

SERS 2024 Supplemental Budget Book



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Data throughout is estimated/unaudited

February 15, 2024

Honorable Jordan A. Harris Democratic Chairman House Appropriations Committee 512 E. Main Capitol Harrisburg, PA 17120-2186

Honorable Seth Grove Republican Chairman House Appropriations Committee 245 Main Capitol Harrisburg, PA 17120-2196 Honorable Scott Martin Republican Chairman Senate Appropriations Committee 281 Main Capitol Harrisburg, PA 17120-3013

Honorable Vincent J. Hughes Democratic Chairman Senate Appropriations Committee 545 Main Capitol Harrisburg, PA 17120-3007

Chairmen and Members of the Appropriations Committees:

I am pleased to present you with supplemental budget information for the Pennsylvania State Employees' Retirement System (SERS) for FY 2024-25. These materials provide an in-depth analysis and details regarding SERS' request for spending authority, its operations, and its investment portfolio. I trust this information will be useful in the deliberations related to the development and passage of the FY 2024-25 commonwealth budget.

Throughout the agency's history, SERS board members and staff have worked together – along with our colleagues in the legislature and various administrations – to help ensure the health and stability of the system so that the hundreds of thousands of members and participants we have served over the years could look forward to a financially secure retirement. At times the challenges have been significant – the Great Depression, World War II, the Energy Crisis of the mid-1970s, the Dot-Com Bubble of the late 1990s, the Great Recession of 2008, as well as the stock market decline of 2022, and continuing global unrest and persistent inflation.

Still, despite these challenges, SERS remains a strong and viable retirement system.

As we enter 2024, we remain committed to the legacy of those who came before us in providing high quality service in meeting the needs and expectations of our members and participants, who can be assured that their retirement system is administered well, and that staff carefully manages the funds entrusted to the board.

As of December 31, 2023, the value of the SERS fund was \$36.4 billion, with an estimated calendar year return of approximately 12.2%, net of fees.

For FY 2024-25, SERS proposes a \$39.5 million spending authority, which is drawn from SERS funds, not general government operating accounts, for administration of the Defined Benefit Plan, \$6.0 million for the Defined Contribution Plan, and \$1.8 million for the Deferred Compensation Plan.

SERS expects to receive nearly \$2.2 billion (35.32% of payroll) from commonwealth employers during this fiscal year. The largest component of that rate, 26.98%, was necessary to pay the unfunded liability.





This year SERS will serve approximately 243,000 members and participants, and administer more than 56,000 Deferred Compensation Plan accounts. In 2023, the average retiree who worked to full retirement age was 73 years old and received an average pension annuity of \$31,944. The pension system paid out approximately \$3.9 billion in pension benefit payments in 2023, of which approximately \$3.5 billion was paid to members living in Pennsylvania.

Thanks to sound management, our continuing efforts to achieve greater efficiencies in both financial and administrative processes, and consistent full funding from the General Assembly in recent years, we continue to progress toward our long-term goal of eliminating our unfunded liability.

We are committed to doing our best and we thank you for your continued support.

Sincerely,

May Spol

Gregory C. Thall Chairman

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Deferred Compensation Plan

Plan Description
Participation, Assets, Performance, and Fund Expense



SERS Organization

Agency Description

Established in 1923, SERS is one of the nation's oldest and largest statewide retirement plans for public employees. SERS is responsible for administering approximately \$41 billion in assets held in trust for approximately 243,000 members and participants, as of December 31, 2023.

Most state employees are required to participate in a SERS-administered retirement plan, as directed by the State Employees' Retirement Code. SERS is responsible for administering the Retirement Code in accordance with the expressed intent of the General Assembly and bears a fiduciary obligation to plan beneficiaries, including state employees and retirees.

State law provides that the administration of the SERS benefit plans and the fiduciary responsibility for their management be vested in an 11-member board. The management of SERS is the responsibility of the executive director who employs the staff needed to administer all SERS retirement plans and, with the approval of the board, contracts for professional services.

SERS administers four retirement plans for state employees – three plans require mandatory employee and employer contributions and one plan involves only voluntary employee contributions:

 Hybrid Plan – is a combination of two Internal Revenue Code-defined plans – a traditional pension or IRC section 401(a) defined benefit plan with an IRC section 401(a) defined contribution investment plan. This plan requires mandatory contributions from both the employee and the employer. There are two classes of service within the Hybrid Plan, class A-5 and class A-6.

- Defined Contribution Plan is an IRC section 401(a) investment plan. This plan requires mandatory contributions from both the employee and the employer.
- Defined Benefit Plan is a traditional pension plan defined by IRC section 401(a). This plan requires mandatory contributions from both the employee and the employer.
- Deferred Compensation Plan is a voluntary supplemental plan defined by IRC section 457(b). This plan involves only voluntary employee contributions.

Most new state employees are automatically enrolled in the Hybrid Plan A-5 class of service, with the right to opt out of that class of service into the A-6 class of service or the Defined Contribution Plan. The exceptions are hazardous-duty employees and those who contributed to the traditional defined benefit pension plan in the past. In those two cases, the employee is automatically enrolled in the traditional defined benefit pension plan.

Each plan is described in greater detail, including participation, asset value, and contribution rates, in the following sections.

Recent Changes

In 2023, the agency made the following changes:

• New Deputy Executive Director of Administration

In May, 2023, the agency hired Elizabeth (Beth) N. Christian as Deputy Executive Director for Administration. Beth began her Commonwealth career in 1993 serving the Departments of Labor and Industry, Human Services and General Services before beginning her service at SERS. In her new capacity she directs all activities of SERS, Office of Administration including the Bureaus

Agency Description

of Information Technology, Human Resources and Operations. Beth is a graduate of the Harrisburg University Leadership Development Program; an alumna of the Commonwealth of Pennsylvania's Leadership Development Institute and serves as a mentor for SHRM, STEM-UP and Women in Leadership with mentees in MD, Canada and Bangladesh.

• Strategic Plan Approved

In July, 2023, the SERS board approved a new four-year Strategic Plan ("Transforming the SERS Experience by Expanding Digital Options"), to take place from July 1, 2023 through June 30, 2027. The goal of the plan is to transform SERS into a digital workplace with the aim of reducing the use of paper in business operations wherever practicable. The basic premise is that establishing a more streamlined workflow and providing access to important information across the enterprise through electronic data exchange will help to improve efficiencies and customer service at SERS. It will also serve to expand telework capabilities to more business processes in more business areas, as well as serve as an additional layer of insulation against business disruptions brought on by another pandemic shutdown or some other catastrophic event.

• State College Regional Office Relocation

In November, 2023, SERS' State College Regional Office moved to a new, more modern, spacious, and customer-friendly setting. The new location is at 1019 Ghaner Road, Suite 203, Port Matilda, PA, 16870 – just a few miles away from the "old" site. The State College Regional Office serves members who work and retirees who live in Bedford, Blair, Cambria (Eastern), Centre, Clearfield, Franklin, Fulton, Huntingdon, Juniata, and Mifflin counties. We are very excited about the new location and very happy to provide a better workspace for SERS employees in the State College Regional Office.

• New Board Chairman and Members The SERS board also saw a number of changes during 2023, including the appointment of a new board chairman, former Budget Secretary Gregory Thall; Secretary of Banking and Securities Wendy Spicher (ex officio); legislative appointee Rep. Brett R. Miller; as well as new gubernatorial appointees: Secretary of the Budget Uri Monson; J. David Henderson, Executive Director of Council 13 of the AFSCME; and Donald Enders Jr., President and CEO of Enders Insurance Associates, Harrisburg.

Mission, Vision, Core Values, and Strategic Priorities

In July, 2023, the SERS Board approved a new SERS Strategic Plan that is focused on a digital transformation of the agency. It is a fouryear initiative, beginning on July 1, 2023, and extending through June 30, 2027. The focus of the Strategic Plan is to add digital options for members and employers and to introduce digital efficiencies to internal operations. The new plan charts a path to enhanced customer service and a better workplace experience. As part of this plan, the board adopted an updated mission, vision, core values and set of strategic priorities.

Mission

Prepare our members and participants to achieve financial security in retirement.

Vision

To be an employer of choice and an innovative leader among public pension organizations by providing best-in-class services and products to our members, participants, and stakeholders.

Core Values

- Champion the Mission
- Act Ethically and with Integrity
- Empower Members
- Embrace Innovation
- Foster Life Work Balance
- Model an Inclusive and Respectful Workplace
- Value & Develop Team Members
- Collaborate
- Find Joy

Strategic Priorities

Transforming the "SERS experience" through the expansion of digital options, while reducing dependence on paper processes will be achieved through a framework that is focused on specific, measurable, action-oriented, realistic, and timely goals. The following five strategic priorities will guide our digital transformation:

- **Member Experience**: Enhance the member and participant experience through automated and self-service opportunities while maintaining personalized service.
- **Operational Efficiencies**: Enhance efficiencies through streamlined processes and aligned content management practices.
- **Centralized Data**: Enhance efficiencies and collaboration through a centralized repository(ies) of searchable, shareable resources.
- **Workplace Experience**: Enhance the overall work experience for all employees while fulfilling the SERS mission.
- **Pension Administration System**: Determine the roadmap in light of digital transformation and modernization efforts to provide digital access to member accounts.

Services & Operations

The approximately 214 employees who currently work for SERS share a singular focus: serving SERS' members and participants. Some SERS employees serve members by investing and overseeing nearly \$41 billion in plan assets. Other SERS employees serve members by ensuring that every payment is made correctly and on time. Still others audit and account for plan assets, provide key membership data, or answer member and participant questions in person or over the phone.

Some work is behind-the-scenes, while other work touches members and participants more directly.

Examples of services offered to active and vested members and participants include:

- Issuing annual statements that present a snapshot of each of the member's and participant's SERS plans in one document
- Offering individual and group educational sessions about retirement benefits
- Helping with the purchase of service, change of beneficiaries, etc.
- Calculating retirement, disability, and vesting estimates
- Providing one-on-one counseling for those leaving state service
- Walking members step-by-step through their benefit application process

Examples of services offered to retired members include:

- Issuing annual statements and tax forms
- Providing income tax withholding, direct deposit, address change, and other forms, as requested, as well as assistance in filling out and submitting forms, as needed
- Processing changes to retiree health coverage
- Helping members understand the implications of pension changes related to marriage, divorce, or death
- Tracking and reissuing pension payments
- Assisting spouses, children, and other survivors upon the death of a SERS member or participant

Services & Operations

Approximately a fifth of SERS employees are wholly dedicated to providing services to members and participants through a network of regional offices statewide, including:

Bensalem Regional Office. Serving retired members who live and active members who work in Berks, Bucks, Chester, Delaware, Lancaster, Montgomery, and Philadelphia counties.

Harrisburg Regional Office. Serving retired members who live and active members who work in Adams, Cumberland, Dauphin, Lebanon, Perry, and York counties.

Montoursville Regional Office. Serving retired members who live and active members who work in Bradford, Cameron, Clinton, Columbia, Lycoming, Montour, Northumberland, Potter, Schuylkill, Snyder, Sullivan, Tioga, and Union counties. **Pittsburgh Regional Office.** Serving retired members who live and active members who work in Allegheny, Beaver, Western Cambria, Fayette, Greene, Indiana, Somerset, Washington, and Westmoreland counties.

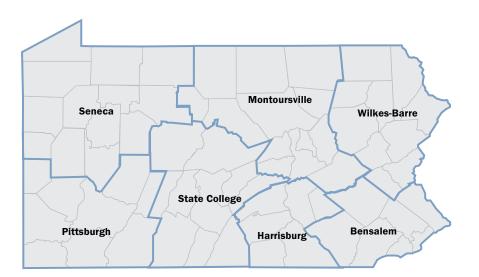
Seneca Regional Office. Serving retired members who live and active members who work in Armstrong, Butler, Clarion, Crawford, Elk, Erie, Forest, Jefferson, Lawrence, McKean, Mercer, Venango, and Warren counties.

