 shows that those investment returns increase the July 1, 2025 employer contribution rate, therefore a Shared-Risk Rate of 0.09% is applied for July 1, 2025 through June 30, 2026. For Class A-5 and A-6 members, as of December 31, 2025, the Shared-Risk or Shared-Gain Adjustment will be based upon the returns over the preceding 6 calendar years. As of December 31, 2028, 9 calendar years will be used. Starting December 31, 2031 and each three-year period thereafter, 10 calendar years will be used.

NOTE 4: Act 2017-5 Introduced Shared-Gain and Extended Risk-Sharing to New Classes A-5 and A-6

<u>Shared-Gain Adjustments:</u> Lower member contribution rates could become effective in the future for Classes A-3, A-4, A-5 or A-6 if SERS investments overperform. The first potential Shared-Gain Adjustment to the member contribution rate will now be determined as follows:

- For Classes A-3 and A-4, based upon the actual SERS investment returns earned during the 10 calendar year period ending December 31, 2022 and
- For Classes A-5 and A-6, based upon the actual SERS investment returns earned during the 3 calendar year period ending December 31, 2022 (where the Shared Rate adjustment would be in increments of 0.75%, not 0.5% as applicable to Classes A-3 and A-4).

<u>Applicability</u>: Under Act 2017-5, Classes A-5 and A-6 (like Classes A-3 and A-4) will now potentially experience Shared-Risk or Shared-Gain Adjustments to their future member contribution rates. For Classes A-3, A-4, A-5 and A-6, such adjustment could have first become effective as soon as July 1, 2023.

In no case will the Shared-Risk/Gain Adjustment be greater than (i) 2.0% for Classes A-3 and A-4 or (ii) 3.0% for Classes A-5 and A-6. Also, should the employer contribution level be below the actuarially required contributions in any fiscal year, the Shared-Risk Contribution Rate will revert to zero.

State Employees' Retirement System Analysis of the Change in Employer Contribution Rate

| | Normal | Amortization | | | | |
|---|-------------|------------------|--------------|--|--|--|
| | <u>Cost</u> | <u>Liability</u> | <u>Total</u> | | | |
| I. December 31, 2023 Valuation | 7.94% | 25.66% | 33.60% | | | |
| II. Changes in the December 31, 2024 Valuation: | | | | | | |
| A) Pay increases different than assumptions | 0.00% | 0.45% | 0.45% | | | |
| B) Other differences between actual and expected experience | -0.43% | 0.11% | -0.32% | | | |
| C) Gain from investment earnings (net, during 2020-2024) | 0.00% | -0.03% | -0.03% | | | |
| D) Change in amortization due to change in payroll | 0.00% | | -1.50% | | | |
| E) Change in administrative expense | 0.14% | <u></u> - | 0.14% | | | |
| F) Total change | -0.29% | -0.97% | -1.26% | | | |
| III. December 31, 2024 Valuation: $I + II(F)$ | 7.65% | 24.69% | 32.34% | | | |
| Analysis of the Change in the Amortization Liability | | | | | | |
| I. December 31, 2023 Amortization Liability | | \$ 18,764 | ,855,768 | | | |
| II. Expected Amortization Payment | | 1,840 | ,334,208 | | | |
| III. Expected Amortization Liability as of December 31, 2024 [(I x 1.06875) - II] | | \$ 18,214 | ,605,394 | | | |
| IV. Change in Liability Due to: | | | | | | |
| A) Pay increases different than assumptions | | \$ 425 | ,860,355 | | | |
| B) Other differences between actual and expected experience | | 88 | ,747,914 | | | |
| C) Gain from investment earnings (net, during 2020-2024) | | (26 | ,176,606) | | | |
| D) Total change | | 488 | ,431,663 | | | |
| V. December 31, 2024 Amortization Liability: III + IV(D) | | \$ 18,703 | ,037,057 | | | |

Note: The present value of the prefunding setoffs is the difference between the Amortization Liability and the Unfunded Liability. See Schedule B for more information. The calculation is shown in I(Q), I(R), and I(S).

21 <u>SCHEDULE E</u>

State Employees' Retirement System <u>Actuarial Balance Sheet as of December 31, 2024</u>

| | Present Value of Benefits Payable to Annuitants and | Beneficiaries from: |
|-------------------|---|---|
| \$ 5,744,447,954 | Annuity Reserve Account | \$ 31,513,128,514 |
| 31,513,128,514 | | |
| 3,918,414,887 | State Police Benefit Account | 3,918,414,887 |
| 53,160,443 | | |
| (2,583,160,171) | Enforcement Officers' Benefit Account | 53,160,443 |
| - | | |
| \$ 38,645,991,627 | Total for Annuitants and Beneficiaries | \$ 35,484,703,844 |
| 1,460,961,304 | | |
| \$ 40,106,952,931 | | |
| | Present Value of Benefits to Active and Inactive Me | embers from: |
| | Members' Savings Account and State Accumula | ation Account |
| \$ 4.596,473,939 | _ | \$ 28,777,205,699 |
| | • | 838,923,106 |
| | Death | 823,237,049 |
| | Refunds | 126,697,493 |
| | Subtotal | \$ 30,566,063,347 |
| _ | Suototal | Ψ 20,200,002,217 |
| _ | | |
| _ | | |
| | Total Present Value of Benefits to | |
| \$ 25,943,814,260 | Active and Inactive Members | \$ 30,566,063,347 |
| \$ 66,050,767,191 | Total Liabilities | \$ 66,050,767,191 |
| | 31,513,128,514 3,918,414,887 53,160,443 (2,583,160,171) \$ 38,645,991,627 1,460,961,304 \$ 40,106,952,931 \$ 4,596,473,939 4,373,056,758 18,703,037,057 (1,728,753,494) \$ 25,943,814,260 | 31,513,128,514 3,918,414,887 53,160,443 (2,583,160,171) |

^{*} Includes \$3,850,197 in directed commissions.

ASSETS

LIABILITIES

State Employees' Retirement System Required Transfers Within SERS Accounts

I. Annuity Reserve Account

| | , , , , , , , , , , , , , , , , , , , | | |
|------|---|----|------------------|
| | Balance as reported by SERS | \$ | 31,098,385,038 |
| | Transfer from State Accumulation Account Transfer to Supplemental Annuity Account | | 414,743,476 0 |
| | December 31, 2024 balance after transfers | \$ | 31,513,128,514 |
| II. | State Accumulation Account * | | |
| | Balance as reported by SERS | \$ | (2,136,059,064) |
| | Transfer to Enforcement Officers' Benefit Account | | (1,484,884) |
| | Transfer to State Police Benefit Account | | (30,872,746) |
| | Transfer to Annuity Reserve Account | _ | (414,743,476) |
| | December 31, 2024 balance after transfers | \$ | (2,583,160,170) |
| III. | Enforcement Officers' Benefit Account | | |
| | Balance as reported by SERS | \$ | 51,675,559 |
| | Transfer from State Accumulation Account | | 1,484,884 |
| | Transfer from Supplemental Annuity Account | _ | 0 |
| | December 31, 2024 balance after transfers | \$ | 53,160,443 |
| IV. | State Police Benefit Account | | |
| | Balance as reported by SERS | \$ | 3,887,542,141 |
| | Transfer from State Accumulation Account | | 30,872,746 |
| | Transfer from Supplemental Annuity Account | _ | 0 |
| | December 31, 2024 balance after transfers | \$ | 3,918,414,887 |
| V. | Supplemental Annuity Account | | |
| | Balance as reported by SERS | \$ | 0 |
| | Transfer from Annuity Reserve Account | | 0 |
| | Transfer to State Police Benefit Account | | 0 |
| | Transfer to Enforcement Officers' Benefit Account | | 0 |
| | December 31, 2024 balance after transfers | \$ | 0 |

^{*} Balance includes \$3,850,197 in directed commissions.

Accounting Disclosure Statements

Introduction

SERS provides retirement benefits to the employees of the Commonwealth of Pennsylvania and is a cost-sharing, multiple-employer defined benefit pension plan. The Governmental Accounting Standards Board (GASB), pursuant to Statement No. 67, *Financial Reporting for Pension Plans*, and Statement No. 68, *Accounting and Financial Reporting for Pensions* (hereafter Statements 67 and 68), addresses accounting and financial reporting for the activities of pension plans, like SERS, that provide pensions to employees of state governmental employers.

It should be noted that:

- Statement 67 replaced the requirements of GASB Statement No. 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans, effective for financial statements for fiscal years ending on or after June 30, 2014, and
- Statement 68 replaced the requirements of GASB Statement No. 27, Accounting for Pensions by State and Local Governmental Employers, effective for fiscal years ending on or after June 30, 2015.

Statement 67 is designed for financial reporting by pension plans and Statement 68 is designed for financial reporting by entities that participate in pension plans. The objective of both statements is to provide more useful, transparent, and comparable financial information related to pensions.

Among the schedules that are no longer required, that had been required disclosures under Statement 25 for many years in the past, are the "Schedule of Funding Progress" and the "Schedule of Employer Contributions." These schedules, both of which have been included in this actuarial report in past years, remain of interest to many readers of this report. Therefore, we have updated these two schedules to reflect the December 31, 2024 actuarial valuation and they are included on the next two pages, for informational purposes. As well, we have included on the pages that follow these schedules, again for informational purposes, our notes and commentary relating to the disclosures formerly required by GASB Statement No. 25.

NOTE: The actuarial information required under Statements No. 67 and 68 is not included in this report. Rather, these actuarial results are provided separately to SERS for inclusion in their annual financial reporting to the public and to the participating employers of the system.

State Employees' Retirement System Accounting Disclosure Statements (continued)

I. Schedule of Funding Progress as of December 31, 2024

(Dollars in Thousands)

Note: This table is included in this report FOR INFORMATIONAL PURPOSES; it is no longer a required disclosure under GASB.

| This table is included in this report FOR INFORMATIONAL FOR OSES, it is no longer a required discussive under GAS | | | | | | | |
|---|-----------------|-------------------|-------------------|-----------|-----------|----------------------|--|
| | | | Unfunded | | | Unfunded Actuarial | |
| Actuarial | | Actuarial | Actuarial | | | Accrued Liability as | |
| Valuation | Actuarial | Accrued Liability | Accrued Liability | Funded | Funding | a Percentage of | |
| Date | Value of Assets | (AAL) | (UAAL) | Ratio | Payroll | Funding Payroll | |
| | (a) | (b) | (b-a) | (a) / (b) | (c) | ((b-a)/c) | |
| 12/31/2005 *1 | 26,793,782 | 28,851,716 | 2,057,934 | 92.9% | 5,138,377 | 40.1% | |
| 12/31/2006 | 28,148,834 | 30,364,997 | 2,216,163 | 92.7% | 5,661,675 | 39.1% | |
| 12/31/2007 | 30,839,877 | 31,753,971 | 914,093 | 97.1% | 5,529,069 | 16.5% | |
| 12/31/2008 *2 | 30,635,621 | 34,437,396 | 3,801,775 | 89.0% | 5,660,319 | 67.2% | |
| 12/31/2009 | 30,204,693 | 35,797,017 | 5,592,324 | 84.4% | 5,935,988 | 94.2% | |
| 12/31/2010 *1 | 29,443,945 | 39,179,594 | 9,735,649 | 75.2% | 5,851,704 | 166.4% | |
| 12/31/2011 *3 | 27,618,461 | 42,281,862 | 14,663,401 | 65.3% | 5,890,704 | 248.9% | |
| 12/31/2012 | 25,302,688 | 43,055,564 | 17,752,876 | 58.8% | 5,836,402 | 304.2% | |
| 12/31/2013 | 25,975,185 | 43,874,580 | 17,899,395 | 59.2% | 5,897,627 | 303.5% | |
| 12/31/2014 | 26,584,948 | 44,750,670 | 18,165,722 | 59.4% | 6,021,688 | 301.7% | |
| 12/31/2015 *1 | 26,877,127 | 46,328,929 | 19,451,802 | 58.0% | 6,255,189 | 311.0% | |
| 12/31/2016 *4 | 27,596,048 | 47,518,964 | 19,922,916 | 58.1% | 6,187,427 | 322.0% | |
| 12/31/2017 | 28,776,939 | 48,439,403 | 19,662,465 | 59.4% | 6,265,071 | 313.8% | |
| 12/31/2018 | 28,989,607 | 51,782,205 | 22,792,598 | 56.0% | 6,469,401 | 352.3% | |
| 12/31/2019 *5 | 29,934,024 | 52,972,575 | 23,038,552 | 56.5% | 6,657,541 | 346.1% | |
| 12/31/2020 *6 | 32,703,275 | 55,098,758 | 22,395,483 | 59.4% | 6,700,320 | 334.2% | |
| 12/31/2021 | 36,846,611 | 52,926,846 | 16,080,235 | 69.6% | 6,649,292 | 241.8% | |
| 12/31/2022 *7 | 37,124,677 | 54,613,787 | 17,489,110 | 68.0% | 6,832,806 | 256.0% | |
| 12/31/2023 | 38,793,394 | 55,777,669 | 16,984,275 | 69.6% | 7,168,727 | 236.9% | |
| 12/31/2024 | 40,106,953 | 57,081,236 | 16,974,284 | 70.3% | 7,615,319 | 222.9% | |

^{*1} Revised economic and demographic assumptions due to experience review.

^{*2} Revised interest rate assumption from 8.5% to 8.0%.

^{*3} Revised interest rate assumption from 8.0% to 7.5%.

^{*4} Revised interest rate assumption from 7.5% to 7.25%.

^{*5} Revised interest rate assumption from 7.25% to 7.125%.

^{*6} Revised interest rate assumption from 7.125% to 7.00% and revised economic/demographic assumptions due to experience review.

^{*7} Revised interest rate assumption from 7.00% to 6.875%.

State Employees' Retirement System Accounting Disclosure Statements (continued)

II. Schedule of Employer Contributions as of December 31, 2024

(Dollars in Thousands)

Note: This table is included in this report **FOR INFORMATIONAL PURPOSES**; it is no longer a required disclosure under GASB.

| Calendar | Annual Required | Actual | Percentage |
|----------|--------------------|--------------|-------------|
| Year | Contribution (ARC) | Contribution | Contributed |
| 2005 | 319,190 | 147,163 | 46.1% |
| 2006 | 548,745 | 195,407 | 35.6% |
| 2007 | 617,253 | 242,337 | 39.3% |
| 2008 | 584,248 | 233,138 | 39.9% |
| 2009 | 643,861 | 251,870 | 39.1% |
| 2010 | 866,822 | 272,525 | 31.4% |
| 2011 | 913,778 | 391,189 | 42.8% |
| 2012 | 1,044,632 | 562,883 | 53.9% |
| 2013 | 1,314,925 | 790,996 | 60.2% |
| 2014 | 1,407,361 | 1,081,826 | 76.9% |
| 2015 | 1,469,116 | 1,359,246 | 92.5% |
| 2016 | 1,613,626 | 1,613,626 | 100.0% |
| 2017 | 1,883,541 | 1,883,541 | 100.0% |
| 2018 | 2,040,434 | 2,040,434 | 100.0% |
| 2019 | 2,106,138 | 2,106,138 | 100.0% |
| 2020 | 2,164,144 | 3,174,854 | 146.7% |
| 2021 | 2,078,951 | 2,858,088 | 137.5% |
| 2022 | 2,066,132 | 2,066,132 | 100.0% |
| 2023 | 2,188,125 | 2,188,125 | 100.0% |
| 2024 | 2,304,367 | 2,304,367 | 100.0% |

Notes Pertaining to Governmental Accounting Standards Board Statement No. 25 (Although Statement 25 has been replaced by Statement 67, the Statement 25 notes below and on the following pages are provided FOR INFORMATIONAL PURPOSES.)

The actual contribution amounts in the above table include the employer share of regular contributions, the employer share of purchased service and contributions for employee service under the Public School Employees' Retirement System.

The information presented above was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial funding valuation follows.

Accounting Disclosure Statements (continued)

Valuation Date December 31, 2024

Actuarial cost method Traditional Entry-age Actuarial Cost

Method

Amortization method 10-year or 30-year schedule with level

payments (on a closed amortization basis)

15 to 30 years (rounded equivalent single Remaining amortization period

amortization period: 20 years)

5-year smoothed market

Asset valuation method

Actuarial Assumptions

Investment rate of return 6.875 percent

Projected compensation increases Average increase of 4.58 percent

(range: 3.30 to 6.95 percent)

2.50 percent Inflation

None Cost-of-living adjustments

The annual employer contribution as set forth in the SERC is equal to the sum of the following:

- (1) The employer share of the normal cost.
- (2) The fresh start amortization of the December 31, 2009 unfunded liability over a 30-year period beginning July 1, 2010 and ending on June 30, 2040.
- The amortization of the change in liability due to Act 2010-120 over a 30-year period (3) beginning July 1, 2011 and ending on June 30, 2041.
- The amortization of changes in liability due to actual experience differing from assumed (4) experience after December 31, 2009 over 30-year periods beginning with the July 1 following the actuarial valuation determining such changes.
- The extra contribution to return Act 5 savings. (5)
- Changes in the plan mandated by legislation. (6)

Valuations are performed on December 31 of each year, and the results are presented to the Board as a basis for determining the employer contribution rate for the year beginning July 1 after the valuation date. The Board has adopted the rate from the valuation unless information available after or as part of the valuation supports an adjustment to the valuation rate.

Apart from the statutory funding requirements set forth in the SERC, there are separate accounting standards applicable to SERS. The current reporting requirements of GASB Statements No. 67 and 68 are provided under a separate report.