State College Regional Office. Serving

retired members who live and active members who work in Bedford, Blair, Eastern Cambria, Centre, Clearfield, Franklin, Fulton, Huntingdon, Juniata, and Mifflin counties.

Wilkes-Barre Regional Office.

Serving retired members who live and active members who work in Carbon, Lackawanna, Lehigh, Luzerne, Monroe, Northampton, Pike, Susquehanna, Wayne, and Wyoming counties.



Services & Operations

To achieve its mission overall, SERS is organized into the following business units.

The **Executive Office** directly serves the State Employees' Retirement Board with the Executive Director serving as Secretary to the Board. Other executive office duties include facilitating the board's strategic planning process and overseeing the implementation of the plan, overseeing board governance and board educational opportunities, facilitating board communications internally and externally, managing board and committee meetings, and maintaining all the business records of the board and committees.

The Communications and Policy Office, a component of the executive office, engages with the General Assembly and Administration, as well as other key stakeholders, on legislation and other policy-related matters; administers the agency's right-to-know program; serves as liaison to the media; develops educational materials in print and electronic format about SERS retirement plans and the agency; works with the third-party administrator to market the Deferred Compensation Plan; manages the agency's internet and intranet sites and social media accounts; administers two e-mail accounts to help members and participants who have questions and to help the public engage with agency leadership; works with industry and thought leaders at the state and national levels to share best practices, common concerns, developing issues, and new solutions; and provides an array of communications support to the agency.

The Office of Member and Participant

Services provides direct assistance to SERS active, vested, and retired members and participants, as well as their families. It conducts individual and group educational sessions statewide. The office also supports SERS employers and processes member and participant enrollments, retirements, status changes, payments, and a host of other transactions. This office is divided into two main bureaus, the **Bureau of Benefit** Administration and the **Bureau of Member** and **Participant Services**.

The **Investment Office** works closely with the State Employees' Retirement Board to oversee investments in SERS' retirement plans. The office recommends and implements investment policies; manages the strategic asset allocation; monitors fund cash flow, investment managers, fund risks, and performance; and researches and recommends investment opportunities. The office also maintains a high level of expertise related to the analysis of capital and global markets.

The Office of Financial Management is

responsible for the accounting and financial reporting associated with SERS' retirement plans. It ensures the appropriate accounting controls exist and the financial statements for each plan are presented in accordance with generally accepted accounting principles. It administers all financial transactions, including member and participant payments; member, participant, and employer contributions; investment purchases, sales and other activity; and oversees the budgeting and expense monitoring for all funds.

The **Internal Audit Office** tests business processes and internal controls to confirm that they are adequate and operating properly to ensure vigilant stewardship of SERS funds. It performs on-site audits of investment consultants and managers, as deemed necessary. The office also coordinates independent, external audits of SERS on an annual basis and performs special projects at the direction of the State Employees' Retirement Board and the Audit, Risk, and Compliance Committee.

Services & Operations

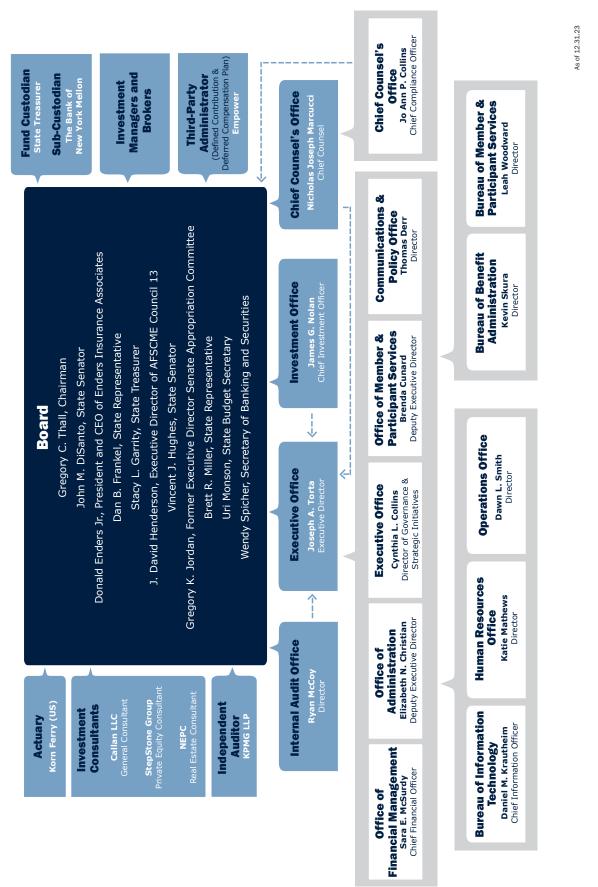
The **Chief Counsel's Office** advises the State Employees' Retirement Board on matters related to member appeals and administrative hearings, securities actions and litigation matters, the administration of SERS' retirement plans, and other general legal issues for which the board requests advice. In addition, the office reviews, negotiates, assists in drafting, and finalizes all investment contracts, as well as other general business contracts. The office also provides legal support related to legislative drafting, right-to-know requests, and member transactions.

 The Chief Compliance Officer is housed administratively in the Chief Counsel's Office. The Chief Compliance Officer manages SERS Compliance Program to ensure that the SERS Board, senior management, and SERS' employees follow governing laws and regulations, as well as all board and SERS policies and procedures. SERS Chief Compliance Officer also ensures that behavior throughout the agency meets the highest standards of ethics and integrity required by SERS and the Commonwealth of Pennsylvania.

The **Office of Administration** is responsible for overseeing all administrative activities in support of SERS including strategic planning and project management, contract management, procurement, facilities management, safety and security, continuity of operations, print production, fleet management, records retention; information technology including application development, telecommunications, infrastructure, and cybersecurity; and human resources, including staffing, time administration, training, labor relations, talent management and equal opportunity. The office is comprised of the following:

- The **Bureau of Information Technology** administers the agency's computing and telecommunications architecture. It ensures the performance and security of complex applications and databases, which contain sensitive personal and financial information and are relied upon to manage member and participant accounts, process payments, and account for funds. The bureau also links the regional offices, develops applications to provide members and participants with online access to SERS information, and provides user support.
- The **Human Resources Office** is responsible for all activities related to classification, compensation, staffing, time administration, training, disability services, labor relations, talent management, workplace safety and equal opportunity, the development, implementation, and the administration of agency personnel policies involving such areas.
- The **Operations Office** provides a variety of agency support functions including contracting, purchasing, leasing, facilities management, safety and security, continuity of operations, printing, mailing, fleet management, records retention, and surplus.

Services & Operations



Proposed FY 2024-25 Budget

The budget includes the costs to administer SERS' defined benefit pension plan. The plan receives revenue from employee contributions, employer contributions, and income derived from its investment portfolio. Funds in the plan are used to pay retirement, disability, and death benefits to members and their beneficiaries, as well as the associated costs of administration. These funds are appropriated annually by the general assembly.

	Rebudget FY 2020-21	Rebudget FY 2021-22	Rebudget FY 2022-23	Rebudget FY 2023-24	Budget Request
Personnel Services	\$19,030,000	\$20,529,514	\$19,828,000	\$22,532,000	\$23,974,000
Operational					
Travel	115,050	122,350	128,651	163,100	158,450
Training	167,500	216,350	320,368	244,640	419,900
Communication Services	659,100	518,985	505,125	486,636	526,345
Consultants - Non EDP	1,301,200	1,090,000	995,000	925,000	1,460,000
Legal Services/Fees	525,500	280,500	255,500	200,500	270,500
Specialized Services	912,300	1,118,165	1,774,422	1,890,550	1,701,500
Advertising	5,000	5,000	5,000	8,000	8,000
IT Consulting	2,451,100	4,046,674	3,770,499	4,239,800	5,250,650
Contracted Maintenance Non-IT	58,000	60,500	60,500	72,100	672,600
Hardware/Software and Maintenance	2,068,900	1,792,838	2,257,920	2,093,883	1,886,578
Real Estate	1,772,500	1,994,500	2,358,580	1,513,625	1,865,016
Vehicles	29,100	30,400	30,400	60,500	72,600
Office Equipment	376,000	170,950	149,000	171,200	153,700
Other Rentals/Leases	10,000	10,000	10,050	10,050	6,250
Office Supplies	84,350	81,400	119,900	75,435	71,300
Educational Supplies	500	3,000	3,600	4,175	3,825
Motorized Equipment Maintenance	10,100	10,100	10,600	10,000	5,000
Postage	595,500	718,391	587,150	468,292	380,847
Freight	2,700	2,750	4,000	4,000	4,200
Printing	150,200	142,050	131,150	137,610	131,730
Subscriptions & Licensing	57,500	179,250	117,547	84,500	104,410
Membership Dues	53,700	74,713	90,305	89,525	87,975
Conference Expenses	12,000	15,320	12,320	44,625	37,425
Insurance, Surety, & Fidelity Bonds	13,000	13,000	5,000	5,000	5,000
Other Operational	1,485,200	972,300	1,647,413	1,275,254	1,476,199
Total Operational	12,916,000	13,669,486	15,350,000	14,278,000	16,760,000
Fixed Assets	250,000	370,000	370,000	650,000	250,000
Less Directed Commissions	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000
Total Annual Budget	\$30,696,000	\$33,069,000	\$34,048,000	\$35,960,000	\$39,484,000

Proposed FY 2024-25 Administrative Budget

Proposed FY 2024-25 Budget

Directed commissions are reimbursements to SERS for a portion of the fee paid to a broker for executing a trade on behalf of SERS.

Directed commissions are included as part of the administrative budget as augmenting revenue and are not appropriated.

Directed Commission Revenue & Expense

	FY 2023-24 Budget	FY 2024-25 Budget
Beginning Balance	\$3,772,273	\$2,322,273
Directed Commission Revenue	50,000	20,000
Total Available	3,822,273	2,342,273
Directed Commission Expense	1,500,000	1,500,000
Ending Balance	\$2,322,273	\$842,273

Proposed FY 2024-25 Budget

This budget includes the investment related expenses associated with the defined benefit pension plan's investment portfolio. These expenses are netted from investment earnings and are not appropriated.

	Rebudget FY 2020-21	Rebudget FY 2021-22	Rebudget FY 2022-23	Rebudget FY 2023-24	Budget Request
Personnel Services	\$4,894,000	\$5,176,919	\$5,381,000	\$6,476,000	\$6,737,000
Operational					
Travel	309,000	156,400	150,228	81,700	141,100
Training	72,200	64,060	65,800	62,500	73,000
Consultants - Non EDP	4,095,000	3,890,000	4,300,400	3,704,374	3,488,500
Legal Services/Fees	280,000	80,000	120,000	120,000	120,000
Specialized Services	98,400	93,600	254,467	395,476	410,176
Advertising	15,000	15,000	10,000	15,000	12,500
IT Consulting	129,200	135,607	98,767	150,000	157,700
Hardware/Software and Maintenance	2,700	189,081	313,000	154,000	152,000
Real Estate	28,000	31,000	177,920	179,000	179,000
Vehicles	1,200	1,000	0	1,000	500
Office Equipment	37,500	5,500	2,500	3,000	2,700
Office Supplies	1,600	1,800	800	800	400
Printing	1,000	600	400	400	200
Subscriptions & Licensing	1,410,900	1,632,480	637,780	553,310	466,800
Membership Dues	56,300	57,052	59,950	23,840	72,340
Conference Expenses	0	3,100	3,100	3,100	3,100
Other Operational Expenses	0	79,500	53,888	54,500	24,984
Total Operational	6,538,000	6,435,780	6,249,000	5,502,000	5,305,000
Total Annual Budget	\$11,432,000	\$11,612,699	\$11,630,000	\$11,978,000	\$12,042,000

Proposed FY 2024-25 Investment Budget

Proposed FY 2024-25 Budget

This budget includes the costs to administer SERS' Defined Contribution Plan, which opened for enrollment on January 1, 2019. The Defined Contribution Plan receives revenue from employee contributions, employer contributions, employer funding, and income derived from its investment portfolio. Funds in this plan are used to pay benefits to participants and their beneficiaries, as well as administrative costs. All fees, costs, and expenses of administering the plan were paid by commonwealth appropriations until FY 2020-21. At that time, a per-participant assessment was implemented and charged to employers to cover these administrative costs. Additionally, Act 2020-94, which was passed in fall 2020, allows the plan to retain all unvested employer contributions after June 30, 2020, and use them to help pay administrative costs.

	Rebudget FY 2020-21	Rebudget FY 2021-22	Rebudget FY 2022-23	Rebudget FY 2023-24	Budget Request
Personnel Services	\$2,081,000	\$2,256,000	\$2,417,000	\$3,032,000	\$3,196,000
Operational					
Travel	25,700	8,000	4,391	4,000	0
Training	12,200	12,500	1,200	1,200	0
Communication Services	5,400	1,015	375	48,864	5,655
Consultants - Non EDP	122,000	96,500	98,384	97,000	102,700
Legal Services/Fees	150,000	100,000	100,000	75,000	100,000
Specialized Services	1,219,000	1,290,000	1,385,000	1,679,000	2,399,756
Advertising	2,000	0	0	0	0
IT Consulting	280,000	357,513	56,000	37,000	0
Hardware/Software and Maintenance	27,900	32,162	108,080	102,116	15,672
Facilities and Equipment	100	0	0	0	0
Real Estate	180,000	78,000	133,920	133,847	20,284
Office Equipment	25,900	3,250	0	0	0
Office Supplies	10,300	3,250	9,600	4,365	0
Educational Supplies	100	0	0	0	0
Postage	250,000	30,000	13,350	19,708	20,153
Freight	100	0	0	0	0
Printing	52,700	25,000	2,800	10,000	13,780
Subscriptions & Licensing	200	0	0	0	0
Membership Dues	4,600	4,810	900	900	0
Conference Expenses	2,500	0	0	0	0
Insurance, Surety, & Fidelity Bonds	100,000	100,000	100,000	100,000	100,000
Other Operational	5,300	0	0	0	0
Total Operational	2,476,000	2,142,000	2,014,000	2,313,000	2,778,000
Total Annual Budget	\$4,557,000	\$4,398,000	\$4,431,000	\$5,345,000	\$5,974,000

Proposed FY 2024-25 Defined Contribution Plan Budget

Proposed FY 2024-25 Budget

This budget includes the administrative costs to administer SERS' Deferred Compensation Plan. The Deferred Compensation Plan enables eligible employees to voluntarily defer a portion of their compensation into a supplementary retirement savings plan. Administrative costs are primarily covered by participants through a fee assessment on their account.

Proposed FY 2024-25 Deferred Compensation Plan Budget Rebudget Rebudget Budget FY 2022-23 FY 2023-24 Budget Request \$1 543 400 \$1 586 000

Personnel Services	\$1,190,000	\$1,543,400	\$1,586,000
Operational			
Travel	2,058	2,000	0
Training	600	600	0
Consultants - Non EDP	155,342	155,000	160,400
Legal Services/Fees	15,000	15,000	0
Specialized Services	25,000	25,000	43,000
Printing	20,000	10,000	10,000
Other Operational	45,000	40,000	34,600
Total Operational	263,000	247,600	248,000
Total Annual Budget	\$1,453,000	\$1,791,000	\$1,834,000

Legislation

Legislation Enacted During 2023

Act 2023-60: Expansion of Enforcement Officer Disability Eligibility

Signed into law by Governor Shapiro on December 14, 2023, Act 2023-60 (formerly S.B. 429), expands the list of law enforcement entities protected under the Enforcement Officer Disability Benefits Law (The Heart and Lung Act).

Act 2023-57: Prohibiting State Contracts, Grants, and Tax Credits with Companies who do Business with Russia and Belarus

Signed into law by Governor Shapiro on December 14, 2023, Act 2023-57 (formerly S.B. 282) prevents the Commonwealth from dealing with persons associated with the Government of Russia or the Government of Belarus; and imposes duties on the Treasury Department and the Attorney General.



Hybrid Plan



The default retirement plan for most new state employees is the Hybrid Plan A-5 class of service that launched January 1, 2019, as established by Act 2017-5.

In this plan, a portion of the employee's retirement benefit comes from a defined benefit pension plan, which provides guaranteed monthly payments for life based on a calculation, and a portion comes from a defined contribution investment plan, which provides income in retirement based on the balance in the employee's personal investment account. Employers and employees both contribute to this plan.

The SERS Board administers the SERS pension fund, that provides the guaranteed monthly payments in retirement. The board also selects the investment options and contracts through a competitive bid with the third-party administrator of the defined contribution investment plan, currently Empower. For more information on the personal investment plan portion of the benefit, its investment options, or the third-party administrator, see the **Defined Contribution Plan section**.

There are two classes of service in this plan, the A-5 and A-6 classes of service. The class of service defines the mandatory employee and employer contribution rates and how quickly the pension portion of the retirement benefit grows each year. For more information on the pension plan, including the benefit calculation, see the **Defined Benefit Plan section**.

The pension portion of the hybrid benefit grows at a slower rate than the traditional pensiononly plan - at either 1.25% or 1% of the employee's final average salary for each year they work, compared to between 2% and 4% in the traditional pension-only plan. The growth or "accrual" rate is determined by the employee's class of service in the pension system:

A-5 Class of Service

Participants in the Hybrid Plan A-5 class

of service contribute a total of 8.25% of their pay toward their retirement benefit, which is split between the two plans, with 5% going toward the traditional pension plan and 3.25% going toward the investment plan. Participants may make additional voluntary contributions toward the investment plan.

The amount employers contribute toward the pension portion of the benefit is actuarially calculated each year based on the assets and liabilities of the SERS pension fund. Employers also contribute an amount equal to 2.25% of the employee's pay toward the investment plan portion of the retirement benefit.

The pension portion of the benefit is guaranteed to grow by 1.25% of the employee's final average salary for each year they work.

A-6 Class of Service

Participants in the Hybrid Plan A-6 class of service contribute a total of 7.5% of their pay toward their retirement benefit, which is split between the two plans, with 4% going toward the traditional pension plan and 3.5% going toward the investment plan. Participants may make additional voluntary contributions toward the investment plan.

The amount employers contribute toward the pension portion of the benefit is actuarially calculated each year based on the assets and liabilities of the SERS pension fund. Employers also contribute an amount equal to 2% of the employee's pay toward the investment plan portion of the retirement benefit.

The pension portion of the benefit is guaranteed to grow by 1% of the employee's final average salary for each year they work.

The employee is eligible for monthly pension payments, or "vested" in the pension system, after working 10 years and they are eligible for distribution of the employer contributions toward their investment account after working three years. Employee contributions are immediately vested and eligible for distribution upon retirement. While new employees are automatically enrolled in the Hybrid Plan, A-5 class of service, they have the option to elect either the A-6 class of service or to forgo the traditional pension component altogether and participate exclusively in the Defined Contribution Plan.

as of December 31, 2023 Participants 22,701 total 21,863 A-5 Class of Service 838 A-6 Class of Service Assets see the Defined Contribution Plan and Defined Benefit Plan sections for the assets in each plan.

Hybrid Plan Statistics

Number of Employers 98



Defined Contribution Plan



Total FY 2023-24 Planned Budget



While the Hybrid Plan A-5 class of service is the default plan for most new state employees, they have the option to forgo the traditional pension component of those plan options and participate exclusively in the Defined Contribution Plan.

Employees in the Defined Contribution Plan contribute 7.5% of their pay and their employer contributes an amount equal to 3.5% of the employee's pay toward the employee's investment account.

The employee is eligible for distribution of the employer contributions, or is "vested" in this plan, after working three years. Employee contributions are immediately vested and eligible for distribution upon retirement.

In this plan, the amount of money an employee has for retirement is based on the balance in the employee's personal investment account.

The SERS Board selects the investment options offered through this plan, contracts with investment managers, and contracts through a competitive bid with the third-party administrator of the plan, currently Empower. Empower maintains participant records, carries out investment transactions on behalf of the participants, and counsels participants.

Investment options comprise a series of target date funds that include a post-retirement date fund, equity funds, fixed income funds, a money market fund, and a self-directed brokerage option.

On December 31, 2023, participant accounts totaled \$185.0 million.

Plan administrative costs during 2023 were funded using unvested employer contributions from terminated employees and a perparticipant assessment charged to employers, which was slightly lower than the prior year's charge, as described in the following section. As the plan becomes more established, we are working to identify potential costsaving initiatives. During 2023, staff continued examining internal and third-party administrator processes to find efficiencies and see where costs could be reduced and/or services improved. In addition, staff continued the initiative to streamline the payment process and increase payment security. This was accomplished by collaborating with a number of participating employers to convert from submitting participant contributions by paper checks to electronic payments. Most employers are now submitting electronic payments.

In addition, SERS partnered with the state Treasury on service enhancements as described in the following section.

Recent Changes

In 2023, the plan experienced the following changes:

• Decreased Plan Per-Participant Charge

During FY 2023-24, employers are paying \$95.76 per participating employee in the plan. That is a decrease of a dime per participant from the cost employers paid last fiscal year. The charge covers the cost of plan administration and is based on the cost of operating the plan and the total number of employees actively enrolled in the plan as of December 31, of the prior year.

• Updated to Interactive Fund Profiles In late 2023, the plan switched from "static" or "flat" fund fact sheets to interactive fund profiles by the independent investment research firm, Morningstar. The interactive fund profiles provide pertinent, timely data about plan investment options that provide participants with a tool to help them determine which funds make the most sense for their personal investment

strategy. The new fund profiles detail each fund's investment strategy, performance, portfolio structure/asset allocation, holdings, risk profile and much more. As an interactive tool, users can look at multiple fund characteristics at the click of a button, including risk over multiple timeframes or asset allocation based on sector, region, or country.

• Began Search for Third-Party Administrator

The board approved staff beginning the competitive procurement process for a third-party administrator for the defined contribution and deferred compensation plans. The board's general investment consultant, Callan, is consulting on the search.

• Partnering with State Treasury on Service Enhancements

In coordination with Treasurer Stacy Garrity and the Pennsylvania Treasury, SERS has developed a model to enhance the services provided to commonwealth employers and employees participating in the defined contribution and deferred compensation plans. Once in place, the new model will provide participants with quicker access to their individual investment accounts, lower fees to both participants and employers, and improved customer experiences. The change also will help to streamline processes, reduce risk, and establish a more reliable internal control structure for SERS.