The former reporting requirements of GASB Statements No. 25 and 27 defined an Annual Required Contribution (ARC) for financial reporting purposes. As long as the statutory annual employer contribution, as defined above, was at least equal to the minimum contribution reported under GASB Statement No. 25, the statutory annual employer contribution was deemed to be the ARC. Whenever the statutory annual employer contribution was less than the minimum contribution reported under GASB, the GASB minimum was deemed to be the ARC.

> **SCHEDULE H** (Page 4 of 5)

Accounting Disclosure Statements (continued)

GASB Statement No. 25 defined the ARC to be equal to the employer normal cost plus an amount to amortize the unfunded actuarial accrued liability. The Statement prescribed the maximum acceptable period over which the total unfunded actuarial liability should be amortized. The Statement also required that the "equivalent single amortization period" for all combined amortizations should not exceed the maximum acceptable period. Under the contribution collars from Act 2010-120, the contribution level often resulted in an "equivalent single amortization period" in excess of the maximum acceptable period and thus an actual contribution less than the ARC. In those cases, the ARC was determined using a 30-year amortization period.

During 2001, 2002, and 2003, actual contributions exceeded the ARC. For the period July 1, 2001 through June 30, 2003, the ARC was set at zero. However, contributions were made by employers of some special class members for the cost of additional benefits including payment of past liabilities for retroactive benefit enhancements. Collection of those amounts resulted in the actual contributions exceeding the ARC for all or part of calendar years 2001, 2002 and 2003.

In 2020 and 2021, the contributions exceeded the ARC due to two separate employers prefunding a large portion of their Unfunded Liability. In years when an employer prefunds its Unfunded Liability, the actual contribution will exceed the ARC. In years when there is no prefunding lump sum by employers, the contribution will again equal the ARC, even when setoffs apply.

All amortization payments are currently based upon a 30-year schedule of contributions, which remain level during the amortization period. The employer cost is determined as a percent of covered compensation, and the employer contributes that percent of the compensation of all covered members during each fiscal year.

The employer contribution was below the GASB Statement No. 25 minimum from July 1, 2005 through June 30, 2015. However, since July 1, 2015, the actual employer contributions have been equal to or exceeded the GASB Statement No. 25 minimum.

State Employees' Retirement System Solvency Test

| | Actuarial Accrued Liabilities For | | | | | | | | |
|------------------------|-----------------------------------|---------------|--------------|-----------------|---------------|------------|------------|-------------|---------|
| | (1) | (2) | (3) | - | | | | | |
| | | | Active | | | | | | |
| | | | Participants | Total | | | | | |
| | Active | Annuitants | (Employer | Actuarial | Actuarial | Portion of | Accrued I | Liabilities | |
| Valuation | Participant | and | Financed | Accrued | Value of | Covered | by Reporte | d Assets | Funded |
| Date | Contributions | Beneficiaries | Portion) | Liability (AAL) | Assets | (1) | (2) | (3) | Ratio |
| (Amounts in Thousands) | | | | | | | | | |
| | | | | | | | | | |
| December 31, 1992 | \$ 1,994,567 | \$ 4,621,318 | \$ 4,872,529 | \$ 11,488,414 | \$ 11,769,388 | 100.0 % | 100.0 % | 100.0 % | 102.4 % |
| December 31, 1993 | 2,170,593 | 4,806,907 | 5,236,236 | 12,213,736 | 13,060,613 | 100.0 | 100.0 | 100.0 | 106.9 |
| December 31, 1994 | 2,352,731 | 5,039,221 | 6,350,104 | 13,742,056 | 13,991,485 | 100.0 | 100.0 | 100.0 | 101.8 |
| December 31, 1995 | 2,499,485 | 5,649,454 | 6,918,265 | 15,067,205 | 15,510,309 | 100.0 | 100.0 | 100.0 | 102.9 |
| December 31, 1996 | 2,646,630 | 6,027,333 | 7,262,653 | 15,936,616 | 16,841,069 | 100.0 | 100.0 | 100.0 | 105.7 |
| December 31, 1997 | 2,748,177 | 6,951,411 | 7,588,825 | 17,288,413 | 18,565,136 | 100.0 | 100.0 | 100.0 | 107.4 |
| December 31, 1998 | 2,904,232 | 7,200,000 | 8,253,666 | 18,357,899 | 20,670,711 | 100.0 | 100.0 | 100.0 | 112.6 |
| December 31, 1999 | 2,989,489 | 7,779,993 | 8,322,358 | 19,091,840 | 23,624,267 | 100.0 | 100.0 | 100.0 | 123.7 |
| December 31, 2000 | 3,182,776 | 8,148,876 | 8,370,626 | 19,702,278 | 26,094,306 | 100.0 | 100.0 | 100.0 | 132.4 |
| December 31, 2001 | 3,344,107 | 8,684,734 | 11,629,915 | 23,658,757 | 27,505,494 | 100.0 | 100.0 | 100.0 | 116.3 |
| December 31, 2002 | 3,498,672 | 10,129,669 | 12,022,048 | 25,650,389 | 27,497,464 | 100.0 | 100.0 | 100.0 | 107.2 |
| December 31, 2003 | 3,588,664 | 11,296,520 | 11,294,578 | 26,179,761 | 27,465,615 | 100.0 | 100.0 | 100.0 | 104.9 |
| December 31, 2004 | 3,593,576 | 12,779,570 | 11,625,880 | 27,999,026 | 26,900,027 | 100.0 | 100.0 | 90.5 | 96.1 |
| December 31, 2005 | 3,696,477 | 14,000,196 | 11,155,043 | 28,851,716 | 26,793,782 | 100.0 | 100.0 | 81.6 | 92.9 |
| December 31, 2006 | 3,916,841 | 14,474,525 | 11,973,631 | 30,364,997 | 28,148,834 | 100.0 | 100.0 | 81.5 | 92.7 |
| December 31, 2007 | 3,849,293 | 16,255,843 | 11,648,835 | 31,753,971 | 30,839,877 | 100.0 | 100.0 | 92.2 | 97.1 |
| December 31, 2008 | 4,068,036 | 17,305,971 | 13,063,389 | 34,437,396 | 30,635,621 | 100.0 | 100.0 | 70.9 | 89.0 |
| December 31, 2009 | 4,280,680 | 17,962,741 | 13,553,596 | 35,797,017 | 30,204,693 | 100.0 | 100.0 | 58.7 | 84.4 |
| December 31, 2010 | 4,409,444 | 18,995,355 | 15,774,795 | 39,179,594 | 29,443,945 | 100.0 | 100.0 | 38.3 | 75.2 |
| December 31, 2011 | 4,406,306 | 21,222,075 | 16,653,481 | 42,281,862 | 27,618,461 | 100.0 | 100.0 | 11.9 | 65.3 |
| December 31, 2012 | 4,551,507 | 22,095,052 | 16,409,005 | 43,055,564 | 25,302,688 | 100.0 | 93.9 | 0.0 | 58.8 |
| December 31, 2013 | 4,636,219 | 23,046,717 | 16,191,644 | 43,874,580 | 25,975,185 | 100.0 | 92.6 | 0.0 | 59.2 |
| December 31, 2014 | 4,733,833 | 23,872,658 | 16,144,179 | 44,750,670 | 26,584,948 | 100.0 | 91.5 | 0.0 | 59.4 |
| December 31, 2015 | 4,816,121 | 25,156,125 | 16,356,683 | 46,328,929 | 26,877,127 | 100.0 | 87.7 | 0.0 | 58.0 |
| December 31, 2016 | 4,869,229 | 26,824,306 | 15,825,429 | 47,518,964 | 27,596,048 | 100.0 | 84.7 | 0.0 | 58.1 |
| December 31, 2017 | 4,965,765 | 27,798,045 | 15,675,593 | 48,439,403 | 28,776,939 | 100.0 | 85.7 | 0.0 | 59.4 |
| December 31, 2018 | 5,074,760 | 28,558,283 | 18,149,162 | 51,782,205 | 28,989,607 | 100.0 | 83.7 | 0.0 | 56.0 |
| December 31, 2019 | 5,183,195 | 29,651,542 | 18,137,838 | 52,972,575 | 29,934,024 | 100.0 | 83.5 | 0.0 | 56.5 |
| December 31, 2020 | 5,327,815 | 31,754,551 | 18,016,392 | 55,098,758 | 32,703,275 | 100.0 | 86.2 | 0.0 | 59.4 |
| December 31, 2021 | 5,414,329 | 32,664,861 | 14,847,656 | 52,926,846 | 36,846,611 | 100.0 | 96.2 | 0.0 | 69.6 |
| December 31, 2022 | 5,456,160 | 33,847,728 | 15,309,899 | 54,613,787 | 37,124,677 | 100.0 | 93.6 | 0.0 | 68.0 |
| December 31, 2023 | 5,583,794 | 34,724,773 | 15,469,102 | 55,777,669 | 38,793,394 | 100.0 | 95.6 | 0.0 | 69.6 |
| December 31, 2024 | 5,744,448 | 35,484,704 | 15,852,084 | 57,081,236 | 40,106,953 | 100.0 | 96.8 | 0.0 | 70.3 |

29 <u>SCHEDULE I</u>

State Employees' Retirement System <u>Actuarial Value of Assets</u>

| I. | Devo A) B) C) D) E) | elopment of 12/31/24 Expected Actuarial Value: Actuarial Value as of 12/31/23 Contributions in 2024 Benefits and Expenses in 2024 Investment return at 6.875% to 12/31/24 on (A) Investment return at 6.875% to 12/31/24 on (B) and (C): | \$ | 37,961,098,853 2,764,505,786 (4,037,465,790) 2,609,825,546 (43,758,000) |
|------|------------------------------------|--|----------|---|
| | F) | 6.875% x .5 x ((B) + (C)) Expected Actuarial Value as of $12/31/24$: (A) + (B) + (C) + (D) + (E) | \$ | 39,254,206,395 |
| II. | Prev | ious Differences Not Yet Amortized: | | |
| | A) | Unrecognized amount of 12/31/20 Difference: .2 x \$1,786,085,547 | \$ | 357,217,109 |
| | B) | Unrecognized amount of 12/31/21 Difference: .4 x \$3,410,051,366 | | 1,364,020,546 |
| | C) | Unrecognized amount of 12/31/22 Difference: .6 x (\$7,675,554,271) | | (4,605,332,563) |
| | D) | Unrecognized amount of 12/31/23 Difference: .8 x \$1,672,101,243 | | 1,337,680,994 |
| | E) | Total | \$ | (1,546,413,914) |
| III. | Actu | narial Gain or Loss from 2024: | | |
| | A) | Market Value of Assets on 12/31/24 | \$ | 38,645,991,627 |
| | B) | Expected Market Value $II(E) + I(F)$ | _ | 37,707,792,481 |
| | C) | Gain (loss) from 2024 Investments (A) - (B) | \$ | 938,199,146 |
| IV. | Deve | elopment of Actuarial Value of Assets as of 12/31/24: | | |
| | A) | 20% of \$1,786,085,547 (12/31/20 Difference): | \$ | 357,217,109 |
| | B) | 20% of \$3,410,051,366 (12/31/21 Difference): | | 682,010,273 |
| | C) | 20% of (\$7,675,554,271) (12/31/22 Difference): | | (1,535,110,854) |
| | D) | 20% of \$1,672,101,243 (12/31/23 Difference): | | 334,420,249 |
| | E) | 20% of \$938,199,146 (12/31/24 Difference): | | <u>187,639,829</u> |
| | F) | Total Difference: | \$ | 26,176,606 |
| | C) | (A) + (B) + (C) + (D) + (E) | Φ | 20.200.202.001 |
| | G) | Preliminary Actuarial Value at 12/31/24: I(F) + IV(F) | \$ | 39,280,383,001 |
| | H) I) | Amortization Payment Receivable (January to June) Actuarial Value at 12/31/24: IV(G) + IV(H) | \$ \$ | 826,569,930 40,106,952,931 |
| | 1) | Actualial value at $12/31/24$. IV(O) \pm IV(II) | Φ | 1 0,100,732,731 |

State Employees' Retirement System Projection of Population, Benefits, and Contributions

Projection of Annuitants, Beneficiaries and Active Participants Actual Data Through 2024

| | New | Annuitant | Total | New | Beneficiary | | Total | | |
|----------|------------|-----------|------------|---------------|-------------|---------------|---------------|--------------|--------------|
| | Annuitants | Deaths | Annuitants | Beneficiaries | Deaths | Total | Annuitants | | Active |
| Calendar | During the | During | (End of | During the | During the | Beneficiaries | and | Active | Participants |
| Year | Year | the Year | Year) | Year | Year | (End of Year) | Beneficiaries | Participants | (DB Only) |
| 2006 | | | 00.000 | | | 0.404 | 10000 | 440.050 | 440.050 |
| 2006 | | | 92,879 | | | 9,181 | 102,060 | 110,972 | 110,972 |
| 2007 | | | 97,657 | | | 9,473 | 107,130 | 109,610 | 109,610 |
| 2008 | | | 98,492 | | | 9,654 | 108,146 | 110,866 | 110,866 |
| 2009 | | | 99,776 | | | 9,863 | 109,639 | 110,107 | 110,107 |
| 2010 | | | 101,701 | | | 10,012 | 111,713 | 109,255 | 109,255 |
| 2011 | | | 105,096 | | | 10,246 | 115,342 | 107,021 | 107,021 |
| 2012 | | | 106,673 | | | 10,388 | 117,061 | 106,048 | 106,048 |
| 2013 | | | 109,356 | | | 10,696 | 120,052 | 105,186 | 105,186 |
| 2014 | | | 111,328 | | | 10,921 | 122,249 | 104,431 | 104,431 |
| 2015 | | | 113,537 | | | 11,152 | 124,689 | 105,025 | 105,025 |
| 2015 | | | 44.50.5 | | | | 105.000 | 104 (22 | 101.533 |
| 2016 | | | 115,867 | | | 11,471 | 127,338 | 104,632 | 104,632 |
| 2017 | | | 117,673 | | | 11,800 | 129,473 | 102,978 | 102,978 |
| 2018 | | | 118,977 | | | 12,030 | 131,007 | 103,007 | 103,007 |
| 2019 | | | 120,367 | | | 12,364 | 132,731 | 103,100 | 102,850 |
| 2020 | | | 120,761 | | | 12,573 | 133,334 | 101,280 | 100,962 |
| 2021 | | | 121,436 | | | 12,924 | 134,360 | 98,312 | 97,857 |
| 2022 | | | 122,320 | | | 13,327 | 135,647 | 96,982 | 96,395 |
| 2023 | | | 123,236 | | | 13,736 | 136,972 | 98,957 | 98,115 |
| 2024 | | | 123,529 | | | 14,091 | 137,620 | 101,167 | 100,131 |
| 2025 | 3,768 | 2,314 | 124,983 | 844 | 480 | 14,455 | 139,438 | 101,167 | 100,023 |
| 2026 | 3,630 | 2,459 | 126,154 | 888 | 539 | 14,804 | 140,958 | 101,167 | 99,924 |
| 2027 | 3,672 | 2,592 | 120,134 | 928 | 599 | 15,133 | 142,367 | 101,167 | 99,830 |
| 2028 | 3,757 | 2,724 | 127,234 | 967 | 659 | 15,133 | 142,307 | 101,167 | 99,741 |
| 2029 | 3,703 | 2,855 | 129,115 | 1,007 | 720 | 15,728 | 144,843 | 101,167 | 99,656 |
| 2020 | 3,654 | 2,979 | 129,710 | 1,044 | 780 | 15,728 | 145,782 | 101,167 | 99,577 |
| 2030 | 3,034 | 2,717 | 127,770 | 1,044 | 780 | 13,772 | 143,762 | 101,107 | 77,311 |
| 2031 | 3,532 | 3,098 | 130,224 | 1,079 | 839 | 16,232 | 146,456 | 101,167 | 99,501 |
| 2032 | 3,345 | 3,214 | 130,355 | 1,114 | 896 | 16,450 | 146,805 | 101,167 | 99,430 |
| 2033 | 3,178 | 3,323 | 130,210 | 1,147 | 950 | 16,647 | 146,857 | 101,167 | 99,364 |
| 2034 | 3,032 | 3,426 | 129,816 | 1,178 | 1,004 | 16,821 | 146,637 | 101,167 | 99,301 |
| 2035 | 2,928 | 3,522 | 129,222 | 1,207 | 1,054 | 16,974 | 146,196 | 101,167 | 99,241 |
| | | | | | | | | | |

The retirement projections in Schedule K are based upon the current retirement assumptions used for the valuation.