Participants	33,868 total accounts 23,543 participants contributing to the plan Hybrid Plan participants 22,701 Defined Contribution Plan participants 842 10,325 inactive accounts
Assets	\$185.0 million
Number of Employers	98
Total Participant Mandatory Contributions	\$34.8 million
Total Voluntary After-Tax Contributions	\$1.8 million
Total Employer Contributions	\$23.2 million
Total Rollovers into the Plan	227 totaling \$6.0 million
Total Rollovers Out of the Plan	252 totaling \$1.8 million
Total Distributions/Withdrawals	1,439 totaling \$4.7 million

Defined Contribution Plan Statistics

as of and for the year-ended December 31, 2023

Defined Contribution Plan Investment Options

Participation, Assets, Performance, and Fund Expense

as of December 31, 2023

Estimated Calendar Year, Net-of-Fees Returns

:		Fund	Inception			;		Max Total Investment
Fund Name	Participants	Balance	Date	1 Year	3 Year	5 Year	10 Year	Fund Expense ^{1/}
Post Retirement Date Fund	627	\$2,326,474	08-2005	11.13%	0.49%	5.61%	4.45%	0.0775%
2025 Retirement Date Fund	1,235	6,247,121	07-2006	12.00	1.15	6.60	5.26	0.0775
2030 Retirement Date Fund	2,364	14,943,474	08-2005	14.24	2.27	7.84	6.00	0.0775
2035 Retirement Date Fund	2,991	16,352,110	07-2006	16.29	3.32	9.00	6.69	0.0775
2040 Retirement Date Fund	3,163	19,113,382	08-2005	18.30	4.28	10.05	7.31	0.0775
2045 Retirement Date Fund	3,294	20,370,380	07-2006	20.14	5.11	10.94	7.79	0.0775
2050 Retirement Date Fund	3,570	21,749,633	09-2007	21.25	5.58	11.41	8.03	0.0775
2055 Retirement Date Fund	4,049	22,499,523	05-2010	21.56	5.69	11.51	8.08	0.0775
2060 Retirement Date Fund	4,661	21,111,069	11-2014	21.57	5.68	11.51	N/A	0.0775
2065 Retirement Date Fund	6,794	17,804,713	09-2019	21.62	5.68	N/A	N/A	0.0775
U.S. Large Company Stock Index Fund	1,338	7,198,601	12-1994	26.29	10.00	15.69	12.04	0.0150
U.S. Small/Mid Company Stock Index Fund	1,080	2,653,545	08-1998	25.39	1.50	12.10	8.67	0.0250
U.S. All Company Stock Index Fund	1,052	2,471,169	01-2011	25.96	8.52	15.12	11.45	0.0250
Global Non-U.S. Stock Index Fund	1,021	3,696,893	03-2009	16.07	1.76	7.36	4.06	0.0450
U.S. Bond Index Fund	917	1,578,151	02-1995	5.54	(3.32)	1.10	1.80	0.0200
U.S. Short-Term Bond Index Fund	565	610,443	12-2017	4.59	0.07	1.50	N/A	0.0200
U.S. Treasury Inflation Protected Security Index Fund ^{2/}	865	650,169	07-2007	3.90	(66.0)	3.15	N/A	0.0200
Short-Term Investment Fund ^{3/}	332	3,357,289	10-1988	5.00	2.20	1.91	1.36	0.0000
Charles Schwab Self-Directed Brokerage4/	35	220,117	N/A	N/A	N/A	N/A	N/A	N/A

 $^{
m V}$ Maximum possible expense that can be charged.

²⁷There was a break in the return history of the TIPS fund between 2010 and 2017, since there were no participants during that time.

'Short-Term Investment Fund balance includes \$2.4 million in unvested employer contributions forfeited to the Plan.

^vFor those in the Self-Directed Brokerage Option (SDB), the asset fee is assessed against the balance in the SDB but the actual deduction is prorated against the core investment options separately.

The Plan's monthly recordkeeping fee is \$4.55 per participant and is paid by plan employers in the form of an annual per-participant charge.

DEFINED CONTRIBUTION PLAN

Participation, Assets, Performance, and Fund Expense



Defined Benefit Plan

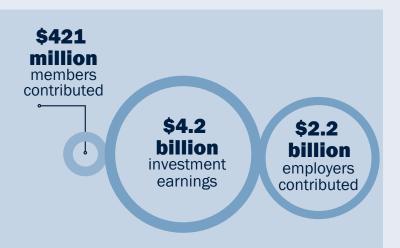
Total FY 2024-25 Planned Budget



IT consulting-system upgrade \$5.3 million hardware/software maintenance \$1.9 million real estate \$1.9 million postage \$0.4 million legal services \$0.3 million office equipment \$0.2 million



2023 Contributions to the SERS Fund





Employees initially hired before January 1, 2019, or into certain law enforcement and security positions after that date, are enrolled in the Defined Benefit Plan, which is a traditional pension plan.

This plan features guaranteed monthly payments for life based on a calculation that considers the employee's years of service and salary:



The economic engine of the Defined Benefit Plan is the SERS Fund, which is professionally managed by SERS and detailed in this section.

Both the employee and their employer contribute toward the Defined Benefit Plan.

The employee contributes a certain percentage of their pay, determined by their class of service in the pension system. The percentages are set by law in the State Employees' Retirement Code and are generally fixed except for a shared-risk/ shared-gain provision. For employees hired after December 31, 2010, if SERS investments fail to achieve the assumed rate of return over a number of years; or conversely, if SERS investments outperform the assumed rate of return over a number of years, the employee's contribution rate could change by no more than 3% over/under the base rate for their class of service in the pension system. While contribution rates vary with the vast majority contributing between 5% and 9.3%, most employees contribute 6.25% of their pay toward their pension.

Employers contribute a percentage of their payroll as actuarially calculated each year based on the assets and liabilities of the SERS Fund.

For FY 2023-24, employers on average are contributing 35.32% of payroll toward their employees' pensions.

SERS invests the contributions to achieve returns to help ensure sufficient funds are available to make required payments to current and future retirees.

Most employees hired after December 31, 2010, are eligible for monthly pension payments, or "vested" in the pension system, after working 10 years.

If employees retire before they reach their full SERS retirement age – either age 50, 55, 60, 65, or 67 depending on their class of service in the system – their pension is reduced for early retirement.

The Defined Benefit Plan also features a disability benefit for employees who become unable to perform their job because of injury or illness and qualify, based on years of service and a review by an independent medical examiner.

Recent Changes

In 2023, the plan experienced the following changes:

• Implemented Major Changes to IRS Tax Withholding Form and Processes The IRS changed its federal income tax withholding form and processes for recipients of pension and annuity payments beginning in 2023. As a result, we, and other retirement plans across the country, modified our data processing systems to accept and act on the selections indicated on the revised form according to the new process. The default withholding changed from "Married with three allowances" to "Single with no adjustments." In addition, our members receiving pension payments may no longer simply request a specific number of allowances.

- Updated Investment Policy Statement On May 2, 2023, the SERS Board approved updates to the *Defined Benefit Plan Investment Policy Statement* that reflect administrative changes, updated the rebalancing section to include REITs, updated the U.S. Equity custom benchmark to the Russell 3000, consolidated two sections, and updated the liquidity table to match the new asset allocation and capital market assumptions.
- Updated Proxy Voting Policy A certain amount of SERS' Fund investments are in publicly traded corporations. With such investments come the important responsibilities of electing corporate directors and voting on significant governance and business matters that come before companies' boards. The SERS Board updated its U.S. and International Proxy Voting Policy on May 2, 2023, to guide decisions in such matters so SERS' shares are voted in the best interests of the fund.
- Approved Strategic Plan to Expand Retirement Service Delivery Options On July 25, 2023, the SERS Board adopted a four-year strategic plan to digitally transform SERS by expanding digital options while reducing dependence on paper processes. We are working to transition our customer service model from SERS staff providing services during the workday to empowering members and participants to access and manage their accounts whenever they want, and from wherever they happen to be.

• Joined National Securities Fraud Recovery Services Pilot Project

On Sept. 26, 2023, the SERS Board approved the agency's participation in the National Conference on Public Employee Retirement System's Securities Fraud Recovery Services pilot project and the engagement of DIVIDEX Management, LLC for securities fraud recovery services through the pilot project. The project is designed to provide monthly reports on foreign securities fraud recovery opportunities, claims filing deadlines for select class action settlements, and payouts from select large class action settlements at no cost to participants, as well as three free consultations to help evaluate a securities fraud claim opportunity.

• Upgraded Phone System

On Dec. 6, 2023, the agency upgraded its phone system to a modern calling solution through Microsoft Teams. The upgrade required changes to the agency's network router connectivity in five regional offices. The new system provides a unified platform for messaging, meetings, voicemails, and calls on multiple devices, enhancing communication efficiency. It also provides staff with the ability to update our phone menu quicker as needs arise.

Defined Benefit Plan Statistics

as of and for the year-ended December 31, 2023

	242,164 total
	98,115 active contributing members
Members	Hybrid Plan 22,701
	Defined Benefit Plan only 75,414
	7,077 inactive members not receiving benefits
	136,972 retired members and beneficiaries
Assets	\$36.4 billion
Number of Employers	98
Total Employee Contributions	\$420.8 million
Total Employer Contributions	\$2.2 billion
Total Benefit Payments	\$3.9 billion



Members

DEFINED BENEFIT PLAN

Members

Total Members							
Year Ending December 31	Total Members	Active Members	Inactive Members	Annuitants & Beneficiaries			
2023	242,164	98,115	7,077	136,972			
2022	239,230	96,395	7,188	135,647			
2021	239,454	97,857	7,237	134,360			
2020	241,152	100,962	6,856	133,334			
2019	242,333	102,850	6,752	132,731			
2018	241,044	103,007	7,030	131,007			
2017	239,266	102,978	6,815	129,473			
2016	239,104	104,632	7,134	127,338			
2015	236,632	105,025	6,918	124,689			
2014	233,734	104,431	7,054	122,249			

Active Members: Age & Service

Average Age	46.3
Average Years of Service	11.4

Total Annuitants & Beneficiaries: By Category

	2020	2021	2022	2023
Normal	68,105	69,231	70,485	71,741
Early	44,132	43,762	43,497	43,250
Disability	8,524	8,443	8,338	8,245
Beneficiary/Survivor	12,573	12,924	13,327	13,736

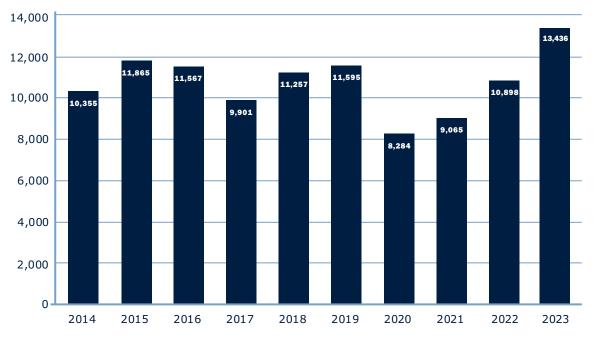
Annuitants & Beneficiaries: Average Age

Annuitants & Beneficiaries: Average Annual Pension

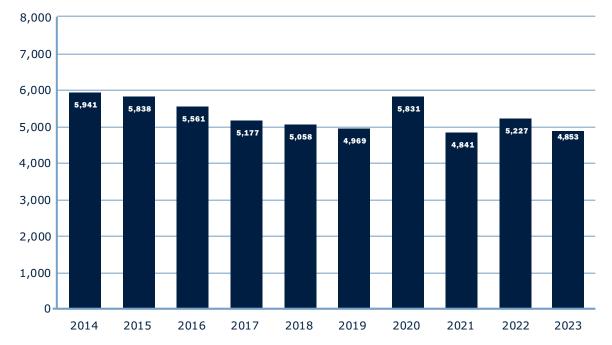
	2020	2021	2022	2023	2020	2021	2022	2023
Normal	72.6	72.7	72.8	73.0	\$30,050	\$30,712	\$31,331	\$31,944
Early	66.0	66.5	66.9	67.4	18,727	19,090	19,334	19,597
Disability	64.9	65.3	65.6	65.9	16,234	16,489	16,780	17,132
Beneficiary/Survivor	74.7	74.7	74.7	74.9	14,253	14,905	15,323	15,894

DEFINED BENEFIT PLAN

Members



New Member Enrollments



Normal, Early, & Disability Retirements



SERS Fund

SERS Fund | Funding Process

Defined Benefit Plan

The Pennsylvania State Employees' Retirement System currently administers four retirement plans that contribute to the financial security of the commonwealth's public workforce following retirement. Most state employees are required to participate in Pennsylvania's Defined Benefit Plan, although nearly all employees hired after January 1, 2019 may elect to choose a defined contribution only option.

Employees who are eligible to participate in the Defined Benefit Plan may choose to supplement their retirement savings by also voluntarily participating in the Deferred Compensation Plan. The economic engine of the Defined Benefit Plan is the SERS Fund, which is reviewed in depth in this section. Details about the **Deferred Compensation Plan** are provided in the last section of this book.

In the Defined Benefit Plan, both the employer and the member pay a certain percentage of the member's salary to the SERS Fund for as long as the member works for the commonwealth. For FY 2023-24, employers are contributing 35.32% of payroll and most members are paying 6.25%. SERS invests this money to achieve returns to ensure sufficient funds are available to make payments to current and future retirees.

When members meet certain milestones, such as working a specific number of years or reaching a certain age, they become eligible to receive monthly retirement payments for the rest of their lives. The payment amount is based on a formula that includes the member's length of service, age, compensation over a period of time, and an accrual rate, or multiplier that is determined by the General Assembly.