State Employees' Retirement System <u>Projection of Population</u>

Projection of Active Participants Actual Data Through 2024

| | | | | | | Total | |
|----------|---------|-----------|-----------|--------------|--------|--------------|--------------|
| End of | Pre-Act | Hybrid | Hybrid | Defined | Act | DB/DC | Total DB |
| Calendar | 2017-5 | DB/DC | DB/DC | Contribution | 2017-5 | Active | Active |
| Year | Total | Class A-5 | Class A-6 | Only | Total | Participants | Participants |
| 2010 | 100.007 | | | | | 102.007 | 102.007 |
| 2018 | 103,007 | - | - | - | - | 103,007 | 103,007 |
| 2019 | 96,286 | 6,292 | 272 | 250 | 6,814 | 103,100 | 102,850 |
| 2020 | 91,043 | 9,507 | 412 | 318 | 10,237 | 101,280 | 100,962 |
| 2021 | 84,869 | 12,490 | 498 | 455 | 13,443 | 98,312 | 97,857 |
| 2022 | 79,271 | 16,475 | 649 | 587 | 17,711 | 96,982 | 96,395 |
| | | | | | | | |
| 2023 | 75,414 | 21,863 | 838 | 842 | 23,543 | 98,957 | 98,115 |
| 2024 | 72,404 | 26,730 | 997 | 1,036 | 28,763 | 101,167 | 100,131 |
| 2025 | 68,817 | 30,101 | 1,105 | 1,144 | 32,350 | 101,167 | 100,023 |
| 2026 | 65,514 | 33,206 | 1,204 | 1,243 | 35,653 | 101,167 | 99,924 |
| 2027 | 62,379 | 36,153 | 1,298 | 1,337 | 38,788 | 101,167 | 99,830 |
| | | | | | | | |
| 2028 | 59,406 | 38,948 | 1,387 | 1,426 | 41,761 | 101,167 | 99,741 |
| 2029 | 56,582 | 41,602 | 1,472 | 1,511 | 44,585 | 101,167 | 99,656 |
| 2030 | 53,926 | 44,100 | 1,551 | 1,590 | 47,241 | 101,167 | 99,577 |
| 2031 | 51,413 | 46,461 | 1,627 | 1,666 | 49,754 | 101,167 | 99,501 |
| 2032 | 49,052 | 48,680 | 1,698 | 1,737 | 52,115 | 101,167 | 99,430 |
| | | | | | | | |
| 2033 | 46,834 | 50,766 | 1,764 | 1,803 | 54,333 | 101,167 | 99,364 |
| 2034 | 44,729 | 52,745 | 1,827 | 1,866 | 56,438 | 101,167 | 99,301 |
| 2035 | 42,739 | 54,615 | 1,887 | 1,926 | 58,428 | 101,167 | 99,241 |
| | | | | | | | |

Pre-Act 2017-5 totals include exempt Hazardous Duty and State Police

<u>Note:</u> Based upon our preliminary expectations, out of all non-exempt new hires after 2024, approximately 94% will elect Class A-5, 3% will elect Class A-6 and 3% will elect defined contribution (DC) only.

State Employees' Retirement System **Projection of Population, Benefits, and Contributions**

Projection of Expected Contributions and Benefits (Defined Benefit Plan Only) Actual Data Through 2024 (Dollars in Millions)

| | Calen | n Dollars Reduce dar Year I, Based Upon | ed By Setoffs Fiscal Year (Beginning | Defined Benefit Pla Calendar Year C (Employer Rates | ontributions | as a Percent of Pay Actual Projected Employer Rate | Calendar Year |
|--------------|------------|---|--------------------------------------|---|------------------|--|----------------|
| | | cal Projections) | July 1) | Blended Fiscal I | - | (Fiscal Year | Benefits and |
| Year | Employee | Employer | Employer | Employee | Employer | Beginning July 1) | Expenses |
| 2006 | \$ 317 | \$ 196 | | | | | \$ 1,943 |
| 2007 | 334 | 242 | | | | | 2,361 |
| 2008 | 337 | 233 | | | | | 2,231 |
| 2009 | 349 | 252 | | | | | 2,297 |
| 2010 | 349 | 273 | | | | | 2,473 |
| | | | | | | | |
| 2011 | 351 | 391 | | | | | 2,730 |
| 2012 | 348 | 563 | | | | | 2,690 |
| 2013 | 352 | 791 | | | | | 2,862 |
| 2014 | 366 | | | | | | 2,967 |
| 2015 | 372 | 1,359 | | | | | 3,101 |
| 2016 | 375 | 1,622 | | | | | 3,249 |
| 2017 | 383 | 1,897 | | | | | 3,327 |
| 2018 | 394 | 2,047 | | | | | 3,421 |
| 2019 | 405 | 2,112 | | | | | 3,533 |
| 2020 | 410 | 3,184 | | | | | 3,582 |
| | | | | | | | |
| 2021 | 405 | 2,869 | | | | | 3,754 |
| 2022 | 419 | 2,071 | | | | | 3,902 |
| 2023 | 427 | 2,195 | | | | | 3,933 |
| 2024 | 452 | 2,312 | | | | | 4,037 |
| 2025 | 466 | 2,271 | 2,289 | 6.31% | 32.97% | 32.34% | 4,120 |
| 2026 | 47.4 | 2 200 | 2 225 | C 000/ | 21.010/ | 21 470/ | 4.104 |
| 2026 2027 | 474 | 2,309 | 2,325 | 6.09% | 31.91% | | 4,184 |
| 2027 | 481 488 | 2,364 2,377 | 2,400 2,351 | 5.99% 5.95% | 31.58% 31.05% | | 4,259 4,337 |
| 2028 | 496 | 2,341 | 2,331 | 5.90% | 29.93% | | 4,409 |
| 2029 | 505 | 2,324 | 2,327 | 5.88% | 29.93% | | 4,534 |
| 2030 | 303 | 2,324 | 2,317 | 3.8670 | 27.07/0 | 20.7170 | 4,554 |
| 2031 | 513 | 2,321 | 2,320 | 5.84% | 28.35% | 27.98% | 4,595 |
| 2032 | 521 | 2,322 | 2,320 | 5.80% | 27.69% | | 4,648 |
| 2033 | 526 | 2,324 | 2,322 | 5.75% | 27.17% | | 4,696 |
| 2034 | 537 | 2,327 | 2,325 | 5.76% | 26.68% | | 4,793 |
| 2035 | 547 | 2,330 | 2,329 | 5.73% | 26.13% | 25.84% | 4,835 |

This projection is based upon these assumptions: a projected investment return of 6.875 percent in 2025 and after; general pay increases of 2.80 percent; no future retirement benefit COLAs. Employer contribution rates are determined before any setoffs while the employer dollar contribution amounts are net of the PSU and PASSHE setoff amounts.

Risk Measurements

Risk of Differences in Future Measurements

The liabilities and costs in this report are based upon actuarial assumptions adopted by the State Employees' Retirement Board (the Board) and funding procedures specified in the SERC. These measurements represent a single estimate of the future assets, liabilities and contribution needs of SERS. Since the actual future contribution needs will be determined by the actual future investment and participant experience, there is a risk that future measurements will differ from those presented in this report due to:

- (a) differences in the actual experience of SERS compared to the assumptions used in the measurements, and
- (b) changes in the assumptions and methods used for the measurements.

With each measurement, it is important to understand both the current estimate (baseline scenario) and how future estimates may be affected by alternative scenarios. On a regular basis, especially when actuarial valuation assumptions are being reviewed, analyses of specific alternative scenarios are performed and presented to the SERS Board and staff to assist them in understanding the impact of (a) experience that deviates from what is currently actuarially assumed and (b) alternative actuarial assumptions. Such analyses are not included within this report, however, since the alternative scenarios do not represent the expectations used within the valuation.

This schedule provides information that is intended to enhance the reader's understanding of (i) the potential for deviations in SERS' future contribution needs and (ii) SERS' risk exposure and how it changes over time. This information is responsive to the requirements of Actuarial Standard of Practice Number 51 (ASOP 51), which provides guidance on the assessment and disclosure of risk associated with retirement systems.

Major sources of risk that contribute to deviations in future measurements include:

- (i) fund investment performance and expectations (which impact future asset levels)
- (ii) participant longevity and life expectancy (which impact future liability levels)
- (iii) participant compensation patterns throughout career (which impact future liability levels)
- (iv) participant retirement and termination patterns (which impact future liability levels)

These factors, and others not listed here, can contribute to changes in SERS' assets, liabilities and funding payroll, which, in turn, directly impact SERS' future contribution needs.

Plan Maturity and the Effect on Contribution Needs

Over time, SERS' assets and liabilities have grown relative to the employer contribution base (i.e., active member funding payroll). This natural growth is referred to as "plan maturity" and it can affect the plan's sensitivity to the various risks described above. A simple metric to understand plan maturity is the ratio of retired members to active members. More mature plans have a higher ratio of retired members to active members.

SCHEDULE L (Page 1 of 5)

Risk Measurements (continued)

As the number of retired members per active member grows, the plan accumulates additional assets and liabilities without increasing the contribution base (i.e., the addition of retired members does not increase the active member funding payroll). This is illustrated by comparing the plan's assets to the funding payroll and by comparing the plan's liabilities to the funding payroll. More mature plans generally have a higher ratio of liabilities to payroll.

In general, deviations in plan experience or expectations will have a larger effect on the contribution needs of a more mature plan than a less mature plan. That is, the more mature the plan, the greater the plan's sensitivity to risk. For example, an unfavorable asset return that results in the Actuarial Value of Assets being 1 percent lower than expected would have a larger effect on the employer contribution for a more mature plan than for a less mature plan.

Table 1 below provides historical measurements of plan maturity and the potential effects of changes in assets and liabilities on the employers' Actuarially Determined Contributions (ADC).

Table 1 - Plan Maturity Measures

(Dollars in Millions)

| | Ratio of | | First Year | Ratio of | First Year |
|---------------|------------|-----------|------------|--------------|-------------|
| | Total # | | Effect on | Actuarial | Effect on |
| | Retirees | Ratio of | ADC of a | Accrued | ADC of a |
| Date of | to Total # | Assets to | 1 Percent | Liability to | 1 Percent |
| Valuation | Active | Funding | Change in | Funding | Change in |
| (December 31) | Members | Payroll | Assets | Payroll | Liabilities |
| (1) | (2) | (3) | (4) | (5) | (6) |
| 2008 | 1.0 | 5.5 | \$27.2 | 6.2 | \$30.6 |
| 2009 | 1.0 | 5.3 | \$26.8 | 6.3 | \$31.8 |
| 2010 | 1.0 | 5.0 | \$26.2 | 6.6 | \$34.8 |
| 2011 | 1.1 | 4.7 | \$23.4 | 7.2 | \$35.8 |
| 2012 | 1.1 | 4.3 | \$21.4 | 7.3 | \$36.5 |
| 2013 | 1.1 | 4.5 | \$22.0 | 7.5 | \$37.1 |
| 2014 | 1.2 | 4.5 | \$22.5 | 7.6 | \$37.9 |
| 2015 | 1.2 | 4.5 | \$22.8 | 7.7 | \$39.2 |
| 2016 | 1.2 | 4.4 | \$22.8 | 7.6 | \$39.3 |
| 2017 | 1.3 | 4.7 | \$23.8 | 7.8 | \$40.0 |
| 2018 | 1.3 | 4.6 | \$24.0 | 8.3 | \$42.8 |
| 2019 | 1.3 | 4.6 | \$24.4 | 8.2 | \$43.2 |
| 2020 | 1.3 | 4.9 | \$26.4 | 8.3 | \$44.4 |
| 2021 | 1.4 | 5.5 | \$29.7 | 7.9 | \$42.7 |
| 2022 | 1.4 | 5.6 | \$29.5 | 8.2 | \$43.5 |
| 2023 | 1.4 | 5.7 | \$30.9 | 8.2 | \$44.4 |
| 2024 | 1.4 | 5.4 | \$31.9 | 8.0 | \$45.4 |

As a plan matures, the ratios provided in Columns (2), (3) and (5) above increase; however, as can be seen above, other factors can, and do, sometimes interrupt that upward trend.

Risk Measurements (continued)

Column (2) Ratio - Retirees to Actives: SERS currently has about **1.4** (137,620/100,131) retirees per active member. This ratio has increased historically, and that is expected to continue. The likelihood of large changes in the ADC increases as the number of retirees increases.

Column (3) Ratio – Actuarial Value of Assets to Funding Payroll: Assets are currently about **5.4** times funding payroll. Although this ratio decreased after the 2008 market downturn, it is expected to gradually rise as the plan matures and the funding ratio increases. The effect of changes in assets on the Actuarially Determined Contribution (ADC) increases as this ratio increases.

Column (5) Ratio – Actuarial Accrued Liability to Funding Payroll: Accrued Liability is currently **8.0** times funding payroll. This ratio has increased significantly in recent years as the actuarial assumptions have been revised. The effect of changes in liabilities on the ADC increases as this ratio increases.

Columns (4) and (6) – Effect on ADC of 1 Percent Change in Assets or 1 Percent Change in Liabilities: These metrics illustrate the potential net effect that the various sources of risk (including the four major risks identified previously and others) would have had on the level of SERS' annual ADC.

As a plan matures, the ADC becomes more sensitive to risks. The charts on the following pages provide a graphical representation of the historical and expected future changes in plan maturity and the sensitivity of the ADC to future changes in assets and liabilities. These charts present the measurements for the 10 years prior to the valuation and the projected measurements for the 10 years following the valuation. The projected measurements are based on the results of the current valuation. Future measurements will be affected by future experience and any implemented changes in assumptions or methods.

If the plan were to reduce its investment risk and invest in low-default-risk investments, the effective interest rate earned would be 5.46% per year using the December 2024 monthly average of the Treasury High Quality Market Corporate Bond Yield Curve. This interest rate would result in an actuarial accrued liability of \$66.2 billion and a funded status of 60.6%. By assuming a reasonable amount of risk with its investments, SERS is able to reduce its liability by \$9.1 billion through earnings that exceed the corporate bond yields.

Risk Measurements (continued)

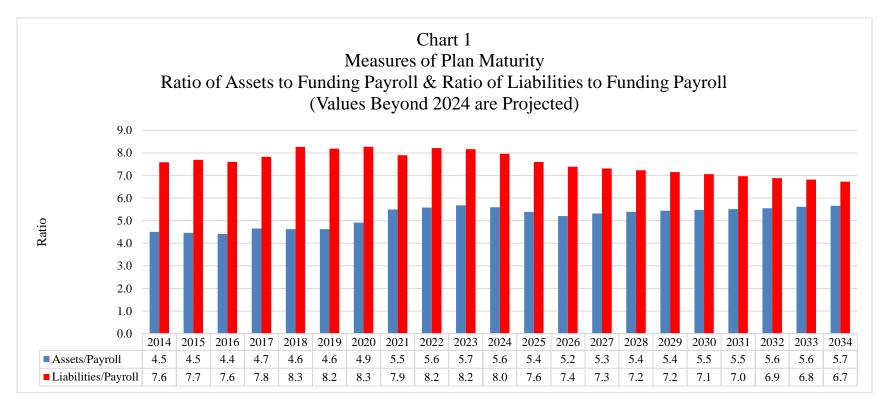


Chart 1 provides a comparison of SERS assets to the members' funding payroll (Assets/Payroll) and a comparison of SERS actuarial liabilities to the members' funding payroll (Liabilities/Payroll). As of **2024**, SERS assets are **5.6** times payroll and SERS liabilities are **8.0** times payroll. This means that each 1.0 percent change in assets represents 5.6 percent of payroll and each 1.0 percent change in liabilities represents 8.0 percent of payroll. These ratios are expected to gradually decline in future years as more active members are covered by the Act 120 and Act 5 benefit classes, which have a less costly benefit structure, giving rise to lower future contribution rates and, thus, slower growing future plan assets and liabilities.

Risk Measurements (continued)

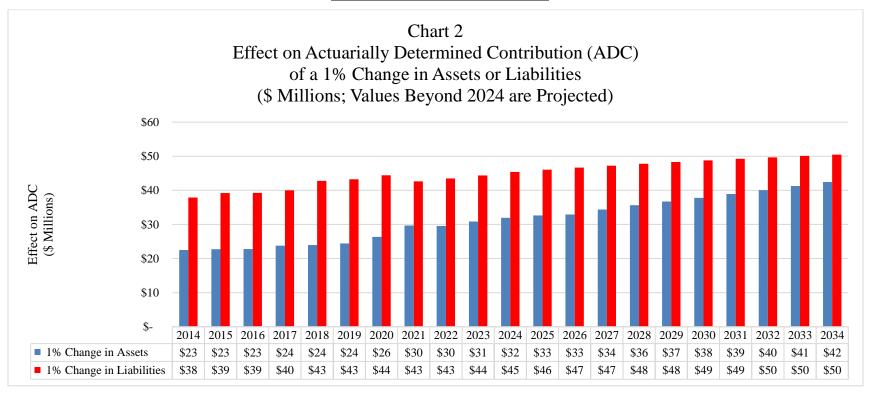


Chart 2 provides the estimated effect on the ADC of a 1 percent change in SERS assets and a 1 percent change in SERS actuarial liabilities:

- The effect on the first year ADC (in millions of dollars) of a "1% Change in Assets" is shown in the top row below the graph for the years 2014 through 2034.
- Similarly, the effect on the first year ADC (in millions of dollars) of a "1% Change in Liabilities" is shown in the bottom row below the graph for the years 2014 through 2034.

For example, an unfavorable asset return that would cause the Actuarial Value of Assets to be 1 percent less than expected (i) would increase the ADC by \$34 million if it occurred during 2027 but (ii) would increase the ADC by \$42 million if it occurred in 2034. A deviation in plan experience that would cause the Actuarial Accrued Liabilities to be 1 percent more than expected (i) would increase the ADC by \$47 million if it occurred in 2027 but (ii) would increase the ADC by \$50 million if it occurred in 2034. These examples further demonstrate the increasing sensitivity to risk of a maturing plan.