2023 Overview

In 2023, SERS paid close to \$3.9 billion in benefit payments, approximately \$3.5 billion of which stayed in Pennsylvania. The average

annual pension paid to a retired member who worked to full retirement age was \$31,944.

Determining Adequate Funding for a Defined Benefit Plan

Defined benefit plans are long-term propositions. When underlying principles remain intact, defined benefit plans offer efficient, stable, and sustainable models for growing assets and delivering benefits through complete economic cycles. A common element of these plans is that employee and employer contributions invested throughout the member's working career provide sufficient funding to pay for that member's expected lifetime retirement benefit.

Because a defined benefit plan guarantees a monthly payment to every retiree for life, it is impossible to develop precise, before-the-fact costs and cash flows for the plan. The number of people paying into the plan, the amount they earn, how long they work, the number of people retiring, the age at which each person retires, and how long each retiree lives are among the myriad factors that vary from dayto-day, month-to-month, and year-to-year.

Funding Process

Actuarial science is used to develop predictions. It applies available data to a number of interrelated mathematical and statistical methods and uses investment and financial practices to forecast uncertain future events.

SERS' actuary conducts an in-depth investigation and analysis - known as an experience study - every five years. The actuary uses actual and expected experience and data to set economic and demographic assumptions.

Economic assumptions include rates of investment return, salary growth, and inflation.

Demographic assumptions include workforce, disability, and mortality trends. SERS' actuary

DEFINED BENEFIT PLAN

SERS Fund | Funding Process

delivered its most recent experience study in 2020. It is available at SERS.pa.gov. In addition to the five-year experience study, the investment rate of return assumption is reviewed every year.

The selection of economic and demographic assumptions used is generally guided by the Actuarial Standards Board. In SERS' case, some very important funding method requirements – such as the length of time over which investment gains and losses are recognized – are set by Pennsylvania law. SERS' actuary recommends and SERS Board approves all assumptions.

Each year, SERS' actuarial firm uses the most recent active member and retiree demographic data to determine total expected future obligations. The actuary then compares those obligations to the expected value of the fund's assets, based on current audited financial statements and future economic assumptions.

This calculation is factored in with the statutorily set member contribution rate and the assumed investment rate of return as the basis for calculating how much employers need to contribute in order to fully fund their employees' retirement benefits.

Current Key Actuarial Assumptions

long-term investment return 6.875%

rate of inflation 2.5%

average salary growth 4.6%

Defined benefit plans are designed to remain stable by receiving three regular funding streams – member contributions, investment earnings, and employer contributions.

What is an unfunded liability?

An unfunded liability – also commonly called an unfunded actuarial liability or UAL – is the degree to which the current and projected liabilities exceed the current and projected assets of a defined benefit plan.

In other words, it is the difference between what the commonwealth's defined benefit plan is legally obligated to pay and what assets have been set aside to make those payments.

Member Contributions

Active members pay a certain percentage of their pay toward their retirement benefit. While different classes of membership pay different rates, most members currently pay 6.25% of their pay. The percentage is set by statute and the rate typically does not change from year to year. Members' contributions are withheld from their paychecks and sent directly from their employer to SERS. In 2023, member contributions to SERS totaled an estimated \$421 million.

Courts have ruled that public retirement benefits may not be changed retroactively or prospectively in any way that may be a "net detriment" to current employees. "Net detriment" has been interpreted as a reduction in benefits already earned, and/or as an increase in member contributions required to maintain such benefits.

There are some instances, however, in which member contributions can increase. For example, most members hired since 2011 are subject to shared-risk and shared-gain adjustments to their contributions, though none have been triggered to date.

According to Section 5501.1 of the Retirement Code, the testing is broken into two steps. The

SERS Fund | Funding Process

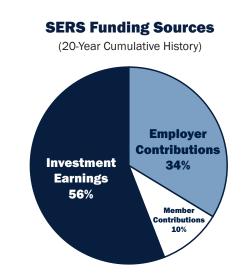
initial step determines if SERS' investments performed more than 1% above or below the assumed rate of return during the measurement period. If so, the second step is to determine the actual impact of the investment gains or losses on the employer contribution rate, for each of the next three fiscal years. The increase or decrease in the member contribution rate cannot be greater than the resulting increase or decrease in the employer contribution rate. To date, the shared risk provision has not been triggered.

The most recent test was conducted in 2023. At that time, the testing period for most members hired in 2011 through 2018 (A-3 and A-4 classes of service created by Act 2010-120), was a 10-year look back. Over the tenyear period, SERS' annualized return was only 0.4974% below the annualized assumed rate of return, resulting in no shared-risk/shared gain change for the A-3 and A-4 classes of service.

The testing period for most members hired since 2019 (A-5 and A-6 classes of service created by Act 2017-5) was a three-year look back. Over the three-year period, SERS' annualized return was 2.4433% below the annualized assumed rate of return resulting in the potential for a shared-risk increase in contributions. The net effect of the investment experience during the testing period; however, did not result in an increase in employer contributions for the year beginning July 1, 2023. Therefore, there was no change in the member contribution rates effective July 1, 2023. A similar calculation will be completed to determine if there will be any increase effective for the years beginning July 1, 2024, or 2025.

Investment Earnings

SERS' overall investment objective is to assure adequate fund reserves at the least cost to commonwealth citizens and to protect against the erosion of principal by inflation. SERS seeks to provide investment earnings that meet, or preferably exceed, the assumed rate of return over complete economic cycles.



SERS strives to meet this objective by applying acceptable risk parameters and allocations to investments that are diversified by type, industry, quality, and geography.

Investment earnings can vary widely from year to year; the SERS Fund, for example, produced an approximate 25% return in 2003 and experienced more than a 28% loss in 2008's worldwide downturn.

For funding valuation purposes in order to minimize volatility, Pennsylvania law requires that the differences between actual performance and the assumed rate of return be recognized over a five-year period at a rate of 20% per year—a concept often referred to as "smoothing." SERS examines and sets its assumed rate of return each year based on global market dynamics, investment performance, and other considerations. For example, in 2009, SERS reduced its assumed rate of return from 8.5% to 8%, largely as a result of 2008's global economic collapse.

As a result of SERS' 100+ years of operation and the trend of people living longer, the system consistently has more retired members than active members. In 2024, SERS is projected to pay out approximately \$112 million more each month than it takes in through member and employer contributions.

SERS Fund | Funding Process

As a normal outcome of a maturing pension system, the liquidity needs of its fund increase requiring ongoing rebalancing of assets. In recognition of a changing market environment and a desire to provide an opportunity to reduce risk while maintaining the potential for achieving a reasonable long-term rate of investment return, the SERS Board, in June 2022, reduced the assumed rate of return from 7.0% to 6.875% effective with the December 31, 2022 actuarial valuation. In June 2023, the board left the rate unchanged. Lowering the assumed rate of return has implications for the employer contribution rate, as discussed below. For 13 of the last 20 years, SERS has exceeded its assumed rate of return.

Factoring in the unprecedented market volatility and the precipitous market decline of 2008, the fund has achieved a 20-year rate of return of 7.1%, a 25-year rate of return of 6.6%, and an inception to date return of 9.3%. SERS reports its returns net-of-fees. This demonstrates that the long-horizon approach to investing members' money continues to provide the fund with stable returns over time.

The "shared risk" provision, as previously discussed, is designed to moderate the need for future employer rate increases that may be prompted by investment underperformance.

Employer Contributions

Employer contributions make up the final portion of SERS' overall funding. The employer contribution rate is calculated by an independent actuary, taking into account member contributions, demographic activity, investment earnings, and future liabilities. Because it is highly unlikely that every assumption could be correct, the Pennsylvania State Employees' Retirement Code requires SERS to adjust the employer contribution rate each year based on actual experience and investment performance.

Based on the actuary's recommendation, the SERS Board annually certifies an employer

contribution rate. The rate has fluctuated dramatically over the years: in 1981 the rate was approximately 18%, but from 2001 to 2003 it was 0%. The rate for the current fiscal year is 35.32%.

The total dollars contributed by employers has grown significantly in recent years. In 1993, employer contributions totaled \$304 million. In 2023, that figure was approximately \$2.2 billion.

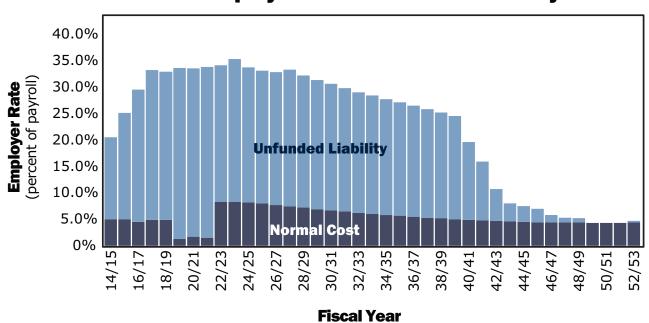
FY 2017-18 was the first year since contribution rates were mandated through Act 2010-120 that rate collars were no longer needed and the commonwealth paid the full actuarially required contribution. Since then (and in keeping with pension and actuarial best practices) the commonwealth has paid the full actuarially required contributions on a regular basis.

According to the Governor's Budget Office, SERS' employers under the Governor's jurisdiction paid less than half of the employers' total—about 40%—from the general fund. About 52% was paid from special and federal funds, and about 8% was provided from nonstate agency employers.

The employer contribution rate has two major parts: the cost of the benefit earned by all active SERS members in the current year (referred to as the employer normal cost), and a contribution toward the unfunded liability. In FY 2023-24 the largest component of the 35.32% employer contribution rate is the 26.98% contribution necessary to pay this unfunded liability.

The employer normal cost is expressed as a percentage of payroll and is the amount employers would contribute to fully fund benefits if all actuarial assumptions were precisely met, including the fund earning its assumed rate of return. The normal cost of benefits from the 2022 Actuarial Valuation was 8.29%.

SERS Fund | Funding Process



SERS Employer Rate as a Percent of Payroll

It should be noted that Act 2017-5 included a savings "plow-back" provision requiring that the annual savings achieved through SERS' benefit changes flow back into the system rather than to other non-pension obligations. The 33.73% projected employer contribution rate for

FY 2024-25 does not include any projected plow-back savings. However, plow-back contributions, currently calculated to range from 0.10% to 0.93% of payroll, are expected in 10 of the next 20 fiscal years and will work to accelerate the system's return to fully funded status.