SCHEDULE L (Page 5 of 5)

State Employees' Retirement System I. Age, Service and Salary Profile of Active Participants as of December 31, 2024 Active Participants*

Males - Full Years of Service to December 31, 2024

| Age | | | | | | | | | Average |
|--------------|------------|------------|----------------|----------------|----------------|----------------|------------|--------|-----------|
| Group | 0 - 4 | 5 - 9 | <u>10 - 14</u> | <u>15 - 19</u> | <u>20 - 24</u> | <u>25 - 29</u> | 30+ | Total | Salary |
| Less than 20 | 97 | 0 | 0 | 0 | 0 | 0 | 0 | 97 | \$ 41,089 |
| 20-24 | 1333 | 15 | 0 | 0 | 0 | 0 | 0 | 1,348 | 43,059 |
| 25-29 | 2,005 | 428 | 7 | 0 | 0 | 0 | 0 | 2,440 | 51,201 |
| 30-34 | 1,752 | 1,195 | 304 | 1 | 0 | 0 | 0 | 3,252 | 57,952 |
| 35-39 | 1,459 | 1,146 | 1,127 | 346 | 6 | 0 | 0 | 4,084 | 65,332 |
| 40-44 | 1,284 | 995 | 955 | 1096 | 373 | 4 | 0 | 4,707 | 71,294 |
| 45-49 | 1,214 | 882 | 797 | 927 | 901 | 217 | 4 | 4,942 | 74,673 |
| 50-54 | 1,143 | 802 | 783 | 848 | 868 | 702 | 266 | 5,412 | 77,897 |
| 55-59 | 1,091 | 781 | 727 | 783 | 821 | 649 | 841 | 5,693 | 77,713 |
| 60-64 | 856 | 677 | 659 | 683 | 482 | 275 | 464 | 4,096 | 74,029 |
| 65+ | <u>697</u> | <u>456</u> | <u>425</u> | <u>427</u> | <u>280</u> | <u>131</u> | <u>255</u> | 2,671 | 71,328 |
| | | | | | | | | | |
| Total | 12,931 | 7,377 | 5,784 | 5,111 | 3,731 | 1,978 | 1,830 | 38,742 | \$ 69,810 |

Average Age 47.16 Average Service 10.88

Females - Full Years of Service to December 31, 2024

| Age | | | | | | | | | Average |
|--------------|------------|------------|------------|----------------|----------------|----------------|------------|--------|-----------|
| Group | 0 - 4 | 5 - 9 | 10 - 14 | <u>15 - 19</u> | <u>20 - 24</u> | <u>25 - 29</u> | 30+ | Total | Salary |
| Less than 20 | 31 | 0 | 0 | 0 | 0 | 0 | 0 | 31 | \$ 36,004 |
| 20-24 | 1,022 | 0 | 0 | 0 | 0 | 0 | 0 | 1,022 | 39,876 |
| 25-29 | 1,863 | 292 | 5 | 0 | 0 | 0 | 0 | 2,160 | 49,032 |
| 30-34 | 1,737 | 1,143 | 281 | 14 | 0 | 0 | 0 | 3,175 | 55,896 |
| 35-39 | 1,710 | 1,215 | 890 | 321 | 9 | 0 | 0 | 4,145 | 61,365 |
| 40-44 | 1,686 | 1,167 | 932 | 994 | 389 | 18 | 0 | 5,186 | 65,968 |
| 45-49 | 1,518 | 1,041 | 822 | 902 | 861 | 264 | 21 | 5,429 | 69,233 |
| 50-54 | 1,354 | 966 | 802 | 899 | 801 | 560 | 358 | 5,740 | 70,417 |
| 55-59 | 1,172 | 910 | 801 | 912 | 820 | 525 | 644 | 5,784 | 70,017 |
| 60-64 | 704 | 748 | 637 | 751 | 498 | 283 | 360 | 3,981 | 68,106 |
| 65+ | <u>347</u> | <u>350</u> | <u>385</u> | <u>426</u> | <u>275</u> | <u>141</u> | <u>204</u> | 2,128 | 68,107 |
| | | | | | | | | | |
| Total | 13,144 | 7,832 | 5,555 | 5,219 | 3,653 | 1,791 | 1,587 | 38,781 | \$ 65,053 |

Average Age 47.20 Average Service 10.52

SCHEDULE M (Page 1 of 10)

^{*} The following three pages contain information on members in special categories. These include selected hazardous duty members, legislators, judges and district justices. The above information is for all other active members. Page five of Schedule M is the total of all active categories. Page six is the total of all active participants and inactive and vested participants.

Selected Hazardous Duty*

Males - Full Years of Service to December 31, 2024

| Age | | | | | | | | | Average |
|--------------|-----------|-----------|----------------|----------------|----------------|----------------|-----------|--------|-----------|
| Group | 0 - 4 | 5 - 9 | <u>10 - 14</u> | <u>15 - 19</u> | <u>20 - 24</u> | <u>25 - 29</u> | 30+ | Total | Salary |
| Less than 20 | 28 | 0 | 0 | 0 | 0 | 0 | 0 | 28 | \$ 45,423 |
| 20-24 | 594 | 0 | 0 | 0 | 0 | 0 | 0 | 594 | 51,432 |
| 25-29 | 1,333 | 295 | 2 | 0 | 0 | 0 | 0 | 1,630 | 63,787 |
| 30-34 | 912 | 1,452 | 261 | 0 | 0 | 0 | 0 | 2,625 | 79,090 |
| 35-39 | 562 | 1,051 | 1,095 | 225 | 4 | 0 | 0 | 2,937 | 87,999 |
| 40-44 | 312 | 490 | 634 | 1,016 | 241 | 5 | 0 | 2,698 | 96,756 |
| 45-49 | 238 | 267 | 308 | 698 | 685 | 181 | 2 | 2,379 | 101,137 |
| 50-54 | 178 | 231 | 228 | 433 | 483 | 329 | 83 | 1,965 | 102,298 |
| 55-59 | 102 | 120 | 132 | 281 | 254 | 179 | 138 | 1,206 | 102,879 |
| 60-64 | 31 | 69 | 82 | 142 | 99 | 61 | 43 | 527 | 97,960 |
| 65+ | <u>15</u> | <u>26</u> | <u>27</u> | <u>46</u> | <u>25</u> | <u>15</u> | <u>26</u> | 180 | 98,150 |
| | | | | | | | | | |
| Total | 4,305 | 4,001 | 2,769 | 2,841 | 1,791 | 770 | 292 | 16,769 | \$ 89,325 |

Average Age 41.23 Average Service 11.07

Females - Full Years of Service to December 31, 2024

| Age | | | | | | | | | Average |
|--------------|----------|-----------|----------------|----------------|----------------|----------------|----------|-------|-----------|
| Group | 0 - 4 | 5 - 9 | <u>10 - 14</u> | <u>15 - 19</u> | <u>20 - 24</u> | <u>25 - 29</u> | 30+ | Total | Salary |
| Less than 20 | 7 | 0 | 0 | 0 | 0 | 0 | 0 | 7 | \$ 45,570 |
| 20-24 | 147 | 0 | 0 | 0 | 0 | 0 | 0 | 147 | 50,764 |
| 25-29 | 374 | 68 | 1 | 0 | 0 | 0 | 0 | 443 | 60,844 |
| 30-34 | 347 | 300 | 35 | 0 | 0 | 0 | 0 | 682 | 68,172 |
| 35-39 | 267 | 283 | 191 | 37 | 1 | 0 | 0 | 779 | 75,556 |
| 40-44 | 200 | 171 | 124 | 180 | 27 | 2 | 0 | 704 | 81,609 |
| 45-49 | 145 | 160 | 94 | 163 | 138 | 26 | 0 | 726 | 86,659 |
| 50-54 | 103 | 113 | 75 | 131 | 82 | 60 | 7 | 571 | 89,171 |
| 55-59 | 73 | 67 | 61 | 87 | 50 | 27 | 17 | 382 | 84,984 |
| 60-64 | 37 | 46 | 43 | 65 | 23 | 6 | 4 | 224 | 89,204 |
| 65+ | <u>7</u> | <u>15</u> | <u>7</u> | <u>29</u> | <u>6</u> | <u>5</u> | <u>1</u> | 70 | 94,135 |
| | | | | | | | | | |
| Total | 1,707 | 1,223 | 631 | 692 | 327 | 126 | 29 | 4,735 | \$ 78,227 |

Average Age 42.19 Average Service 8.83

^{*} Enforcement officers, correction officers, psychiatric security aides, and officers of the Pennsylvania State Police and the Delaware River Port Authority

Legislators*

Males - Full Years of Service to December 31, 2024

| Age | | | | | | | | | Average |
|--------------|-------|----------|----------------|----------------|----------------|----------------|----------|-----------|-----------|
| Group | 0 - 4 | 5 - 9 | <u>10 - 14</u> | <u>15 - 19</u> | <u>20 - 24</u> | <u>25 - 29</u> | 30+ | Total | Salary |
| Less than 20 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | \$ - |
| 20-24 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | - |
| 25-29 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | - |
| 30-34 | 1 | 2 | 0 | 0 | 0 | 0 | 0 | 3 | 110,016 |
| 35-39 | 2 | 5 | 3 | 0 | 0 | 0 | 0 | 10 | 111,230 |
| 40-44 | 0 | 4 | 6 | 2 | 0 | 0 | 0 | 12 | 121,663 |
| 45-49 | 0 | 3 | 4 | 1 | 1 | 0 | 0 | 9 | 114,180 |
| 50-54 | 0 | 5 | 4 | 3 | 3 | 0 | 0 | 15 | 113,308 |
| 55-59 | 0 | 2 | 3 | 4 | 0 | 0 | 1 | 10 | 116,100 |
| 60-64 | 0 | 3 | 3 | 3 | 0 | 2 | 0 | 11 | 111,419 |
| 65+ | 0 | <u>4</u> | <u>4</u> | <u>5</u> | 0 | <u>2</u> | <u>5</u> | <u>20</u> | 115,131 |
| | | | | | | | | | |
| Total | 3 | 28 | 27 | 18 | 4 | 4 | 6 | 90 | \$114,653 |

Average Age 53.59 Average Service 13.68

Females - Full Years of Service to December 31, 2024

| Age | | | | | | | | | Average |
|--------------|-------|----------|----------|----------------|----------------|----------------|----------|-------|-----------|
| Group | 0 - 4 | 5 - 9 | 10 - 14 | <u>15 - 19</u> | <u>20 - 24</u> | <u>25 - 29</u> | 30+ | Total | Salary |
| Less than 20 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | \$ - |
| 20-24 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | - |
| 25-29 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | - |
| 30-34 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | - |
| 35-39 | 1 | 3 | 0 | 0 | 0 | 0 | 0 | 4 | 115,858 |
| 40-44 | 0 | 6 | 2 | 0 | 0 | 0 | 0 | 8 | 117,732 |
| 45-49 | 1 | 3 | 0 | 0 | 0 | 0 | 0 | 4 | 113,874 |
| 50-54 | 0 | 2 | 1 | 1 | 0 | 0 | 0 | 4 | 115,858 |
| 55-59 | 0 | 2 | 0 | 0 | 0 | 0 | 2 | 4 | 113,874 |
| 60-64 | 0 | 2 | 0 | 2 | 1 | 0 | 3 | 8 | 116,630 |
| 65+ | 0 | <u>1</u> | <u>3</u> | <u>1</u> | <u>3</u> | 0 | <u>1</u> | 9 | 113,445 |
| | _ | _ | _ | _ | _ | _ | _ | _ | |
| Total | 2 | 19 | 6 | 4 | 4 | 0 | 6 | 41 | \$115,457 |

Average Age 55.10 Average Service 13.85

41

^{*}Legislators are not required to join the retirement system, therefore the total participant count will not reflect the entire 253-member General Assembly.

Judges And Magisterial District Judges

Males - Full Years of Service to December 31, 2024

| Age | | | | | | | | | Average |
|--------------|----------|-------|---------|----------------|----------------|----------------|----------------|-------|-----------|
| Group | 0 - 4 | 5 - 9 | 10 - 14 | <u>15 - 19</u> | <u>20 - 24</u> | <u>25 - 29</u> | 30+ | Total | Salary |
| Less than 20 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | \$ - |
| 20-24 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | - |
| 25-29 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | - |
| 30-34 | 4 | 0 | 0 | 0 | 0 | 0 | 0 | 4 | 137,526 |
| 35-39 | 12 | 5 | 0 | 0 | 0 | 0 | 0 | 17 | 116,510 |
| 40-44 | 17 | 9 | 2 | 2 | 0 | 0 | 0 | 30 | 146,753 |
| 45-49 | 14 | 21 | 9 | 6 | 0 | 1 | 0 | 51 | 141,257 |
| 50-54 | 32 | 33 | 14 | 9 | 2 | 1 | 0 | 91 | 152,782 |
| 55-59 | 31 | 35 | 30 | 28 | 7 | 8 | 0 | 139 | 156,042 |
| 60-64 | 19 | 25 | 24 | 19 | 14 | 5 | 5 | 111 | 159,939 |
| 65+ | <u>7</u> | 33 | 30 | 46 | 32 | <u>29</u> | 24 | 201 | 178,131 |
| | _ | | | | | _ | _ _ | | |
| Total | 136 | 161 | 109 | 110 | 55 | 44 | 29 | 644 | \$160,385 |

Average Age 58.88 Average Service 12.34

Females - Full Years of Service to December 31, 2024

| Age | | | | | | | | | Average |
|--------------|----------|-------|----------------|----------------|----------------|----------------|----------|-----------|-----------|
| Group | 0 - 4 | 5 - 9 | <u>10 - 14</u> | <u>15 - 19</u> | <u>20 - 24</u> | <u>25 - 29</u> | 30+ | Total | Salary |
| Less than 20 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | \$ - |
| 20-24 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | - |
| 25-29 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | - |
| 30-34 | 3 | 0 | 0 | 0 | 0 | 0 | 0 | 3 | 110,023 |
| 35-39 | 4 | 2 | 0 | 0 | 0 | 0 | 0 | 6 | 146,747 |
| 40-44 | 16 | 8 | 3 | 1 | 0 | 0 | 0 | 28 | 141,273 |
| 45-49 | 13 | 15 | 3 | 3 | 0 | 0 | 0 | 34 | 179,157 |
| 50-54 | 21 | 22 | 7 | 6 | 2 | 1 | 0 | 59 | 176,292 |
| 55-59 | 10 | 19 | 17 | 10 | 5 | 6 | 2 | 69 | 163,872 |
| 60-64 | 8 | 11 | 5 | 21 | 7 | 4 | 2 | 58 | 182,558 |
| 65+ | <u>5</u> | 9 | 8 | <u>21</u> | <u>11</u> | <u>12</u> | <u>6</u> | <u>72</u> | 196,319 |
| | _ | _ | _ | | _ | | _ | | |
| Total | 80 | 86 | 43 | 62 | 25 | 23 | 10 | 329 | \$175,347 |

Average Age 56.60 Average Service 11.57

All Active Participants*

Males - Full Years of Service to December 31, 2024

| Age | | | | | | | | | Average |
|--------------|------------|------------|------------|----------------|----------------|----------------|------------|--------|-----------|
| Group | 0 - 4 | 5 - 9 | 10 - 14 | <u>15 - 19</u> | <u>20 - 24</u> | <u>25 - 29</u> | 30+ | Total | Salary |
| Less than 20 | 125 | 0 | 0 | 0 | 0 | 0 | 0 | 125 | \$ 42,060 |
| 20-24 | 1,927 | 15 | 0 | 0 | 0 | 0 | 0 | 1,942 | 45,620 |
| 25-29 | 3,338 | 723 | 9 | 0 | 0 | 0 | 0 | 4,070 | 56,242 |
| 30-34 | 2,669 | 2,649 | 565 | 1 | 0 | 0 | 0 | 5,884 | 67,463 |
| 35-39 | 2,035 | 2,207 | 2,225 | 571 | 10 | 0 | 0 | 7,048 | 74,966 |
| 40-44 | 1,613 | 1,498 | 1,597 | 2,116 | 614 | 9 | 0 | 7,447 | 80,904 |
| 45-49 | 1,466 | 1,173 | 1,118 | 1,632 | 1,587 | 399 | 6 | 7,381 | 83,711 |
| 50-54 | 1,353 | 1,071 | 1,029 | 1,293 | 1,356 | 1,032 | 349 | 7,483 | 85,286 |
| 55-59 | 1,224 | 938 | 892 | 1,096 | 1,082 | 836 | 980 | 7,048 | 83,618 |
| 60-64 | 906 | 774 | 768 | 847 | 595 | 343 | 512 | 4,745 | 78,783 |
| 65+ | <u>719</u> | <u>519</u> | <u>486</u> | <u>524</u> | <u>337</u> | <u>177</u> | <u>310</u> | 3,072 | 80,173 |
| | | | | | | | | | |
| Total | 17,375 | 11,567 | 8,689 | 8,080 | 5,581 | 2,796 | 2,157 | 56,245 | \$ 76,737 |

Average Age 45.54 Average Service 10.96

Females - Full Years of Service to December 31, 2024

| Age | | | | | | | | | Average |
|--------------|------------|------------|------------|----------------|----------------|----------------|------------|--------|-----------|
| Group | 0 - 4 | 5 - 9 | 10 - 14 | <u>15 - 19</u> | <u>20 - 24</u> | <u>25 - 29</u> | 30+ | Total | Salary |
| Less than 20 | 38 | 0 | 0 | 0 | 0 | 0 | 0 | 38 | \$ 37,766 |
| 20-24 | 1,169 | 0 | 0 | 0 | 0 | 0 | 0 | 1,169 | 41,245 |
| 25-29 | 2,237 | 360 | 6 | 0 | 0 | 0 | 0 | 2,603 | 51,042 |
| 30-34 | 2,087 | 1,443 | 316 | 14 | 0 | 0 | 0 | 3,860 | 58,107 |
| 35-39 | 1,982 | 1,503 | 1,081 | 358 | 10 | 0 | 0 | 4,934 | 63,754 |
| 40-44 | 1,902 | 1,352 | 1,061 | 1,175 | 416 | 20 | 0 | 5,926 | 68,252 |
| 45-49 | 1,677 | 1,219 | 919 | 1,068 | 999 | 290 | 21 | 6,193 | 71,908 |
| 50-54 | 1,478 | 1,103 | 885 | 1,037 | 885 | 621 | 365 | 6,374 | 73,106 |
| 55-59 | 1,255 | 998 | 879 | 1,009 | 875 | 558 | 665 | 6,239 | 71,999 |
| 60-64 | 749 | 807 | 685 | 839 | 529 | 293 | 369 | 4,271 | 70,858 |
| 65+ | <u>359</u> | <u>375</u> | <u>403</u> | <u>477</u> | <u>295</u> | <u>158</u> | <u>212</u> | 2,279 | 73,136 |
| | | | | | | | | | |
| Total | 14,933 | 9,160 | 6,235 | 5,977 | 4,009 | 1,940 | 1,632 | 43,886 | \$ 67,348 |

Average Age 46.74 Average Service 10.35

^{*}The statistics above exclude 1,036 Class 40 (DC Only) active participants.

II. Age and Service Profile of Active Participants and Inactive and Vested Participants As of December 31, 2024

Active Participants and Inactive and Vested Participants*

Males - Full Years of Service to December 31, 2024

| Age | | | | | | | | |
|--------------|------------|------------|------------|----------------|----------------|----------------|------------|--------|
| Group | 0 - 4 | 5 - 9 | 10 - 14 | <u>15 - 19</u> | <u>20 - 24</u> | <u>25 - 29</u> | 30+ | Total |
| | | | | | | | | |
| Less than 20 | 125 | 0 | 0 | 0 | 0 | 0 | 0 | 125 |
| 20-24 | 1,928 | 15 | 0 | 0 | 0 | 0 | 0 | 1,943 |
| 25-29 | 3,339 | 724 | 9 | 0 | 0 | 0 | 0 | 4,072 |
| 30-34 | 2,684 | 2,661 | 580 | 1 | 0 | 0 | 0 | 5,926 |
| 35-39 | 2,055 | 2,298 | 2,354 | 583 | 10 | 0 | 0 | 7,300 |
| 40-44 | 1,641 | 1,729 | 1,808 | 2,176 | 618 | 9 | 0 | 7,981 |
| 45-49 | 1,494 | 1,398 | 1,317 | 1,728 | 1,611 | 403 | 7 | 7,958 |
| 50-54 | 1,394 | 1,306 | 1,234 | 1,374 | 1,408 | 1,064 | 353 | 8,133 |
| 55-59 | 1,277 | 1,132 | 1,084 | 1,174 | 1,139 | 873 | 1,003 | 7,682 |
| 60-64 | 949 | 842 | 856 | 873 | 637 | 354 | 537 | 5,048 |
| 65+ | <u>867</u> | <u>573</u> | <u>531</u> | <u>554</u> | <u>354</u> | <u>185</u> | <u>319</u> | 3,383 |
| | | | | | | | | |
| Total | 17,753 | 12,678 | 9,773 | 8,463 | 5,777 | 2,888 | 2,219 | 59,551 |

Average Age 45.89 Average Service 10.95

Females - Full Years of Service to December 31, 2024

| Age | 0 4 | 5 .0 | 10 14 | 15 10 | 20 24 | 25 20 | 20 | TD + 1 |
|--------------|------------|-------------|------------|----------------|----------------|----------------|------------|--------|
| Group | 0 - 4 | 5 - 9 | 10 - 14 | <u>15 - 19</u> | <u>20 - 24</u> | <u>25 - 29</u> | 30+ | Total |
| Less than 20 | 38 | 0 | 0 | 0 | 0 | 0 | 0 | 38 |
| 20-24 | 1,170 | 0 | 0 | 0 | 0 | 0 | 0 | 1,170 |
| 25-29 | 2,246 | 365 | 6 | 0 | 0 | 0 | 0 | 2,617 |
| 30-34 | 2,105 | 1,464 | 335 | 14 | 0 | 0 | 0 | 3,918 |
| 35-39 | 2,016 | 1,606 | 1,203 | 369 | 10 | 0 | 0 | 5,204 |
| 40-44 | 1,944 | 1,614 | 1,260 | 1,230 | 420 | 20 | 0 | 6,488 |
| 45-49 | 1,718 | 1,530 | 1,119 | 1,169 | 1,021 | 296 | 21 | 6,874 |
| 50-54 | 1,543 | 1,396 | 1,080 | 1,128 | 910 | 641 | 372 | 7,070 |
| 55-59 | 1,336 | 1,245 | 1,106 | 1,107 | 909 | 584 | 683 | 6,970 |
| 60-64 | 817 | 907 | 771 | 882 | 571 | 307 | 393 | 4,648 |
| 65+ | <u>488</u> | <u>441</u> | <u>440</u> | <u>505</u> | <u>310</u> | <u>166</u> | <u>228</u> | 2,578 |
| | | | | | | | | |
| Total | 15,421 | 10,568 | 7,320 | 6,404 | 4,151 | 2,014 | 1,697 | 47,575 |

Average Age 47.12 Average Service 10.33

^{*}The total participant counts above exclude 1,036 Class 40 (DC Only) active participants.

Superannuation Annuitants

| | | Male | | Female | | Total | | |
|------------|--------|------------------|--------|----------------|--------|------------------|--|--|
| <u>Age</u> | Number | Annual Annuity | Number | Annual Annuity | Number | Annual Annuity | | |
| Under 25 | - | \$ - | - | \$ - | - | \$ - | | |
| 25-29 | - | - | - | - | - | - | | |
| 30-34 | - | - | - | - | - | - | | |
| 35-39 | _ | - | - | - | - | - | | |
| 40-44 | - | - | - | - | - | - | | |
| | | | | | | | | |
| 45-49 | _ | - | - | - | - | - | | |
| 50-54 | 836 | 50,294,090 | 143 | 6,110,966 | 979 | 56,405,056 | | |
| 55-59 | 2,271 | 124,217,698 | 631 | 31,020,536 | 2,902 | 155,238,234 | | |
| 60-64 | 4,653 | 206,440,652 | 3,103 | 118,499,737 | 7,756 | 324,940,389 | | |
| 65-69 | 7,385 | 266,704,371 | 6,282 | 199,329,061 | 13,667 | 466,033,432 | | |
| | | | | | | | | |
| 70-74 | 9,053 | 290,531,226 | 7,720 | 225,742,001 | 16,773 | 516,273,227 | | |
| 75-79 | 8,928 | 285,331,060 | 5,818 | 153,441,096 | 14,746 | 438,772,156 | | |
| 80-84 | 4,810 | 157,295,685 | 3,417 | 78,854,859 | 8,227 | 236,150,544 | | |
| 85-89 | 2,579 | 79,549,797 | 2,087 | 39,639,200 | 4,666 | 119,188,997 | | |
| 90 & over | 1,381 | 37,905,197 | 1,505 | 20,896,227 | 2,886 | 58,801,424 | | |
| Total | 41,896 | \$ 1,498,269,776 | 30,706 | \$ 873,533,683 | 72,602 | \$ 2,371,803,459 | | |

Average Age 73.1 Average Annual Annuity \$32,669

Early Retirement Annuitants

| | | Male | | Female | | Total |
|------------|---------------|----------------|---------------|----------------|--------|----------------|
| <u>Age</u> | <u>Number</u> | Annual Annuity | <u>Number</u> | Annual Annuity | Number | Annual Annuity |
| Under 25 | - | \$ - | - | \$ - | - | \$ - |
| 25-29 | - | - | - | - | - | - |
| 30-34 | 7 | 9,495 | 7 | 9,714 | 14 | 19,209 |
| 35-39 | 210 | 512,511 | 216 | 370,247 | 426 | 882,758 |
| 40-44 | 568 | 2,071,493 | 580 | 1,313,317 | 1,148 | 3,384,810 |
| | | | | | | |
| 45-49 | 863 | 10,314,589 | 822 | 3,528,075 | 1,685 | 13,842,664 |
| 50-54 | 1,564 | 46,181,591 | 1,129 | 9,542,546 | 2,693 | 55,724,137 |
| 55-59 | 2,583 | 91,729,985 | 1,678 | 25,419,257 | 4,261 | 117,149,242 |
| 60-64 | 2,786 | 81,951,898 | 2,566 | 48,621,932 | 5,352 | 130,573,830 |
| 65-69 | 2,776 | 69,140,581 | 3,332 | 60,167,718 | 6,108 | 129,308,299 |
| | | | | | | |
| 70-74 | 3,169 | 73,962,470 | 4,475 | 78,728,884 | 7,644 | 152,691,354 |
| 75-79 | 4,087 | 97,149,246 | 3,381 | 55,009,531 | 7,468 | 152,158,777 |
| 80-84 | 2,117 | 43,871,384 | 1,483 | 20,059,936 | 3,600 | 63,931,320 |
| 85-89 | 783 | 12,851,326 | 815 | 8,791,723 | 1,598 | 21,643,049 |
| 90 & over | 339 | 5,263,119 | 488 | 4,601,032 | 827 | 9,864,151 |
| Total | 21,852 | \$ 535,009,688 | 20,972 | \$ 316,163,912 | 42,824 | \$ 851,173,600 |

Average Age 67.8 Average Annual Annuity \$19,876

Disabled Annuitants

| | | Male |] | Female | | Total |
|------------|---------------|----------------|---------------|----------------|---------------|----------------|
| <u>Age</u> | <u>Number</u> | Annual Annuity | <u>Number</u> | Annual Annuity | <u>Number</u> | Annual Annuity |
| Under 25 | - | \$ - | - | \$ - | - | \$ - |
| 25-29 | - | - | - | - | - | - |
| 30-34 | 11 | 203,741 | 10 | 178,810 | 21 | 382,551 |
| 35-39 | 37 | 716,400 | 21 | 324,196 | 58 | 1,040,596 |
| 40-44 | 105 | 2,375,656 | 70 | 1,245,268 | 175 | 3,620,924 |
| | | | | | | |
| 45-49 | 135 | 3,220,515 | 132 | 2,277,362 | 267 | 5,497,877 |
| 50-54 | 282 | 6,709,620 | 258 | 4,899,026 | 540 | 11,608,646 |
| 55-59 | 456 | 10,160,600 | 427 | 8,433,509 | 883 | 18,594,109 |
| 60-64 | 661 | 13,540,573 | 696 | 12,443,572 | 1,357 | 25,984,145 |
| 65-69 | 748 | 14,106,425 | 833 | 14,058,908 | 1,581 | 28,165,333 |
| | | | | | | |
| 70-74 | 694 | 11,626,281 | 818 | 12,939,440 | 1,512 | 24,565,721 |
| 75-79 | 453 | 6,978,400 | 537 | 7,578,070 | 990 | 14,556,470 |
| 80-84 | 211 | 2,466,796 | 247 | 2,693,282 | 458 | 5,160,078 |
| 85-89 | 58 | 536,859 | 132 | 1,201,838 | 190 | 1,738,697 |
| 90 & over | 17 | 163,502 | 54 | 415,916 | 71 | 579,418 |
| Total | 3,868 | \$ 72,805,368 | 4,235 | \$ 68,689,197 | 8,103 | \$ 141,494,565 |

Average Age 66.3 Average Annual Annuity \$17,462

Beneficiaries and Survivor Annuitants

| | | Mal | e |] | Fem | ale | | Tot | tal |
|------------|--------|-----|--------------|--------|-----|---------------|--------|-----|---------------|
| <u>Age</u> | Number | An | nual Annuity | Number | A | nnual Annuity | Number | A | nnual Annuity |
| Under 25 | 12 | \$ | 104,119 | 21 | \$ | 193,983 | 33 | \$ | 298,102 |
| 25-29 | 9 | | 133,152 | 16 | | 184,523 | 25 | | 317,675 |
| 30-34 | 24 | | 214,369 | 27 | | 254,054 | 51 | | 468,423 |
| 35-39 | 27 | | 280,444 | 41 | | 449,546 | 68 | | 729,990 |
| 40-44 | 28 | | 319,386 | 54 | | 570,875 | 82 | | 890,261 |
| | | | | | | | | | |
| 45-49 | 46 | | 451,166 | 103 | | 1,151,477 | 149 | | 1,602,643 |
| 50-54 | 48 | | 407,760 | 299 | | 4,343,425 | 347 | | 4,751,185 |
| 55-59 | 97 | | 1,192,910 | 577 | | 9,243,696 | 674 | | 10,436,606 |
| 60-64 | 125 | | 1,498,703 | 855 | | 13,616,247 | 980 | | 15,114,950 |
| 65-69 | 202 | | 2,599,599 | 1,269 | | 21,311,904 | 1,471 | | 23,911,503 |
| | | | | | | | | | |
| 70-74 | 305 | | 4,319,192 | 1,910 | | 34,605,048 | 2,215 | | 38,924,240 |
| 75-79 | 338 | | 4,851,036 | 2,354 | | 42,796,311 | 2,692 | | 47,647,347 |
| 80-84 | 258 | | 3,558,299 | 1,977 | | 35,918,384 | 2,235 | | 39,476,683 |
| 85-89 | 142 | | 1,816,821 | 1,547 | | 25,481,720 | 1,689 | | 27,298,541 |
| 90 & over | 101 | | 1,040,488 | 1,279 | | 17,217,795 | 1,380 | | 18,258,283 |
| Total | 1,762 | \$ | 22,787,444 | 12,329 | \$ | 207,338,988 | 14,091 | \$ | 230,126,432 |

Average Age 75.1 Average Annual Annuity \$16,331

Benefit and Contribution Provisions as of December 31, 2024 (as embodied in Act 31 of 1974, and amended through Act 128 of 2020)

The State Employees' Retirement System makes provisions for retirement, disability, and death benefits for all State employees, except those specifically excluded under Section 5301 of the SERC, and certain other eligible groups. The major provisions are summarized as follows:

Eligible Employees

| <u>Class A-5</u> - | All eli | gible | members | hired | after | December | 31, | 2018, | except |
|--------------------|---------|---------|-------------|---------|--------|-------------|-------|----------|--------|
| | exempt | t groui | os (State P | olice a | nd all | hazardous d | lutv. | et al.). | |

- <u>Class A-6</u> Same as Class A-5 but this class is for members who elect to pay a lower member contribution amount to the Defined Benefit Plan and receive a lower defined benefit.
- <u>DC Only</u> Same as Class A-5 but this class is for members who elect to only participate in the Defined Contribution Plan.
- Class A-3 All eligible employees hired after December 31, 2010 but prior to January 1, 2019, except members of the judiciary. Certain groups have effective dates after December 31, 2010 that are tied to the expiration of collective bargaining agreements. Members of the General Assembly who joined SERS on or after December 1, 2010 are also part of this class. State Police and most hazardous duty hired after December 31, 2018 continue to be eligible.
- <u>Class A-4</u> Same as Class A-3 but this class is for members who elect to pay a higher member contribution amount and receive a higher benefit.
- Class AA All eligible employees hired after June 30, 2001 but prior to January 1, 2011, except State Police Officers, members of the judiciary and legislators, and employees hired before July 1, 2001, who elected Class AA by December 31, 2001.
- Class A State Police Officers hired on or after March 1, 1974 but prior to July 1, 2012, members of the judiciary who have not elected Class E-1 or E-2, legislators elected and became members before July 1, 2001, who have not elected Class AA or Class D-4 and Class A employees hired before July 1, 2001, who remained in Class A.
- <u>Class D-4</u> Legislators coming into service prior to December 1, 2010, who elect to be SERS members, and elected Class D-4.
- <u>Class E-1</u> Judges who elect Class E-1.
- Class E-2 Magisterial District Judges who elect Class E-2.

<u>Benefit and Contribution Provisions as of December 31, 2024 (continued)</u> (as embodied in Act 31 of 1974, and amended through Act 128 of 2020)

Age and Service Requirements for Superannuation (full formula benefits)

Class A-5 & Class A-6

General Conditions Age 67 with three years of credited state service; or a

total attained age and whole years of credited service of 97 (the "Rule of 97") with credited service being at least

35 years.

Class A-3 & Class A-4

General Conditions Age 65 with three years of credited state service; or a

total attained age and whole years of credited service of 92 (the "Rule of 92") with credited service being at least

35 years.

Legislators and certain correction officers

and enforcement officers

Age 55 with three years of credited state service.

Park Rangers & Capitol Police Age 55 with 20 years of Park Ranger or Capitol Police

credited service. If total credited service is less than 20

years, General Conditions apply.

State Police Age 55. State Police are eligible for special unreduced

benefits after 20 years of credited service, regardless of age; however, age 55 remains their superannuation age.

Class AA & Class A

General Conditions Age 60 with three years of credited state service; or 35

or more years of credited service, regardless of age.

Legislators and certain correction officers

and enforcement officers Age 50 with three years of credited state service.

Park Rangers & Capitol Police Age 50 with 20 years of Park Ranger or Capitol Police

credited service. If total credited service is less than 20

years, General Conditions apply.

State Police Age 50. State Police are eligible for special unreduced

benefits after 20 years of credited service, regardless of age; however, age 50 remains their superannuation age.

<u>Class D-4</u> Age 50 with three years of credited state service.

Class E-1 & Class E-2 Age 60 with three years of credited state service; or 35

or more years of credited service, regardless of age.

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Benefit and Contribution Provisions as of December 31, 2024 (continued) (as embodied in Act 31 of 1974, and amended through Act 128 of 2020)

Formula for Superannuation Annuity

The single life annuity applicable to members of Class AA and Class A-4 is equal to 2.5 percent of the high three-year final average salary (FAS) of the member multiplied by the years and fractions of credited service. The single life annuity applicable to members of Class A and Class A-3 is equal to two percent of the high three-year final average salary of the member multiplied by the years and fractions of credited service. The single life annuity applicable to members of Class A-5 is equal to 1.25 percent of the high five-year final average salary of the member multiplied by the years and fractions of credited service. The single life annuity applicable to members of Class A-6 is equal to one percent of the high five-year final average salary of the member multiplied by the years and fractions of credited service.

The single life annuity applicable to State Police is 50 percent of the highest full calendar year of compensation, other than the year in which the member retires, if the member has 20 but fewer than 25 years of service. With more than 25 years of service the benefit is 75 percent of the highest annual salary, other than the year in which the member retires.