SERS Fund | Funding Process

Projected Payout, Funding Status & Employer Contributions

					_		
-	CY Payout	CY Fun	ding Status	_		FY Employer	Contribution
Valuation Year Ended Dec 31	Benefits & Expenses (\$ billions)	Funded Ratio	Unfunded Liability (\$ billions)	Fiscal Year	Expected FY Payroll (\$ millions)	Employer Contribution Rate	Expected FY Contribution (\$ millions)
2023	\$3.9	70.0%	\$16.62	2024/25	\$7,103.6	33.73%	\$2,220.6
2024	4.0	70.9	16.30	2025/26	7,261.7	33.09	2,227.1
2025	4.1	71.3	16.29	2026/27	7,428.0	32.83	2,262.4
2026	4.1	70.4	16.95	2027/28	7,597.7	33.28	2,352.4
2027	4.2	72.3	16.01	2028/29	7,770.0	32.13	2,319.7
2028	4.3	73.7	15.35	2029/30	7,945.0	31.33	2,312.1
2029	4.4	75.2	14.62	2030/31	8,122.0	30.53	2,302.7
2030	4.4	76.7	13.82	2031/32	8,304.5	29.74	2,311.4
2031	4.5	78.4	12.94	2032/33	8,492.0	29.04	2,290.9
2032	4.6	80.1	12.01	2033/34	8,685.9	28.39	2,299.1
2033	4.6	81.8	11.01	2034/35	8,889.8	27.74	2,299.1
2034	4.7	83.7	9.94	2035/36	9,101.6	27.09	2,298.3
2035	4.7	85.7	8.79	2036/37	9,320.0	26.45	2,297.5
2036	4.8	87.7	7.55	2037/38	9,545.3	25.81	2,313.4
2037	4.8	90.0	6.21	2038/39	9,776.9	25.17	2,241.6
2038	4.8	92.3	4.77	2039/40	10,012.0	24.55	2,298.3
2039	4.9	94.8	3.25	2040/41	10,250.3	19.54	1,864.5
2040	4.9	96.7	2.04	2041/42	10,496.4	15.83	1,568.5
2041	5.0	98.4	1.03	2042/43	10,751.3	10.65	1,187.8
2042	5.0	99.4	0.37	2043/44	11,011.1	7.95	831.4
2043	5.0	100.0	0.01	2044/45	11,274.1	7.49	803.6
2044	5.0	100.5	(0.34)	2045/46	11,541.2	6.99	769.2
2045	5.0	101.0	(0.67)	2046/47	11,812.3	5.83	661.0
2046	5.0	101.4	(0.90)	2047/48	12,089.1	5.25	611.7
2047	5.1	101.7	(1.10)	2048/49	12,374.2	5.16	615.0
2048	5.1	102.0	(1.29)	2049/50	12,667.6	4.34	539.2
2049	5.1	102.2	(1.42)	2050/51	12,968.3	4.34	554.4
2050	5.1	102.4	(1.55)	2051/52	13,277.7	4.34	571.0
2051	5.1	102.5	(1.68)	2052/53	13,600.1	4.60	620.2
2052	5.2	102.7	(1.80)	2053/54	13,771.6	4.36	594.3

Data calculated assuming: a traditional entry-age funding method, level-dollar amortization, five-year smoothing of assets, 4.6% salary growth, 2.5% inflation, actual investment return in CY 2023 with 6.875% assumed return thereafter, 6.25% pre Act 2017-5 employee contribution, 8.25% Act 2017-5 employee contribution for hybrid class A-5, and 7.5% Act 2017-5 employee contribution for hybrid class A-6.

SERS Fund | Actuarial Status

Restoring SERS Defined Benefit Plan Funding

The SERS funded ratio is expected to improve as those who entered SERS membership before January 2011 retire and post-January 2011 members continue to grow in number. In 2023, SERS retired 4,853 members and added 13,436 new members. Currently, approximately 59.4% of SERS' active members belong to the post Act 2010-120 classes of service.

Act 2010-120 projected savings of approximately \$1.5 billion over 30 years by reducing the retirement benefit accrual rate, increasing the normal retirement age, eliminating the lump sum withdrawal option, extending the vesting period from five years to 10 years and including other provisions for those who entered SERS membership on or after January 1, 2011. One aspect of Act 2010-120 is that retirement provisions for legislators elected after December 1, 2010, were reduced and made consistent with those of most rank-and-file employees. Act 2010-120 also recognized the need to steadily increase employer contributions to fully fund their obligations. To ensure predictability and to moderate overall budget impacts, the general assembly set rate collars for increased employer contribution rates.

Now that SERS employers are paying the full "uncollared" contribution amount, plus making extra "plowback" contributions to return Act 2017-5 savings, the impact on paying down the liability is dramatic. This funding is crucial for the overall long-term health of the pension system.

On November 27, 2019, Governor Wolf signed Act 2019-105, which allows eligible employers to enter into an agreement with the SERS Board to make a one-time, lump-sum payment of between 75% to 100% of their unfunded liability. Penn State University was the first eligible employer to take advantage of the legislation. Following a successful bond issuance, Penn State submitted a payment of \$1.06 billion that was received by SERS on April 30, 2020. In return, the university will receive an annual credit against their contributions for 30 years, beginning with FY 2020-21. The credit totals nearly \$93 million for twenty years and then decreases over the final 10 years beginning at nearly \$73 million and ending at approximately \$2 million in FY 2049-50.

In April 2021, the Pennsylvania State System of Higher Education (PASSHE) submitted a payment of \$825 million toward its unfunded liability. In return, the education system will receive an annual credit against its contributions for 30 years, beginning with FY 2021-22. The credit totals nearly \$80 million for 10 years, more than \$69 million for six years, more than \$52 million for four years and then decreases over the remaining 10 years beginning at more than \$22 million in 2041 and ending at approximately \$3 million in FY 2050-51.

Both Penn State and PASSHE are expected to experience significant cost savings as a result of their lump-sum payments. SERS benefited from these lump-sum payments by experiencing an immediate reduction in its unfunded liability and an increase in its funded ratio. The longterm impacts on the system, however, are dependent on how future actual investment returns compare to the assumed rate of returns in effect at the time of each agreement. The lump-sum payments exclusively benefit Penn State and PASSHE and do not directly impact the contributions paid by other employers in the pension plan.

Act 2019-105 has a built-in time limit. Agreements must be entered into by December 31, 2024, and lump sum payments must be made by May 1, 2025.

SERS Fund | Actuarial Status

The past year, 2023, saw improvements in many areas of the economy, including a rebounding stock market and some welcome moderation in the rate of inflation.

SERS' investment returns in 2023 also saw marked improvement. During 2023, SERS saw investment gains of approximately 12.2% for our Defined Benefit Plan, which was higher than the fund's annual assumed rate of return of 6.875%, that was in place during the year. In 2024 we look to continue to make progress toward our long-term goal of eliminating our unfunded liability, thanks to an investment policy that allows us to adjust for unusual economic circumstances that may occur, ongoing efforts to implement efficiencies across SERS, and continued payment of the full annual actuarially required funding amount by the General Assembly.

Current Funded Position of SERS Defined Benefit Plan

The funded position of a defined benefit plan is measured by its funded ratio, which is the actuarially calculated value of assets divided by the actuarially calculated sum of retirement benefits earned by all existing SERS members – 242,164 active, vested, and retired, as of December 31, 2023.

Many pension experts consider a funding ratio of 80% or better to be "healthy" for a pension system. Per a 2023 Wilshire report, Pennsylvania is among 50% of other state retirement systems that are currently below the 80% threshold. At the close of 2023, SERS' estimated funded ratio was 70.0% (actuarial value) or 67.0% (market value). SERS projects reaching the 80% funded threshold in 2032.

SERS funded ratio has varied significantly over time. In 1984, it dipped below 60%. By 2001, however, it had climbed back to well over 100%.

Recent funded ratios include:

SERS Funded Status

	Funded	l Ratio	
	Actuarial Market		Unfunded Actuarial Liability
Year	Value	Value	(\$ billions)
2023	70.0%	67.0%	\$16.6
2022	68.0	61.5	\$17.5

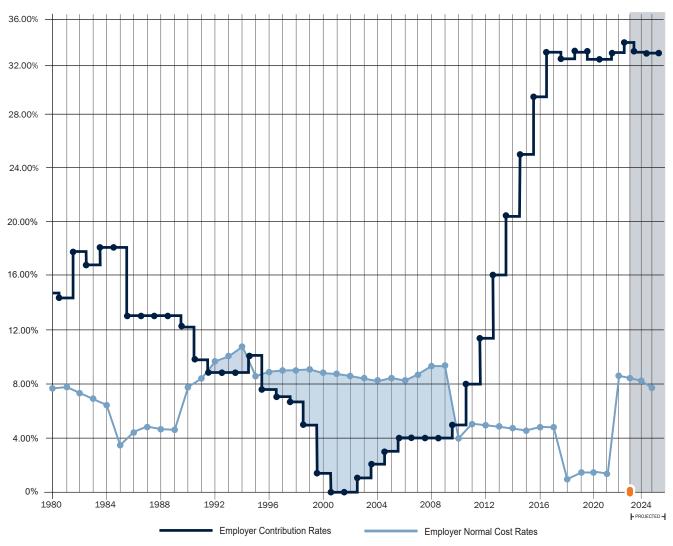
The 2023 estimated unfunded liability is \$16.6 billion, which is expected to decline as the required contribution payments are maintained.

Factors influencing the unfunded liability have been building over time, including but not limited to:

- Sustained periods of employer contributions below normal costs: 1992 through 2009, as shown by the blue shading on the graph on the next page
- Losses that neutralized past investment gains used to justify the low employer contributions: -10.9% in 2002 and -28.7% in 2008
- Benefit increases including cost of living adjustments and increased accrual rates

 without providing sufficiently off-setting funding streams: Act 2001-9 and Act 2002-38
- Legislatively mandated actuarial changes that extended the time over which liabilities be paid or artificially suppressed employer contribution rates: Act 2003-40 and Act 2010-120
- Gradual reductions in assumed rates of return over the past several years, from 8.5% in 2008 to 6.875% effective in the 2022 actuarial valuation to reflect changing market conditions
- Cumulative negative impact of the above on the overall size of the fund and its ability to realize the full actuarial effect of investment returns in positive-earning years

SERS Fund | Actuarial Status



History of SERS Employer Contribution Rates as a Percent of Payroll

SERS Fund | Actuarial Status

Additions and Deductions to Fiduciary Net Position^{1/}

Calendar Year	Member Contributions	Investment Earnings	Employer Contributions	Benefits & Expenses	Fair (Market) Value
2014	\$366	\$1,462	\$1,084	(\$2,968)	\$27,338
2015	372	88	1,360	(3,103)	26,055
2016	375	1,587	1,622	(3,251)	26,388
2017	383	4,066	1,898	(3,330)	29,405
2018 ^{2/}	394	(1,442)	2,049	(3,421)	26,937
2019	405	5,175	2,115	(3,536)	31,096
2020	410	3,920	3,186	(3,584)	35,028
2021	405	5,682	2,871	(3,755)	40,231
2022	419	(5,214)	2,075	(3,904)	33,607
2023 ^{3/}	421	4,1744/	2,164	(3,936)	36,430
10-Year Total	\$3,950	\$19,498	\$20,424	(\$34,788)	

(\$ millions)

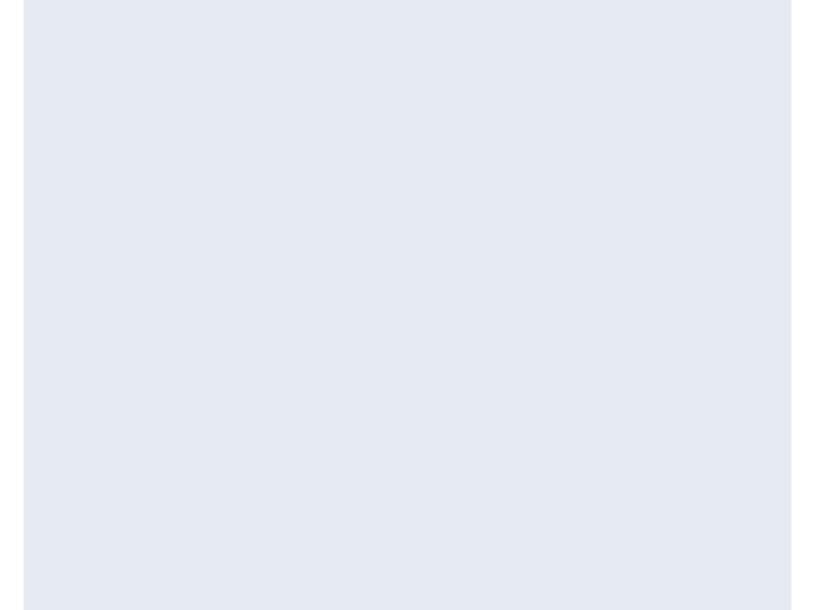
 $^{1/}$ 10-year net additions and deductions were \$9,084.

²/The Governmental Accounting Standards Board (GASB) issued GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB) (GASB 75). This required SERS to record its proportionate share of net OPEB liability, (\$48), resulting in restated beginning balance of \$29,357.

^{3/}2023 figures are estimated and unaudited.

⁴/Figure does not include 4th quarter earnings for all Private Equity, Legacy Private Credit, and Real Estate. Data not yet available.





Investment Policy

The SERS Board originally adopted a formal *Statement o Investment Policy* in 1979. It has been revised periodically to reflect and incorporate legislative changes governing investments and amendments to policies and procedures guiding the investment of the defined benefit portfolio. On May 2, 2023, the SERS Board adopted the amended *SERS' Defined Benefit Plan Investment Policy Statement* (IPS).