The benefit accrual rates for other classes of members are as follows:

| Class | Benefit Accrual Rate |
|-------|---|
| D-4 | 3.0 percent |
| E-1 | 4.0 percent for each of the first 10 years of judicial service, dropping to 3.0 percent for each subsequent year of judicial service. |
| E-2 | 3.0 percent for each year of judicial service. |

Members who have 41 or more years of combined Class A-3, A-4, A-5, A-6, A and AA service are entitled to a supplemental benefit ranging from two percent of the applicable single life annuity for members with 41 years of service to 10 percent of the applicable single life annuity for members with 45 or more years of service.

The benefit for a member who works past age 70 is at least equal to a benefit that is the actuarial equivalent of the prior year's benefit. This determination is made each year after age 70.

In addition to the above benefits, a member who has elected Social Security Integration Coverage is entitled to a single life annuity of two percent of the member's "Average Non-Covered Salary" for each year of Social Security Integration (SSI) coverage. All Class E members can elect SSI coverage. Other members must have elected SSI coverage before March, 1974. "Average Non-Covered Salary" is the average annual salary received while covered by the Retirement System since January 1, 1956 in excess of the maximum covered wages under Social Security.

Benefit and Contribution Provisions as of December 31, 2024 (continued) (as embodied in Act 31 of 1974, and amended through Act 128 of 2020)

Limitations on Annuity

In almost all cases, SERS benefits are limited to no more than 100 percent of compensation. An exception to this limit is the actuarial increase portion of the benefit for certain members eligible for actuarial increases due to retirement beyond age 70. For such members, the 100 percent of salary limit only applies to the base benefit. Also, the amount of annual retirement benefit a member may receive shall not exceed the dollar limit specified under Section 415(b) of the Internal Revenue Code. Benefits in excess of the 415(b) limit are paid through the Benefits Completion Plan.

Age and Service Requirements for Disability Retirement

A member is eligible for disability retirement, if, as determined by a member of the SERS medical review staff, he or she is unable to perform their current job and has at least five years of credited service. An officer of the State Police or an enforcement officer does not have a minimum service requirement.

Formula for Disability Benefit (Simplified)

The disability benefit is equal to the unreduced benefit calculated as of superannuation age, based on years of credited service at disability, if the result is greater than or equal to 33-1/3 percent of FAS at time of disability. If the benefit so calculated is less than 33-1/3 percent of FAS, the disability benefit is equal to the smaller of:

- (a) the benefit calculated as of superannuation age based on service projected to retirement date, or
- (b) 33-1/3 percent of FAS at time of disability.

For service connected disabilities, the disability benefit payable will be increased, as needed, so that the sum of the plan benefit and the benefits paid or payable under the Workers' Compensation Act, The Pennsylvania Occupational Disease Act, and the Social Security Act equals 70 percent of FAS.

Eligibility for Vested Benefit

All Class A-3, A-4, A-5, and A-6 members have a vested entitlement to a non-disability annuity after 10 years of credited service. All other classes are vested after five years of credited service.

Vested Benefit

The vested benefit is equal to the benefit calculated using years of credited service at the time of leaving the plan. The former member can receive the full benefit beginning at superannuation age, or a reduced withdrawal annuity beginning at any date after separation but before superannuation age.

Benefit and Contribution Provisions as of December 31, 2024 (continued) (as embodied in Act 31 of 1974, and amended through Act 128 of 2020)

For those not in Classes A-3, A-4, A-5, or A-6, the withdrawal annuity is reduced from the earlier of age 60, or the age at which the member would have 35 years of credited service. Benefits for Park Rangers and Capitol Police who have 20 years of credited service (as Park Rangers and Capitol Police) are reduced from age 50. Benefits for other members who have an age 50 superannuation age are reduced from age 50 irrespective of the amount of credited service they have.

For Classes A-3 and A-4, the withdrawal annuity is reduced from age 65. If prior to age 65 the member has both reached 35 years of credited service and met the conditions of the Rule of 92, then the member is eligible for unreduced benefits. Benefits for Park Rangers and Capitol Police who have 20 years of credited service (as Park Rangers and Capitol Police) are reduced from age 55. Benefits for other members who have an age 55 superannuation age are reduced from age 55 irrespective of the amount of credited service they have. For Classes A-5 and A-6, the withdrawal annuity is reduced from age 67. If prior to age 67 the member has both reached 35 years of credited service and met the conditions of the Rule of 97, then the member is eligible for unreduced benefits.

Eligibility for Death Benefit Prior to Retirement

A member is eligible if the member (1) is under superannuation age with five years (or 10 years under Classes A-3, A-4, A-5, and A-6) of credited service or (2) has attained superannuation age with three years of credited state service.

Amount of Death Benefit Prior to Retirement

An eligible beneficiary receives the full present value of the benefits to which the member would have been entitled had the member retired the day before he or she died and elected Option 1. This death benefit includes the present value associated with benefits, if any, to which the member may not have been entitled because they exceeded the member's highest consecutive twelve months of salary and are limited by appropriate IRS limitations.

Death Benefits After Retirement

A member who elects the maximum single life annuity is entitled to a refund of the unpaid balance of the accumulated member contributions and interest at the time of retirement in excess of annuity payments received. A member may elect one of several optional reduced pensions in lieu of the maximum single life annuity to provide additional death benefit protection. The optional forms of benefit are actuarially equivalent to the maximum single life annuity benefit using 4.0 percent interest per annum compounded annually, and the actuarial equivalence factors described below, except that for a Class A-3, A-4, A-5, or A-6 member who elects to receive a lump sum withdrawal of contributions and interest and an optional form of benefit payment, the reduction in the maximum single life annuity is based upon an interest rate equal to the assumed rate of investment return at the time of retirement, compounded annually.

Benefit and Contribution Provisions as of December 31, 2024 (continued) (as embodied in Act 31 of 1974, and amended through Act 128 of 2020)

The beneficiary of a disabled member who did not elect an alternative option receives benefits determined under Maximum Disability. Maximum Disability provides that the beneficiary will receive a benefit equal to the present value of the maximum single life annuity at retirement reduced by any payments received by the annuitant. The Maximum Disability benefit is provided to a disabled member without any reduction in the member's benefit.

A Supplemental Death Benefit is payable to a beneficiary of a member who had a retirement benefit limited by 100 percent of final compensation. The Supplemental Death Benefit is the present value of the excess of the retirement benefit payable to the member before applying the 100 percent of final compensation limit, over the 100 percent of final compensation limit, subject to limits imposed by IRC Section 401(a)(9). If the benefit payable to the member is larger than the IRC Section 415(b) limit, the part of the Supplemental Death Benefit in excess of the IRC Section 415(b) limit will be payable from the Benefits Completion Plan. The Supplemental Death Benefit payment is in addition to any death benefit that may be paid as a result of the optional election.

The "Extra Piece"

The SERC provides for an "extra piece" to be added to the annual benefit if the member's accumulated deductions exceed one-half of the actuarially equivalent value of the annual benefit. The extra piece is equal to the difference between the total accumulated deductions and one-half of the actuarially equivalent value of the annual benefit. This provision does not apply to Classes A-3, A-4, A-5, and A-6.

Cost-of-Living Allowances (COLAs)

Supplemental annuities applying cost-of-living increases to the benefits of annuitants have been instituted from time to time. The last cost-of-living increase was a two-stage increase under Act 2002-38. The first stage was applicable to annuitants who retired on or before July 1, 1990, and it became effective in July of 2002. The second stage provided cost-of-living increases to annuitants who retired after July 1, 1990, but prior to July 2, 2002, and it became effective in July of 2003.

Rate of Member Contribution

(i) Regular member contributions, excluding Social Security Integration contributions

| 5.00 percent of total compensation |
|---|
| 4.00 percent |
| 6.25 percent |
| 9.30 percent |
| 6.25 percent |
| 5.00 percent |
| 7.50 percent |
| 10.00 percent during the first 10 years of Class E-1 judicial |
| service and 7.50 percent thereafter. |
| 7.50 percent |
| |

SCHEDULE N (Page 6 of 9)

Benefit and Contribution Provisions as of December 31, 2024 (continued) (as embodied in Act 31 of 1974, and amended through Act 128 of 2020)

(ii) Additional contribution for Social Security Integration Credit

Any member who elects the Social Security Integration Credit pays 5.00 percent of any salary in excess of the amount of salary covered by Social Security during the year for which contributions are being made. A member electing to end additional contributions is ineligible to make future contributions or accrue future benefits.

Interest Credited on Member Contributions

A rate of 4 percent compounded annually, the statutory rate of interest, has been credited on the member contributions since the inception of the system.

Refund of Accumulated Member Contributions

On the death of a member not qualifying for death benefits, the accumulated member contributions and interest will be paid to the beneficiary. Upon application, a member terminating service when not eligible for another form of benefit is paid a refund of the accumulated contributions and interest. Other terminating members may elect to receive a lump sum payment of a portion of the present value of their benefit, not to exceed their accumulated contributions and interest under Option 4 as part of the members' option. Their lump sum payment results in a decrease to the annuity benefit otherwise payable. Under Act 120, Classes A-3 and A-4 were not eligible to receive a lump sum and reduced annuity under Option 4. However, Act 5 added a lump sum feature for Classes A-3, A-4, A-5, and A-6 that provided for cost neutral (based on funding interest assumption) lump sums and reduced annuities under Option 4.

Employer Contributions

The employer pays the balance of the cost in excess of the members' contributions with payment schedules determined by law. Act 2017-5 made changes to the SERS plan design and funding rules which have significantly affected the required employer contributions. See Sections III and IV of Schedule P for the details.

Actuarial Equivalence

The actuarial table used to determine optional and early retirement benefits for members who entered service after July 1983 is the 1983 Group Annuity Mortality (1983 GAM) Unisex table.

Benefit and Contribution Provisions as of December 31, 2024 (continued) (as embodied in Act 31 of 1974, and amended through Act 128 of 2020)

Members who entered service before August 1983 receive the better of benefits based on the 1983 GAM table or a variation of the 1971 Group Annuity Mortality (1971 GAM) male table. The 1971 GAM table that applies in determining the benefits for members who entered service before August 1, 1983 is:

For service before August, 1983:

Males (members or survivors) – 1971 GAM for males Females (members or survivors) – 1971 GAM for males, set back six years

For service after July, 1983:

Members (male or female) - 1971 GAM for males, set back six years Survivors (male or female) - 1971 GAM for males

Military Service

Act 2012-181, effective December 31, 2012, brought SERS into compliance with the federal Heroes Earnings Assistance and Relief Tax Act of 2008 (HEART Act) and Uniformed Services Employment and Reemployment Rights Act of 1994 (USERRA) for State employees who go on military leave, and revised the purchase price formula for nonintervening military service for members seeking to purchase nonstate service credit for military service that does not qualify for USERRA benefits or that was performed before becoming a State employee. The primary impacts of Act 181 are:

- (i) Employees who return from USERRA qualified military leave receive vesting credit, even though they do not make member contributions to purchase credited service for the military leave.
- (ii) Employees who return from USERRA qualified military leave may make the member contributions that they would have made had they not gone on military leave and if they do so will be treated as if they remained in active State service for that time.
- (iii) Employees who die on military leave receive all SERS benefits that they would have received, except benefit accruals, as if they had returned to State service the day before their death.
- (iv) The Pennsylvania Military and Veterans Code provisions allowing State employees on military leave to continue to make member contributions and remain active members of SERS while on military leave have been repealed.

Benefit and Contribution Provisions as of December 31, 2024 (continued) (as embodied in Act 31 of 1974, and amended through Act 128 of 2020)

(v) The purchase price for nonintervening military service for Class A-3 and Class A-4 members has been revised from the full actuarial value formula established in Act 2010-120 to the formula used by State employees who are members of the other classes of service, which is based on employee and employer normal contribution rates and the employees' compensation.

Given the past approach to funding the impact of military service-related events among SERS members, and considering the overall changes in benefits related to military service and military leave resulting from Act 181, it was determined that Act 181 had no material impact on the future actuarial funding of SERS and thus did not produce a cost added by legislated benefit improvements that needed to be reflected in the final contribution rate.

Compliance With Federal and State Laws

Act 2015-93, signed into law in December of 2015, instituted several technical, tax-related requirements for SERS in an effort to maintain the SERC's compliance with federal and state laws, including the Internal Revenue Code. Many of these technical changes were transparent to SERS members, and most of the other changes affected only a few State employees.

These changes included:

- Retiree return to service rules, allowing annuitants to return to active service in limited circumstances, were structured to satisfy federal requirements
- Minimum vesting standards were established in the event the SERS pension plan is closed
- Benefit limits for higher salaried or longer service employees and the handling of pickup contributions
- Maximum contribution and minimum distribution rules, and death benefit parameters
- Coordination of retirement benefits between SERS and PSERS to ensure that any combined benefit does not exceed the IRS maximum distribution limit

SERS' actuaries have determined that Act 2015-93 had no material impact on the future actuarial funding of SERS, and thus did not produce a cost added by legislated benefit improvements that needed to be reflected in the final contribution rate.

Actuarial Assumptions

This schedule shows the actuarial assumptions used for the valuation. These assumptions were adopted by the Board in July of 2020 based upon a review of SERS experience from 2015 through 2019. Regarding economic assumptions, the Board approved the continuation of the annual investment return assumption to 6.875 percent during its 2024 review. To ensure that the investment return assumption remains appropriate for every actuarial valuation, it is reviewed annually by the SERS actuaries and Board.

Schedule O contains an extract of the full set of rates used in the valuation. The full set of rates is in the July 29, 2020 report, *Commonwealth of Pennsylvania State Employees' Retirement System 19th Investigation of Actuarial Experience – January 1, 2015 to December 31, 2019*, which can be referenced on the SERS website. The rates are the probabilities that an event will occur in the year after the valuation and are all assumed to occur at the beginning of the year. For example, the male retirement rate of 20.0 percent at age 60 means that 200 of every 1,000 male employees age 60 who are eligible for full benefits are expected to retire the day after the date of the valuation.

<u>Interest Rate (Investment Return)</u>: 6.875 percent compounded annually. The assumed interest rate of 6.875 percent is the investment return less investment expenses.

<u>Inflation Rate</u>: 2.50 percent compounded annually.

Mortality After Retirement:

<u>Male Non-disabled Retirees, Beneficiaries and Survivors</u>: PubG-2010 Male Retiree Mortality Table, with post-2010 mortality improvement based on Scale MP-2019 for Males

<u>Female Non-disabled Retirees, Beneficiaries and Survivors</u>: PubG-2010 Female Retiree Mortality Table, set forward 1 year, with post-2010 mortality improvement based on Scale MP-2019 for Females

<u>Male Disabled Retirees</u>: PubNS-2010 Male Disabled Retiree Mortality Table, set forward 2 years, with post-2010 mortality improvement based on Scale MP-2019 for Males

<u>Female Disabled Retirees</u>: PubNS-2010 Female Disabled Retiree Mortality Table, set forward 2 years, with post-2010 mortality improvement based on Scale MP-2019 for Females

Spouse Age Difference: Females are assumed to be two years younger than males.

Actuarial Assumptions (continued)

Demographic Assumptions for General Employees while Active Members

Rates of Separation for Eligibility for Full Unreduced Benefits (35 years of credited service under age 60; 3 years of credited service over age 60)

| Representative Rates of Separation for Eligibility for Full Unreduced Benefits | | | |
|--|-------|--------|--|
| Age | Male | Female | |
| 53-54 | 15.0% | 23.0% | |
| 55-57 | 20.0 | 23.0 | |
| 58 | 25.0 | 23.0 | |
| 59 | 25.0 | 28.0 | |
| 60 | 20.0 | 23.0 | |
| 61 – 64 | 20.0 | 20.0 | |
| 65 - 67 | 26.0 | 26.0 | |
| 68 - 70 | 23.0 | 23.0 | |
| 71 – 79 | 20.0 | 20.0 | |
| 80 | 100.0 | 100.0 | |

Rates of Separation for Eligibility for Reduced Benefits (only apply to members not eligible for full unreduced benefits)

| | | 5 – 14 Years of Credited Service | | ears of Credited rvice |
|-----|------|-------------------------------------|------|---------------------------|
| Age | Male | Female | Male | Female |
| 25 | 2.2% | 4.0% | N/A | N/A |
| 30 | 2.2 | 2.0 | N/A | N/A |
| 35 | 1.3 | 2.0 | 0.8% | 1.4% |
| 40 | 1.0 | 1.4 | 0.6 | 1.3 |
| 45 | 1.0 | 1.4 | 0.6 | 1.3 |
| 50 | 1.0 | 1.4 | 1.1 | 1.6 |
| 55 | 2.0 | 2.3 | 5.0 | 4.5 |

Actuarial Assumptions (continued)

Rates of Separation Due to Withdrawal

It is assumed that the benefit will be reduced from age 58 for general members (to factor 35 years of service before age 60) and from age 50 for members eligible for age 50 retirement.

| | Represe | ntative ? | Rates of | Separa | tion Due | to Witl | ndrawal | |
|-----|---------|-----------|----------|--------|----------|----------|-----------|--------|
| | Male | | | Female | | | | |
| | Year | s of Cre | dited Se | rvice | Yea | rs of Cr | edited Se | ervice |
| Age | 0 | 5 | 9 | 14 | 0 | 5 | 9 | 14 |
| 20 | 30.0% | N/A | N/A | N/A | 40.0% | N/A | N/A | N/A |
| 25 | 21.0 | 6.1% | 3.0% | N/A | 24.8 | 8.5% | 2.4% | N/A |
| 30 | 18.5 | 6.1 | 3.0 | 1.9% | 21.3 | 7.7 | 2.3 | 2.9% |
| 35 | 18.5 | 4.9 | 1.6 | 1.9 | 16.6 | 4.5 | 2.4 | 2.1 |
| 40 | 18.2 | 3.4 | 2.8 | 1.9 | 14.8 | 4.5 | 2.3 | 1.6 |
| 45 | 17.4 | 3.4 | 1.6 | 0.6 | 17.8 | 4.3 | 1.1 | 1.6 |
| 50 | 19.1 | 3.1 | 1.6 | 0.6 | 15.8 | 4.3 | 1.8 | 1.6 |
| 55 | 19.1 | 2.6 | 0.8 | 0.4 | 15.8 | 4.0 | 1.3 | 1.0 |

Rates of Separation Due to Death and Disability (Disability rates only apply to members not eligible for full retirement)

| Represei | ntative Rates (| of Separation I | Due to Death a | and Disability |
|----------|-----------------|-----------------|-----------------------|----------------|
| | De | ath | Disa | bility |
| Age | Male | Female | Male | Female |
| 20 | 0.06% | 0.03% | N/A | N/A |
| 25 | 0.06 | 0.03 | 0.01% | 0.02% |
| 30 | 0.07 | 0.03 | 0.03 | 0.05 |
| 35 | 0.08 | 0.04 | 0.06 | 0.08 |
| 40 | 0.11 | 0.05 | 0.09 | 0.16 |
| 45 | 0.14 | 0.08 | 0.20 | 0.26 |
| 50 | 0.20 | 0.11 | 0.33 | 0.40 |
| 55 | 0.25 | 0.12 | 0.44 | 0.50 |
| 60 | 0.29 | 0.19 | N/A | N/A |

Actuarial Assumptions (continued)

For Special Benefit Classes if Different from General Employee Rates:

| | Rates of Separation | n Due to Withd | rawal |
|---------------------|---------------------------------|----------------|-------------------|
| Years of Service | State Police/ Hazardous Duty | Legislators | Judicial Officers |
| 0 | 9.0% | 4.0% | 3.0% |
| 1 | 5.0 | 4.0 | 3.0 |
| 2 | 3.0 | 4.0 | 0.4 |
| 3 | 3.0 | 4.0 | 0.4 |
| 4 | 2.0 | 4.0 | 0.4 |
| 5 | 2.0 | 4.0 | 0.4 |
| 6 | 1.0 | 4.0 | 0.4 |
| 7 | 0.6 | 4.0 | 0.4 |
| 8 | 0.6 | 4.0 | 0.4 |
| 9 | 0.6 | 4.0 | 0.4 |
| 10+ | 0.3 | 4.0 | 0.4 |

| Rates of Separation Due to Early Retirement at Any Age | | | |
|--|-------------|-------------------|--|
| State Police/ | | | |
| Hamandana Dutu | T | Tudicial Officers | |
| Hazardous Duty | Legislators | Judicial Officers | |

| Repr | Representative Rates of Separation Due to Retirement other than State Police with 19 or More Years of Credited Service | | | |
|------|---|-------------|-------------------|--|
| Age | State Police/ Hazardous Duty | Legislators | Judicial Officers | |
| 50 | 15.0% | 7.0% | 5.0% | |
| 55 | 12.0 | 7.0 | 5.0 | |
| 60 | 16.0 | 7.0 | 5.0 | |
| 65 | 23.0 | 11.0 | 10.0 | |
| 70 | 20.0 | 9.0 | 25.0 | |
| 75 | 20.0 | 9.0 | 100.0 | |
| 80 | 100.0 | 9.0 | 100.0 | |

Actuarial Assumptions (continued)

| Rates of Separation due to Retirement for State Police with 19* or More Years of Credited Service | | | |
|---|------|---------------------|-------|
| Years of Service | Rate | Years of Service | Rate |
| 19* – 23 | 7.5% | 30 | 25.0% |
| 24* | 60.0 | 31 – 35 | 25.0 |
| 25 | 60.0 | 36 – 39 | 40.0 |
| 26 – 29 | 25.0 | 40+ | 100.0 |

^{*} State Police with 19 and 24 years of service at the beginning of the year are assumed to retire at the point they reach 20 and 25 years respectively during the year and to receive the FOP award.

Years of Service Purchased by Eligible Members

| Service | Number of Years Purchased |
|---------|------------------------------|
| 0 | 0.08 |
| 1 | 0.06 |
| 2 | 0.04 |
| 3 | 0.02 |
| 4+ | 0.0 |

It is assumed that the member will elect to pay for the reduction through an actuarial debt and that all purchased service is a two percent accrual.

Form of Payment: Members are assumed to elect the maximum benefit 33 percent of the time, some form of joint and survivor annuity 26 percent of the time, and some form of guaranteed present value (including joint and survivor with a guaranteed present value) 41 percent of the time. Also, 70 percent of members are assumed to elect a full Option 4 withdrawal of contributions and interest.

Career Salary Increases

The career salary scale shown on the following page includes average increases in the employee salary due to promotions and longevity growth. The average career salary growth is generally 1.75 percent per year.

Actuarial Assumptions (continued)

In addition, it is assumed that the salary schedules will increase by 2.8 percent per year. The scale below does not include the assumed 2.8 percent general salary increase.

| | Career Salary S | cale for Members | S |
|----------------------|-----------------|----------------------|----------|
| Years of Credited | Annual | Years of Credited | Annual |
| Service | Increase | Service | Increase |
| 1 | 4.15% | 16 | 1.25% |
| 2 | 3.25 | 17 | 1.20 |
| 3 | 2.90 | 18 | 1.15 |
| 4 | 2.70 | 19 | 1.15 |
| 5 | 2.50 | 20 | 1.10 |
| 6 | 2.35 | 21 | 1.00 |
| 7 | 2.15 | 22 | 0.95 |
| 8 | 2.10 | 23 | 0.90 |
| 9 | 2.00 | 24 | 0.85 |
| 10 | 1.60 | 25 | 0.80 |
| 11 | 1.55 | 26 | 0.70 |
| 12 | 1.45 | 27 | 0.60 |
| 13 | 1.40 | 28 | 0.50 |
| 14 | 1.35 | 29 | 0.50 |
| 15 | 1.30 | 30+ | 0.50 |

The above scale does not apply to members in Classes D and E (and newer Classes that now cover Legislator and Judges). It is assumed that only the general salary increase (2.8 percent per year) would apply to members in these classes.

Actuarial Assumptions (continued)

Class A-3 and A-4 Assumptions

The tables below are the early and superannuation retirement rates applicable to Class A-3 and A-4 members.

| Early Retirement Rates for Class A-3 and Class A-4 Active Employees with 10 or more Years of Service | | |
|---|------|--|
| Age | Rate | |
| 35 | 1.5% | |
| 40 | 1.5 | |
| 45 | 1.5 | |
| 50 | 2.0 | |
| 55 | 5.5 | |
| 60 | 5.5 | |
| 61 | 6.0 | |
| 62 | 20.0 | |
| 63 | 10.0 | |
| 64 | 15.0 | |
| 65 | N/A | |

| Superannuation Retirement Rates for Class A-3 and Class A-4 Employees | | |
|---|-------|--|
| Age | Rate | |
| 55 | 15.0% | |
| 56 | 16.0 | |
| 57 | 17.0 | |
| 58 | 18.0 | |
| 59 | 19.0 | |
| 60 | 20.0 | |
| 61 | 20.0 | |
| 62 | 25.0 | |
| 63 | 20.0 | |
| 64 | 20.0 | |
| 65 | 25.0 | |
| 66 to 79 | 20.0 | |
| 80 | 100.0 | |

Actuarial Assumptions (continued)

Class A-5 and A-6 Assumptions

The tables below are the early and superannuation retirement rates applicable to Class A-5 and A-6 members.

| Early Retirement Rates for Class A-5 and Class A-6 Active Employees with 10 or more Years of Service | |
|---|------|
| Age | Rate |
| 35 | 1.5% |
| 40 | 1.5 |
| 45 | 1.5 |
| 50 | 2.0 |
| 55 | 5.5 |
| 60 | 5.5 |
| 61 | 6.0 |
| 62 | 8.0 |
| 63 | 10.0 |
| 64 | 10.0 |
| 65 | 15.0 |
| 66 | 20.0 |
| 67 | N/A |

| Superannuation Retirement Rates for Class A-5 and Class A-6 Employees | |
|---|-------|
| Age | Rate |
| 55 | 15.0% |
| 56 | 16.0 |
| 57 | 17.0 |
| 58 | 18.0 |
| 59 | 19.0 |
| 60 | 20.0 |
| 61 | 20.0 |
| 62 | 25.0 |
| 63 | 20.0 |
| 64 | 20.0 |
| 65 | 25.0 |
| 66 to 79 | 20.0 |
| 80 | 100.0 |

Actuarial Methods

I. Asset Valuation

The actuarial value of assets is developed by recognizing the difference between the <u>expected actuarial</u> value of assets and the <u>market</u> value of assets over a five-year period. The expected actuarial value is last year's actuarial value brought forward to reflect actual contributions, benefit payments and expenses, and assumed investment income. Each year, 20 percent of the difference between this expected value and the market value is recognized in determining the current actuarial value of assets with the remaining 80 percent to be recognized over the next four years.

II. Funding Method

The State Employees' Retirement System's funding policy provides that the actuary determine employer contribution rates that will amortize liabilities over a 10-year or 30-year period beginning with the July following the measurement of the liability. See Section III below for details regarding the specific liabilities subject to amortization and the applicable amortization periods. This policy assures that SERS is appropriately funded and also that the fund will accumulate sufficient assets to pay benefits when they are due. The policy is set by the State Employees' Retirement Board in conformance with specific legal requirements as to the method of funding.

Effective with the December 31, 2021 valuation, the traditional Entry-Age Actuarial Cost Method has been used to determine the liabilities and costs related to all SERS' benefits including retirement, withdrawal, death and disability benefits.

III. Determination of the Annual Contribution

The annual employer contribution is equal to the sum of the following:

- (1) The employer share of the normal cost.
- (2) The fresh start amortization of the December 31, 2009 unfunded liability over a 30-year period beginning July 1, 2010 and ending on June 30, 2040.
- (3) The amortization of the change in liability due to Act 2010-120 over a 30-year period beginning July 1, 2011 and ending on June 30, 2041.
- (4) The amortization of changes in liability due to actual experience differing from assumed experience after December 31, 2009 over 30-year periods beginning with the July following the actuarial valuation determining such changes.
- (5) The extra contribution to return Act 5 savings.
- (6) The amortization of legislated benefit changes, including cost-of-living increases, over 10-year periods beginning with the July following the actuarial valuation determining such changes. (Note: There are currently no 10-year amortizations being funded.)

Actuarial Methods (continued)

The amortization payments are level amounts over the remaining applicable amortization period. The employer cost is determined as a percent of compensation, and the employer contributes that percent of the compensation of all covered members during each fiscal year. The employer contribution level for fiscal year 2025/2026 is the total of (1) the employer normal cost percent and (2) the net amortization payment for fiscal year 2025/2026 divided by the projected covered compensation for the fiscal year and (3) the extra contribution to return Act 5 savings.

Act 2017-5 introduced an extra contribution to return the projected savings generated by the legislative changes. These extra contributions are statutory amounts, expressed as a percentage of all SERS covered compensation, that are payable for 13 fiscal years starting July 1, 2019 and ending June 30, 2042. The following table shows the required extra contribution rates:

| Extra Contribution to Return Act 5 Savings | | | | |
|--|--------------------------|--|--|--|
| Fiscal Years | Extra Contribution Rates | | | |
| 2020 | 0.71% | | | |
| 2021 | 0.66 | | | |
| 2022 | 0.62 | | | |
| 2023-2032 | 0.00 | | | |
| 2033 | 0.10 | | | |
| 2034 | 0.22 | | | |
| 2035 | 0.33 | | | |
| 2036 | 0.43 | | | |
| 2037 | 0.53 | | | |
| 2038 | 0.62 | | | |
| 2039 | 0.71 | | | |
| 2040 | 0.79 | | | |
| 2041 | 0.86 | | | |
| 2042 | 0.93 | | | |
| 2043+ | 0.00 | | | |

The 2025/2026 employer contribution rate is 32.34 percent. The contribution collars from Act 120 no longer apply. Hereafter, contributions are subject to a minimum employer contribution rate equal to the employer normal cost percent.

The assumptions used in determining the actuarial cost are stated in Schedule O, and the employer cost, as a percent of covered compensation, is determined in Schedules A and B. The assumptions used for the current valuation were based upon an evaluation of SERS experience from 2015 through 2019, and they were adopted by the SERS Board in July 2020.

Actuarial Methods (continued)

The annual investment return assumption is 6.875 percent compounded annually. Salary growth is the total of assumed increases in salary rates and career salary growth. It is generally assumed that the total payroll will increase at 2.8 percent per year and that employee career salary growth (promotion and longevity growth) will average an additional 1.78 percent per year. Therefore, the average total salary growth for an individual will generally be 4.58 (2.8 plus 1.78) percent per year. The investment return and the salary rate increase assumptions are based on an assumed underlying inflation of 2.50 percent per year.

All costs and liabilities have been determined in conformance with generally accepted actuarial principles and procedures in accordance with the principles of practice prescribed by the Actuarial Standards Board of the American Academy of Actuaries. The calculations were performed on the basis of actuarial assumptions and methods which are reasonable (taking into account the past experience of SERS and reasonable expectations) and which represent our best estimate of anticipated experience under the plan.

IV. Allocation of the Annual Contribution Among Employer Groups

The annual employer contribution (total employer cost) is expressed as a percentage of the total projected covered compensation for active members. This amount is reflected on Schedule B, line IV, and is referred to as the total employer cost. The total employer cost is the average contribution amount that needs to be received from the employer groups participating in the system. Therefore, some employer groups contribute a higher percent of compensation, and some employer groups contribute a lower percent of compensation.

Schedule C develops the contribution rate for each of the employer groups. The allocation method used to determine the employer rate takes into consideration the cost of additional benefits for special classes of members. For example, the contribution rate for Class E members takes into consideration the additional accrual rate those members receive at retirement. The Normal Cost Rate is determined based on the active members of each group and represents the cost of benefits accruing during the year. The Base Contribution Rate (column 3 on Schedule C) is determined as the percentage needed to produce employer contribution amounts by class that, when added together, equal the annual payment required to fund the Amortization Liability.

The following is an explanation of the elements of Schedule C.

Column (1) is the employer group.

<u>Column (2)</u> is the Normal Cost Rate. The Normal Cost Rate is the amount needed to fund the cost of benefits accruing during the year and is determined separately for each active member in each group.

Actuarial Methods (continued)

<u>Column (3)</u> is the Base Contribution Rate. The Base Contribution Rate is the amount needed to fund the annual payment of the amortization liability. The Base Contribution Rate also includes (initially) the employer contribution to the Defined Contribution (DC) Plan; however, the adjustment applied in Column (5) (ultimately) deducts the DC Plan rate.

Column (4) is the multiplier adjustment to the Base Contribution Rate, which is applicable to members in classes that receive a different percent accrual rate than the accrual rate for Class A-5 and A-6 members. The base annual payment on the amortization liability is determined for a blended group of members who would receive the 1.25 percent or 1.0 percent single life annuities set by Act 5 (for Classes A-5 and A-6, respectively). For example, members in Class AA receive an annuity equal to 2.0 times the Class A-5 single life annuity and 2.5 times the Class A-6 single life annuity (which blends to 2.02 based on the expected Class elections). The multiplier adjustment (Column (4)) for Class AA is 1.8819, which consists of the initial 2.02 multiplier adjusted (net downward) for various differences between Classes A-5 and A-6 versus Class AA, including: the Defined Contribution Plan component of Classes A-5 and A-6, differences in the applicable superannuation ages and differences in the handling of the cost of Option 4 withdrawals. There currently are no multiplier adjustments less than the 1.0.

Column (5) is an adjustment for either the employer contribution to the Defined Contribution Plan or the past-service liability component for certain employee groups. For new entrants in Classes A-5 and A-6 or the DC Only Plan, the total employer contribution for each of these groups is intended to be the same (except for the DC Only Plan which does not make a BCP Plan contribution). The adjustment for each of these three employee groups backs out the Defined Contribution Plan contribution so that only the net Defined Benefit Plan contribution remains.

Column (5) also adjusts for employee groups who were granted benefit improvements that were retroactive at the date of passage. Upon establishment of a benefit improvement it was determined by the Board that the employers of the individual employee group, not the Commonwealth, would fund the benefit improvement.

At implementation of the new benefit provision, a liability is established for the members who are eligible for the new benefit provisions, and a schedule is determined to pay off the increase in liability. For example, Park Rangers and Capitol Police Officers were formerly covered under the age 60 retirement provisions. Effective with the valuation at December 31, 1992, Park Rangers and Capitol Police Officers became eligible to retire at age 50 upon attaining 20 years of service (as Park Rangers and Capitol Police Officers). At that valuation, a liability was established that would fund the increase in benefits.

Actuarial Methods (continued)

The liability for the increase in benefits for past service is paid off in equal installments by the employers of the member group. Each year, the annual contribution as a percent of payroll is determined as the annual payment divided by the funding payroll for the group. The outstanding balance is carried forward with interest each year.

The following table shows the payment schedule for the two groups of employees who have a past service liability.

| Amortization Schedule for Past Liabilities | | | | | |
|--|--------------|--------------------------------------|--|--|--|
| Employer Group | Payment | Last Payment (fiscal year beginning) | | | |
| State Police | \$17,086,506 | July 2029 | | | |
| Park Rangers / Capitol Police | \$84,848 | July 2027 | | | |

<u>Column (6)</u> is the adjusted contribution rate and is equal to column (2) plus column (3), multiplied by column (4). Column (5) is added.