The purpose of the IPS is to formalize the board's investment objectives and policies, and to define the duties and responsibilities of the various individuals and entities involved in the investment process.

The major elements of the IPS are:

- The assets of the SERS Fund will be managed with the primary objectives of the payment of benefit obligations to participants in the plans as well as to maximize return with acceptable risk considerations and sufficient liquidity so that employer contributions can be minimized.
- The SERS Fund's overall investment objective is to provide a total rate of return, over full economic cycles, which achieves SERS' long-term actuarially assumed rate of return consistent with the board's tolerance for risk.
- The board's investment authority is governed by the prudent investor standard as set forth in Title 71, Pennsylvania Consolidated Statutes, Section 5931(a).
- The members of the board, employees of SERS, and agents thereof shall stand in a fiduciary relationship to the members of the system regarding the investments and disbursements of any of the moneys of the fund and shall not profit either directly or indirectly with respect thereto.

- The board employs an investment staff which is responsible to the board to review and analyze the current investment climate, and to recommend adjustments with respect to the policy that are appropriate to take optimum advantage of new conditions and strategies as they arise in the market place. The staff also reviews and analyzes the philosophies, policies, and strategies employed by the investment managers, evaluating the appropriateness of their decision-making processes and their investment styles in relation to present and projected investment horizons.
- The board continually seeks to employ investment managers that possess superior capabilities in the management of assets of public retirement systems. Each manager has full discretion to carry out its investment mandate subject to the investment strategy statement contained in the investment management agreement and will be expected to conduct business on behalf of SERS in accordance with the mandate for which they were retained.
- SERS will employ investment consultants, who act as fiduciaries to the fund, and who will provide investment consulting services in their respective areas of expertise.
- Where investment characteristics are equivalent, the policy will favor investments that will have a positive impact on the economy of the Commonwealth of Pennsylvania.
- A 10-year asset allocation strategy is designed to achieve or exceed the expected return, maintain exposure to less liquid non-traditional strategies, and continue the plan's commitment to liquidity through the allocation to capital preservation assets.

Investment Objectives

As indicated in SERS' IPS, the objectives of the SERS Fund are to provide benefit payments to participants and beneficiaries at the lowest cost to the commonwealth and to fund the program through a carefully planned and executed investment program.

Consistent with achieving these objectives, the board has established the following goals relative to investment performance:

- Achieve SERS' actuarial assumed rate of return over the long-term, net of fees.
- Achieve SERS' total fund policy benchmark return over 10-year periods, net of fees. The fund policy benchmark index will be based on the asset allocation set forth in the IPS approved by the board.

SERS' investment process requires a thorough analysis of the plan liabilities, liquidity requirements, and market opportunities. The board, in collaboration with the Chief Investment Officer, actuarial consultant, and investment consultants, establishes the actuarial assumed rate of return. Achieving, or exceeding this actuarial assumed rate of return is the primary investment performance objective of SERS' Investment Office to help meet the desired funded status.

Asset Allocation Trend

Prudent Investor Investment Standards The board's investment authority is governed by the prudent investor standard as set forth in Title 71, Pennsylvania Consolidated Statutes, Section 5931(a). Enactment of the prudent investor standard in Act 1994-29 and subsequent asset/liability studies completed by SERS' general investment consultant and the SERS investment staff are the foundation of SERS' investment strategy. With prudent investor investment authority, SERS is able to pursue a broader array of investment opportunities that enhance the ability to achieve reasonable rates of return while maintaining risk at acceptable levels.

Total Fund Asset Allocation

The board accepts asset allocation as the primary determinant of the system's long-term contributor to investment return and risk. Asset allocation is substantially more influential than individual mandates deployed within asset classes, managers selected to implement the mandates, or tactical asset allocation decisions. Among the factors that the board considers in developing the policy target asset allocation are the following:

- Achieve SERS' actuarial rate of return over the long-term, net of fees, within risk and investment management fee levels deemed prudent by the board.
- Maintain a level of liquid assets with a low correlation to the U.S. equity markets to pay retirement benefits and covenants during prolonged periods of market decline and potential state budgetary constraints.

In addition, SERS' asset allocation structure was developed by considering the Fund's liabilities, benefits policy, funding policy, and each asset class's expected return, volatility, and correlation with other asset classes. Investment Office Staff, in consultation with the board and general investment consultant, combined asset classes in the most optimal structure to provide the highest expected return for a given level of risk, subject to implementation, liquidity, diversification, and cost constraints.

Investment Program Summary

The assets of SERS are administered by the board. The board adopted an investment policy that incorporates the provisions of the Retirement Code, which governs the investment of SERS' assets. SERS' investment plan is reviewed and updated regularly for strategic asset allocation purposes, as well as for diversification needs within each asset class.

Asset Allocation

Asset Class	Fair Value	% of Total Fund	10-Year Strategic Targets
Private Equity	\$6,860.2	18.8%	16.0%
Real Estate	2,517.7	6.9	7.0
U.S. Equity	11,667.6	32.0	31.0
International Developed Markets Equity	5,151.8	14.1	14.0
Emerging Markets Equity	1,661.8	4.6	5.0
Fixed Income	6,472.7	17.8	22.0
Inflation Protection (TIPS)	1,044.6	2.9	3.0
Cash	644.3	1.8	2.0
Legacy Private Credit	393.4	1.1	1/
Legacy Hedge Funds	15.9	_	2/
Total Fund	\$36,430.0	100.0%	100.0%

(\$ millions as of December 31, 2023)

^{1/}SERS no longer has an asset allocation targeting this strategy as a stand-alone asset class.

^{2/}Legacy Hedge Funds asset class is in liquidation.

Asset Class	Investment Managers
Private Equity	67
Real Estate	25
U.S. Equity	2
International Developed Markets Equity	9
Emerging Markets Equity	5
Fixed Income	6
Inflation Protection (TIPS)	3
Cash	1
Legacy Private Credit	6
Legacy Hedge Funds	2
Total	126

Number of Investment Managers by Asset Class

Number of Investment Portfolios

Asset Class	Investment Portfolios
Private Equity	203
Real Estate	48
U.S. Equity	4
International Developed Markets Equity	9
Emerging Markets Equity	5
Fixed Income	8
Inflation Protection (TIPS)	3
Cash	1
Legacy Private Credit	7
Legacy Hedge Funds	2
Total Portfolios	290



Performance

Performance

Estimated Calendar Year, Net-of-Fees Returns^{1/}

For the period ending December 31, 2023

Asset Class	1-Year Total Return	3-Year Total Return	5-Year Total Return	10-Year Total Return
Private Equity ^{2/,5/}	6.6%	15.6%	14.9%	12.5%
Burgiss All Private Equity Custom Index ^{3/,5/}	_	10.8	10.5	11.9
Global Equity +3% ^{4/,5/}	24.9	12.2	11.7	14.2
Real Estate ^{5/}	-11.9	3.3	4.6	4.6
Real Estate Custom Benchmark ^{5/,6/}	-13.1	6.2	4.7	7.0
Consumer Price Index +3% ^{5/}	6.7	8.8	7.1	5.8
U.S. Equity	25.6	8.2	14.9	10.6
Russell 3000 Index	26.0	8.5	15.2	11.5
S&P 1500 Index	25.5	9.8	15.4	11.8
International Developed Markets Equity	19.0	4.9	9.4	5.1
MSCI World ex U.S. IMI	17.2	3.7	8.2	4.4
Emerging Markets Equity	11.4	-5.1	5.3	3.4
MSCI Emerging Markets IMI	11.7	-3.7	4.5	3.0
Fixed Income	5.6	-2.8	1.3	1.9
Bloomberg U.S. Aggregate Bond Index	5.5	-3.3	1.1	1.8
Inflation Protection (TIPS)	3.9	-1.7	2.7	2.2
Bloomberg U.S. TIPS Index	3.9	-1.0	3.2	2.4
Cash	5.1	2.3	2.0	1.5
ICE BofAML U.S. 3-Month Treasury Bill Index	5.0	2.2	1.9	1.3
Legacy Private Credit ^{5/,8/}	10.9	13.2	10.2	NA
S&P/LSTA Leveraged Loan Index +1%5/	14.1	7.1	5.5	NA
Total Fund ^{7/}	12.2%	5.0%	8.8%	6.7%
Total Fund Custom Benchmark	12.7%	5.3%	9.2%	7.4%
Total Fund Custom Public Market Equivalent Benchmark	17.1%	4.7%	8.6%	7.4%
Total Fund 60/40 Index	15.0%	2.0%	7.6%	5.6%

¹/Returns for periods greater than one year are annualized. Performance was calculated using the Modified Dietz day-weighted return methodology.

^{2/}Historical Private Equity performance includes Buyouts, Special Situations, and Growth Equity.

^{3/}Intended to compare the program's performance to its peers.

⁴/Long-term benchmark by which SERS measures its private market performance. Shorter term variances (1-year and 3-year) can be pronounced due to the nature of private assets and are not as relevant for benchmark purposes.

⁵/Private Equity, Legacy Private Credit, Real Estate and the corresponding benchmarks are reported on a quarter-lagged basis.

⁶/Calculated monthly using beginning of the month asset class weights applied to each corresponding primary benchmark return. The real estate custom benchmark consists of 100% NCREIF NFI -ODCE (Qtr lag).

- ^{7/}Legacy Hedge Funds are in liquidation, values and performance are no longer reported. However, all performance activity continues to be reflected in SERS' Total Fund return.
- ⁸/Legacy Private Credit performance is included in the total fund starting at the composite's true inception date, 07/01/2022. The history is calculated and shown for informational purposes.

Performance

Fiscal Year, Net-of-Fees Returns^{1/}

For the period ending June 30, 2023

Asset Class	1-Year Total Return	3-Year Total Return	5-Year Total Return	10-Year Total Return
Private Equity ^{2/,5/}	-2.8%	23.5%	15.7%	13.0%
Burgiss All Private Equity Custom Index ^{3/,5/}	-5.2	16.5	12.2	12.8
Global Equity +3% ^{4/,5/}	-3.1	21.0	13.3	14.8
Real Estate ^{5/}	-6.0	7.2	4.7	6.1
Real Estate Custom Benchmark ^{5/,6/}	-3.7	8.2	6.7	8.2
Consumer Price Index +3% ^{5/}	8.0	8.4	6.9	5.6
U.S. Equity	18.8	14.1	10.6	11.5
Russell 3000 Index	19.0	13.9	11.4	12.3
S&P 1500 Index	19.2	14.7	11.8	12.6
International Developed Markets Equity	18.8	10.4	5.3	6.3
MSCI World ex U.S. IMI	16.4	8.9	4.2	5.5
Emerging Markets Equity	5.6	3.3	2.3	4.0
MSCI Emerging Markets IMI	3.2	3.6	1.4	3.2
Fixed Income	-0.5	-2.5	0.8	1.7
Bloomberg U.S. Aggregate Bond Index	-0.9	-4.0	0.8	1.5
Inflation Protection (TIPS)	-1.7	-0.7	2.0	2.0
Bloomberg U.S. TIPS Index	-1.4	-0.1	2.5	2.1
Cash	3.9	1.4	1.6	1.2
ICE BofAML U.S. 3-Month Treasury Bill Index	3.6	1.3	1.6	1.0
Legacy Private Credit ^{5/,8/}	6.6	13.5	12.1	NA
S&P/LSTA Leveraged Loan Index +1% ^{5/}	3.7	9.6	4.7	NA
Total Fund ^{7/}	6.9%	8.8%	6.6%	7.1%
Total Fund Custom Benchmark	7.6%	8.8%	7.4%	7.8%
Total Fund Custom Public Market Equivalent Benchmark	8.6%	8.0%	6.9%	7.7%
Total Fund 60/40 Index	9.2%	5.0%	5.2%	6.0%

¹/Returns for periods greater than one year are annualized. Performance was calculated using the Modified Dietz day-weighted return methodology.

^{2/}Historical Private Equity performance includes Buyouts, Special Situations, and Growth Equity.

^{3/}Intended to compare the program's performance to its peers.