<u>Column (7)</u> is the projected compensation for the class of employees. The projected compensation is for the fiscal year to which the contribution rate is applicable.

<u>Column (8)</u> is the dollar amount of the employer group contribution. The sum of the dollar amounts for each group is (approximately) equal to the total employer contribution (as a percent of covered compensation) multiplied by the total projected covered compensation for the active members.

V. Plan Provisions Not Valued

The cost effect of two plan provisions was not included in this valuation because the effect of the provisions is minimal. These are the limit on the amount of retirement benefit imposed by Section 5702(c) (100 percent limit) and the supplemental death benefit payable when the retirement benefit is limited by Section 5702(c).

These two provisions are not valued because they only apply to very few SERS members. Since by definition the liability for the supplemental death benefit is lower than the reduction in liability for the 100 percent limit, the net effect of not including these provisions in the actuarial valuation is a minimal overstatement in the total employer cost.

VI. Determination of Present Value of Benefits for Inactive and Vested Members

The present value of benefits for inactive members not currently receiving benefits is determined using the same methods and procedures as for active members. They are valued using the final average compensation and service as of separation and are assumed to begin receiving benefits in accordance with the active employee assumptions.

Actuarial Methods (continued)

VII. Actuarial Model Utilized for This Actuarial Valuation

The valuation results were produced using a proprietary actuarial valuation system, Pension Valuation Language (PVL). PVL has been actively used for over 40 years to perform annual funding/accounting valuations, gain and loss analyses, and cost studies for a wide variety of retirement systems. PVL was created specifically to value pension plan liabilities and uses the applicable assumptions and methods along with the pension plan census data to produce appropriate results. Test lives are generated to review the accuracy of both the input and output, allowing the users to confirm with a high degree of accuracy how the programmed benefit is applied to an individual along with the proposed decrements and other assumptions.

The cost projections were prepared using leased actuarial modeling software that produces results consistent with the purpose of this valuation and meet applicable regulatory requirements. The vendor is responsible for the development and maintenance of these models. The models include complete and detailed technical documentations that outline how the calculations are being done and produce detailed sample life output allowing the users to confirm the results with a high degree of accuracy.

The actuarial team loads the participant data, programs the benefit provisions, enters the applicable assumptions into the models, and reviews sample life output and results under the supervision of a credentialed actuary or actuaries who are proficient users of the software. We are not aware of any material limitations in the models nor any material inconsistencies in the assumptions used within the models.

Advance Payments of Unfunded Liability Contributions by SERS Employers

In November of 2019, House Bill 1982 was signed into law as Act 2019-105. This law allows eligible employers to enter into an agreement with the SERS Board to make a one-time lump sum payment of 75% to 100% of their respective unfunded liability. Agreements must be entered into by December 31, 2024 with lump sum payments being made no later than May 1, 2025.

Any SERS employer prepaying its unfunded liability will continue to fund future changes in its portion of the overall unfunded liability. The types of future changes the prepaying employer will be responsible for funding include investment gains or losses, actuarial assumption changes, actual experience differing from expected experience, legislative changes, plus any other changes affecting the unfunded liability.

There are mutual advantages/benefits for SERS and any employer seeking to make an advance payment, including:

- 1. The advance funding would immediately be reflected as a reduction, or potential elimination, of the employer's allocated share of the unfunded liability, reducing future contributions required by the employer,
- 2. The arrangement would not directly increase nor decrease the expected contributions required of other employers,
- 3. The arrangement would be reasonably consistent with current plan practices, and
- 4. The arrangement would be transparent and not too difficult to administer.

It is important to note that the additional contribution is not expected to directly increase nor decrease the contributions required by other SERS employers. To accomplish this we introduced an amortization liability (see Schedule B) that establishes the total unfunded liability amortization cost with the present value of any setoff schedule netted out. Effectively, this produces a total cost as if no advance payment(s) had been made. Any employer making an advance payment will then receive a credit toward their contribution that is prorated over the fiscal year.

The Pennsylvania State University (PSU) made an advance payment of \$1,061,000,000 to SERS in 2020 and the Pennsylvania State System of Higher Education (PASSHE) made an advance payment of \$825,000,000 in 2021. The advance payment resulted in a fixed setoff schedule. The setoff schedule and the present value of the setoffs (used to determine the amortization liability) are shown on the following page.

Advance Payments of Unfunded Liability Contributions by SERS Employers (continued)

Combined Setoff Schedule Applicable to PSU and PASSHE

| Fiscal Year | FY Setoff | | | End of | Present Value |
|------------------|--------------|--------------|------------------|---------------|-----------------|
| Beginning July 1 | Amount | Setoff Used | Remaining Setoff | Calendar Year | of Setoffs |
| 2020 | \$93,258,976 | \$93,258,976 | \$0 | 2020 | \$1,070,426,371 |
| 2021 | 173,198,531 | 173,198,531 | - | 2021 | 1,864,920,767 |
| 2022 | 173,198,531 | 173,198,531 | - | 2022 | 1,833,371,114 |
| 2023 | 173,198,531 | 173,198,531 | - | 2023 | 1,784,627,414 |
| 2024 | 173,198,531 | 93,455,790 | 79,742,741 | 2024 | 1,728,753,494 |
| 2025 | 173,198,531 | - | 173,198,531 | 2025 | 1,675,758,323 |
| 2026 | 173,198,531 | - | 173,198,531 | 2026 | 1,611,912,624 |
| 2027 | 173,198,531 | - | 173,198,531 | 2027 | 1,543,677,533 |
| 2028 | 173,198,531 | - | 173,198,531 | 2028 | 1,470,751,280 |
| 2029 | 173,198,531 | - | 173,198,531 | 2029 | 1,392,811,347 |
| 2030 | 173,198,531 | - | 173,198,531 | 2030 | 1,309,513,044 |
| 2031 | 162,686,397 | - | 162,686,397 | 2031 | 1,225,830,696 |
| 2032 | 162,686,397 | - | 162,686,397 | 2032 | 1,141,920,004 |
| 2033 | 162,686,397 | - | 162,686,397 | 2033 | 1,052,240,453 |
| 2034 | 162,686,397 | - | 162,686,397 | 2034 | 956,395,432 |
| 2035 | 162,686,397 | - | 162,686,397 | 2035 | 853,961,066 |
| 2036 | 162,686,397 | - | 162,686,397 | 2036 | 744,484,338 |
| 2037 | 145,517,516 | - | 145,517,516 | 2037 | 636,207,039 |
| 2038 | 145,517,516 | - | 145,517,516 | 2038 | 529,509,054 |
| 2039 | 145,517,516 | - | 145,517,516 | 2039 | 415,475,581 |
| 2040 | 124,811,611 | - | 124,811,611 | 2040 | 304,125,929 |
| 2041 | 79,058,063 | - | 79,058,063 | 2041 | 219,257,203 |
| 2042 | 50,635,882 | - | 50,635,882 | 2042 | 167,045,613 |
| 2043 | 38,675,762 | - | 38,675,762 | 2043 | 132,260,844 |
| 2044 | 36,357,423 | - | 36,357,423 | 2044 | 102,548,730 |
| 2045 | 33,112,940 | - | 33,112,940 | 2045 | 73,661,333 |
| 2046 | 22,876,213 | - | 22,876,213 | 2046 | 49,695,857 |
| 2047 | 17,903,561 | - | 17,903,561 | 2047 | 31,990,141 |
| 2048 | 17,731,077 | - | 17,731,077 | 2048 | 15,768,276 |
| 2049 | 5,019,376 | - | 5,019,376 | 2049 | 4,982,437 |
| 2050 | 2,686,967 | - | 2,686,967 | 2050 | 1,321,336 |
| 2051 | - | - | - | 2051 | - |

Advance Payments of Unfunded Liability Contributions by SERS Employers (continued)

Setoff Schedule Applicable to PSU - Resulting From 2020 Advance Payment

| Fiscal Year | FY Setoff | | | End of | Present Value |
|------------------|--------------|--------------|------------------|---------------|-----------------|
| Beginning July 1 | Amount | Setoff Used | Remaining Setoff | Calendar Year | of Setoffs |
| 2020 | \$93,258,976 | \$93,258,976 | \$0 | 2020 | \$1,070,426,371 |
| 2021 | 93,258,976 | 93,258,976 | - | 2021 | 1,048,291,627 |
| 2022 | 93,258,976 | 93,258,976 | - | 2022 | 1,035,228,895 |
| 2023 | 93,258,976 | 93,258,976 | - | 2023 | 1,011,065,304 |
| 2024 | 93,258,976 | 50,370,015 | 42,888,961 | 2024 | 984,417,060 |
| 2025 | 93,258,976 | - | 93,258,976 | 2025 | 959,615,613 |
| 2026 | 93,258,976 | - | 93,258,976 | 2026 | 929,177,280 |
| 2027 | 93,258,976 | - | 93,258,976 | 2027 | 896,646,313 |
| 2028 | 93,258,976 | - | 93,258,976 | 2028 | 861,878,841 |
| 2029 | 93,258,976 | - | 93,258,976 | 2029 | 824,721,105 |
| 2030 | 93,258,976 | - | 93,258,976 | 2030 | 785,008,775 |
| 2031 | 93,258,976 | - | 93,258,976 | 2031 | 742,566,222 |
| 2032 | 93,258,976 | - | 93,258,976 | 2032 | 697,205,744 |
| 2033 | 93,258,976 | - | 93,258,976 | 2033 | 648,726,733 |
| 2034 | 93,258,976 | - | 93,258,976 | 2034 | 596,914,790 |
| 2035 | 93,258,976 | - | 93,258,976 | 2035 | 541,540,776 |
| 2036 | 93,258,976 | - | 93,258,976 | 2036 | 482,359,799 |
| 2037 | 93,258,976 | - | 93,258,976 | 2037 | 419,110,129 |
| 2038 | 93,258,976 | - | 93,258,976 | 2038 | 351,512,044 |
| 2039 | 93,258,976 | - | 93,258,976 | 2039 | 279,266,592 |
| 2040 | 72,553,071 | - | 72,553,071 | 2040 | 212,577,885 |
| 2041 | 57,057,036 | - | 57,057,036 | 2041 | 160,062,390 |
| 2042 | 38,542,164 | - | 38,542,164 | 2042 | 121,490,685 |
| 2043 | 26,582,044 | - | 26,582,044 | 2043 | 96,076,601 |
| 2044 | 25,313,881 | - | 25,313,881 | 2044 | 75,845,664 |
| 2045 | 23,538,866 | - | 23,538,866 | 2045 | 55,792,490 |
| 2046 | 17,937,760 | - | 17,937,760 | 2046 | 38,140,269 |
| 2047 | 15,216,594 | - | 15,216,594 | 2047 | 23,601,219 |
| 2048 | 15,044,110 | - | 15,044,110 | 2048 | 9,580,425 |
| 2049 | 2,332,409 | - | 2,332,409 | 2049 | 1,146,980 |
| 2050 | - | - | - | 2050 | - |
| 2051 | - | - | - | 2051 | - |

Advance Payments of Unfunded Liability Contributions by SERS Employers (continued)

Setoff Schedule Applicable to PASSHE - Resulting From 2021 Advance Payment

| Fiscal Year | FY Setoff | | | End of | Present Value |
|------------------|------------|-------------|------------------|---------------|---------------|
| Beginning July 1 | Amount | Setoff Used | Remaining Setoff | Calendar Year | of Setoffs |
| 2020 | \$0 | \$0 | \$0 | 2020 | \$0 |
| 2021 | 79,939,555 | 79,939,555 | - | 2021 | 816,629,140 |
| 2022 | 79,939,555 | 79,939,555 | - | 2022 | 798,142,219 |
| 2023 | 79,939,555 | 79,939,555 | - | 2023 | 773,562,110 |
| 2024 | 79,939,555 | 43,085,775 | 36,853,780 | 2024 | 744,336,434 |
| 2025 | 79,939,555 | - | 79,939,555 | 2025 | 716,142,710 |
| 2026 | 79,939,555 | - | 79,939,555 | 2026 | 682,735,344 |
| 2027 | 79,939,555 | - | 79,939,555 | 2027 | 647,031,221 |
| 2028 | 79,939,555 | - | 79,939,555 | 2028 | 608,872,440 |
| 2029 | 79,939,555 | - | 79,939,555 | 2029 | 568,090,242 |
| 2030 | 79,939,555 | - | 79,939,555 | 2030 | 524,504,269 |
| 2031 | 69,427,421 | - | 69,427,421 | 2031 | 483,264,473 |
| 2032 | 69,427,421 | - | 69,427,421 | 2032 | 444,714,260 |
| 2033 | 69,427,421 | - | 69,427,421 | 2033 | 403,513,719 |
| 2034 | 69,427,421 | - | 69,427,421 | 2034 | 359,480,642 |
| 2035 | 69,427,421 | - | 69,427,421 | 2035 | 312,420,290 |
| 2036 | 69,427,421 | - | 69,427,421 | 2036 | 262,124,539 |
| 2037 | 52,258,540 | - | 52,258,540 | 2037 | 217,096,910 |
| 2038 | 52,258,540 | - | 52,258,540 | 2038 | 177,997,009 |
| 2039 | 52,258,540 | - | 52,258,540 | 2039 | 136,208,990 |
| 2040 | 52,258,540 | - | 52,258,540 | 2040 | 91,548,044 |
| 2041 | 22,001,027 | - | 22,001,027 | 2041 | 59,194,813 |
| 2042 | 12,093,718 | - | 12,093,718 | 2042 | 45,554,927 |
| 2043 | 12,093,718 | - | 12,093,718 | 2043 | 36,184,242 |
| 2044 | 11,043,542 | - | 11,043,542 | 2044 | 26,703,067 |
| 2045 | 9,574,074 | - | 9,574,074 | 2045 | 17,868,843 |
| 2046 | 4,938,453 | - | 4,938,453 | 2046 | 11,555,588 |
| 2047 | 2,686,967 | - | 2,686,967 | 2047 | 8,388,922 |
| 2048 | 2,686,967 | - | 2,686,967 | 2048 | 6,187,851 |
| 2049 | 2,686,967 | - | 2,686,967 | 2049 | 3,835,457 |
| 2050 | 2,686,967 | - | 2,686,967 | 2050 | 1,321,336 |
| 2051 | - | _ | - | 2051 | - |

Glossary

<u>Accrued Service</u>. Service credited under the system, which was rendered as of the date of the actuarial valuation.

<u>Active Members and Participants</u>. Active members and participants who are in a position covered by SERS and on payroll, on leave with pay, or on certain unpaid leave (e.g., military leave). Inactive members and participants on leave without pay are also included as active if there is an expectation they will return to paid service.

<u>Actuarial Accrued Liability</u>. The portion of the actuarial present value of benefits not provided for by the actuarial present value of future normal costs. Also referred to as Past Service Liability.

<u>Actuarial Assumptions</u>. Estimates of future experience with respect to rates of mortality, disability, turnover, retirement, investment income and salary growth. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

<u>Actuarial Cost Method</u>. A mathematical budgeting procedure for allocating the actuarial present value of future benefits between future normal costs and the actuarial accrued liability.

<u>Actuarial Present Value</u>. The amount of funds currently required to provide a payment or series of payments in the future. It is determined by discounting projected future payments at assumed rates of interest and probabilities of payment.

<u>Actuarially Determined Contribution (ADC)</u>. The annual employer contribution calculated by the actuary based on a defined actuarial cost method, asset valuation method, and amortization method. The ADC may or may not be the amount actually paid by the employer. The methods used to calculate the ADC are contained in Schedule P.

<u>Amortization</u>. Paying off an amount with periodic payments of interest and principal -- as opposed to paying off with a lump sum payment.

<u>Annuitants</u>. Participants of SERS who are currently receiving benefits for reason of superannuation retirement, early retirement, deferred retirement, or disability retirement.

<u>Beneficiaries and other payment recipients</u>. Beneficiaries, survivors or alternate payees who are receiving benefits as a result of the death of an active member or annuitant or due to a divorce (based upon a domestic relations order).

<u>Credited Service</u>. Credited service generally is the length of time a member is employed in a position covered by SERS. The term loosely covers the service used in calculating both benefit amounts and the eligibility to receive benefits (and eligibility to receive special benefit adjustments and enhancements). Benefit service and eligibility service can differ but are generally the same.

SCHEDULE R (Page 1 of 2)

Glossary (continued)

<u>Funding Payroll.</u> The contribution determinations for the funding of SERS are based on a fiscal year running from July 1 to June 30. The Total Annualized Compensation is adjusted to an appropriate fiscal year Funding Payroll using the salary scale assumption and expected turnover and replacement estimates.

<u>Inactive and Vested Participants</u>. In general, inactive and vested participants are former active members who are not expected to return to paid service in a position covered by SERS. Inactive and vested participants include employees on furlough as well as employees with prior SERS service currently participating in the Pennsylvania Public School Employees' Retirement System (PSERS). All inactive and vested participants are entitled to either a refund of accumulated deductions from SERS or a monthly benefit. Inactive and vested participants will eventually change statuses; for example, they may terminate non-vested and receive a refund of their accumulated deductions, they may retire and commence annuity payments, they may return to active membership, etc.

<u>Total Annualized Covered Compensation</u>. The Total Annualized Covered Compensation is a snapshot of compensation on December 31. For full-time employees, it is equal to the compensation during the calendar year ending December 31. For part-time employees, compensation is annualized using the current rate of compensation times the appropriate number of pay periods.

<u>Total Normal Cost</u>. The portion of the actuarial present value of future benefits that is allocated to the current year by the actuarial cost method.

<u>Unfunded Actuarial Accrued Liability</u>. The difference between actuarial accrued liability and the actuarial value of assets.

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