⁴/Long-term benchmark by which SERS measures its private market performance. Shorter term variances (1-year and 3-year) can be pronounced due to the nature of private assets and are not as relevant for benchmark purposes.

⁵/Private Equity, Legacy Private Credit, Real Estate and the corresponding benchmarks are reported on a quarter-lagged basis.

⁶/Calculated monthly using beginning of the month asset class weights applied to each corresponding primary benchmark return. The real estate custom benchmark consists of 100% NCREIF NFI-ODCE (Qtr lag).

^{7/}Legacy Hedge Funds are in liquidation, values and performance are no longer reported. However, all performance activity continues to be reflected in SERS' Total Fund return.

⁸/Legacy Private Credit performance is included in the total fund starting at the composite's true inception date, 07/01/2022. The history is calculated and shown for informational purposes.

Performance

Pension Fund Values and Annual Return

	(\$ millions)	
Year Ended	Pension Fund Fair Value	Annual Total Pension Fund Rate of Return ^{1/}
1994	\$13,330	-1.1%
1995	16,343	25.2
1996	18,492	15.4
1997	21,312	18.5
1998	24,123	16.3
1999	28,093	19.9
2000	27,880	2.2
2001	24,706	-7.9
2002	20,880	-10.9
2003	24,536	24.3
2004	26,641	15.1
2005	28,752	14.5
2006	32,053	16.4
2007	35,516	17.2
2008	22,796	-28.7
2009	24,662	9.1
2010	25,886	11.9
2011	24,377	2.7
2012	25,389	12.0
2013	27,394	13.6
2014	27,338	6.4
2015	26,055	0.4
2016	26,388	6.5
2017	29,405	15.1
2018	26,937	-4.6
2019	31,096	18.8
2020	35,028	11.1
2021	40,231	17.2
2022	33,607	-12.2
2023 ^{2/}	36,430	12.2

 $^{\ensuremath{^{1/}}}\ensuremath{\mathsf{Returns}}$ were calculated using the Modified Dietz day-weighted return methodology.

^{2/}2023 values are estimated and unaudited. Fund fair values for all Private Equity, Real Estate, and Legacy Private Credit investments are reported on a quarterlagged, cash-flow adjusted basis.



SERS' assets are managed by external investment managers hired by the SERS Board. SERS incurs various investment expenses associated with operating the defined benefit pension plan's investment portfolio. These costs include manager fees and manager expenses, as well as consultant, personnel, custodian, subscription, membership, and operational expenses not attributable to a specific asset class.

The manager fees cover the basic costs of running and administering a fund. Many of the investment managers are paid fees based on the amount of assets under management. For private market investments, the industry practice is for the limited partners to pay fees to the general partner based on commitments to the partnership during the investment period. Manager fees are inclusive of any incentive fees paid to a manager for exceeding certain performance thresholds. Manager expenses include, but are not limited to, operating and other recurring expenses such as legal expenses, office expenses, audit fees, accounting fees, custodial fees, and third-party vendor fees.

The managers of the SERS investment portfolio are paid from investment earnings. Their fees and expenses are treated as a reduction of the investment revenue of the SERS Fund, rather than as a direct administrative expense. Thus, when investment performance is reported, numbers are reported net-of-fees – that is, performance after all investment manager fees have been incurred.

The 2023 information in all tables below is estimated due to SERS' year-end occurring on December 31, 2023. This, along with the fact that private market investments report on a quarter-lagged basis, limits the information available as of the time this publication was prepared.

Investment Expenses

(\$ thousands for the year ended December 31, 2023)

Expense Category	Expenses
Manager Fees and Expenses	\$167,687
Investment professional personnel	5,666
Investment consultants	2,948
Custodian	1,001
Subscriptions and memberships	486
Operational	143
Total Investment Expenses	\$177,931

Consultant Expenses

(\$ thousands for the year ended December 31, 2023)

Firm	Service Type	Expenses
StepStone Group	Private equity investments	\$1,674
NEPC	Real estate investments	525
Callan	General investments	424
Fairview Capital Partners	Investment portfolio management	212
Other	Other	113
Total Consultant Expenses		\$2,948

Cost Savings Initiatives

Since 2010, SERS has worked to reduce investment manager fees by approximately 50% from 95.9 basis points in 2010 to 48.0 basis points in 2023. Additionally, over the past several years, SERS has reduced its active exposure across multiple asset classes and increased commitments to side-car and coinvestments in the private market asset classes, which contributed to the trend of lowering investment costs. SERS continues to focus on negotiating lower fees with managers.

Manager Fees and Expenses

Asset Class	Fees/Expenses	Fees/Expenses ^{1/} (in basis points)
Private Equity	\$89,879	133.3
Real Estate	39,937	147.8
U.S. Equity	2,454	2.3
International Developed Markets Equity	6,576	13.7
Emerging Markets Equity	7,061	47.0
Fixed Income	9,868	15.7
Inflation Protection (TIPS)	1,082	10.6
Legacy Private Credit	10,830	274.0
Legacy Hedge Funds	-	0.0
Total Manager Fees and Expenses	\$167,687	48.0

(\$ thousands for the year ended December 31, 2023)

^{1/}The fees/expenses were divided by SERS total fund and asset class quarterly average values during calendar year 2023 to arrive at the basis point calculations.

Calendar Year	Fees/Expenses ^{1/}	Fees/Expenses (in basis points)
2019	\$169,969,812	58.32/
2020	140,038,195	45.3
2021	163,242,575	43.6
2022	147,696,760	41.2
2023	167,687,000	48.0

History of Manager Fees and Expenses

^{1/}The current year manager fees/expenses total is an unaudited estimate based on the best data available at the time of publication of the Budget Book. The prior year totals were restated from estimates to actual amounts based upon finalization of the figures for SERS audited financial statements.

^{2/}Fees include approximately \$19 million in real estate incentive fees that were earned over a multi-year period but recorded in 2019.

Annual Investment Managers Fees and Expenses Report

The Public Pension Management and Asset Investment Review Commission (PPMAIRC) was created as part of Act 2017-5. The PPMAIRC issued a report in December 2018, which outlined over 100 recommendations designed to achieve cost savings, streamline operations, and increase transparency at SERS. One recommendation was to publish investment management fees, costs and expenses by manager and aggregated by asset class. Because SERS has an ongoing commitment to demonstrate transparency, while working within its legal and fiduciary framework, the SERS Board adopted this recommendation. The inaugural annual report was prepared for the period ending December 31, 2019. Each report is presented to the SERS Board and is posted for all stakeholders to see on the SERS website.

The table below is a summary of SERS' most current Annual Investment Managers Fees and Expenses Report which shows managers' fees, expenses, gross distributions, return of capital to SERS, and carried interest paid to General Partners. Carried Interest is the profit that investment managers, also known as general partners, are allocated from the total profits on the investments made in private market investment vehicles. SERS' share of profit in the private market investments (Real Estate, Legacy Private Credit, and Private Equity) are also included in the table.

			Total			Carried	
Asset Class	Managers Fees	Managers Operating Expenses	Managers Fees and Operating Expenses	Gross Distributions	Return of Capital SERS	Interest Paid to GP's	Net Profit Paid to SERS
Private Equity	\$58,042,542	\$21,403,732	\$79,446,274	\$1,144,043,176	\$617,593,224	\$65,332,188	\$461,117,765
Real Estate	24,665,860	6,035,616	30,701,476	301,090,266	114,411,973	12,905,981	173,772,312
U.S. Equity	2,744,910	0	2,744,910	N/A	N/A	N/A	N/A
International Developed Markets Equity	5,509,817	666,892	6,176,710	N/A	N/A	N/A	N/A
Emerging Markets Equity	6,346,786	527,995	6,874,780	N/A	N/A	N/A	N/A
Fixed Income	9,116,750	121,618	9,238,369	N/A	N/A	N/A	N/A
Inflation Protection (TIPS)	1,115,646	0	1,115,646	N/A	N/A	N/A	N/A
Legacy Private Credit	6,434,389	4,962,195	11,396,583	87,929,602	40,071,798	5,101,703	42,756,101
Legacy Hedge Funds	2,012	0	2,012	N/A	N/A	N/A	N/A
Total	\$113,978,712	\$33,718,048	\$147,696,760	\$1,533,063,044	\$772,076,994	\$83,339,871	\$677,646,178

Investment Managers Fees and Expenses Summary For the year ended December 31, 2022

Starting with the December 31, 2021 report, SERS began submitting the report to the General Assembly as a supplement to this publication. It is important to note that SERS voluntarily produces this report. However, there have been several proposals offered during recent legislative sessions that would make providing this information mandatory.



Assets

Assets | Private Equity

Objective

The objective of Private Equity is to achieve a return in excess of its public equity benchmark (75% Russell 3000 Index / 25% MSCI World ex U.S. Index plus a 300 basis point premium) over 10-year periods (annualized, net of fees).

Structure

Private Equity investments are non-traditional investments made in the form of closedend limited partnership structures organized to make domestic and international private investments such as buyouts, special situations, and growth equity.

	as of December 31, 20 (\$ millions)	23	
	Unfunded Commitments	Fair Value	% of Total Fund
Core Sub-Asset Classes			
Buyouts	\$1,277.0	\$3,743.5	10.3%
Special Situations	941.8	1,685.4	4.6
Growth Equity	274.6	1,231.0	3.4
Total Core Sub-Asset Classes	2,493.4	6,659.9	18.3
Non-Core Holdings ^{1/}			
Keystone Legacy Fund ^{2/}	31.8	200.3	0.5
Total Private Equity	\$2,525.2	\$6,860.2	18.8%

Private Equity

¹/As of September 30, 2023 a total of 42 legacy holdings from the Private Equity core sub-asset classes (Buyouts, Special Situations, and Growth Equity) make up the Keystone Legacy Fund, a special purpose vehicle which is managed by a third-party.

^{2/}Unfunded commitment as of September 30, 2023.

Data in this publication is unaudited.

Assets | Private Equity

Portfolio Exposure

The Private Equity program is well diversified by sub-sector, geography, and industry focus.

By Fund Sub-Sector

U.S. Buyout	36.2%
Non-U.S. ^{1/}	26.1
Distressed/Opportunistic	18.7
U.S. Growth Equity	16.8
Pennsylvania-Related	2.2
1 /	2010

United States	66.6%
United Kingdom	6.1
Germany	4.3
South Korea	2.1
China	1.9
France	1.8
Switzerland	1.7
Rest of World	15.6

By Geography^{2/}

As of September 30, 2023, based on fair value, the program's exposure was:

By Industry^{2/}

Information Technology	38.3%
Industrials	13.2
Consumer Discretionary	12.4
Financials	10.8
Health Care	10.5
Telecommunication Services	4.2
Energy	3.9
Consumer Staples	3.2
Materials	2.1
Utilities	0.8
Real Estate	0.5

¹/Some managers with a domestic investment focus may invest globally. Thus, non-U.S. exposure measured on a portfolio company basis will be greater.

^{2/}Geography and industry are determined by the portfolio company.

Assets | Private Equity

The Capital Committed column represents total dollars allocated from SERS to each limited partnership. Accumulated Capital Drawn is the portion of SERS' capital commitments drawn by the general partner to be invested with underlying portfolio companies along with any reinvested capital. The Accumulated Distributions column shows the value of capital and profits returned to SERS.

Active Buyout Funds Limited Partnership	Strategy/ Stage	SERS Initial Funding	Capital Committed ^{1/}	Accumulated Capital Drawn	Accumulated Distributions ^{2/}
ABRY Partners V	Small	7/29/2005	\$45,000,000	\$41,752,543	\$84,778,199
ABRY Partners VI	Middle	3/26/2008	50,000,000	60,107,028	107,944,545
ABRY Partners VII	Middle	8/10/2011	30,000,000	38,355,700	51,558,373
ABRY Partners VIII	Middle	5/5/2015	25,000,000	29,830,701	37,164,641
Advent Latin American Private Equity Fund IV	Small	8/2/2007	30,000,000	30,797,073	43,955,921
Advent International GPE VI-A	Middle	7/7/2008	35,000,000	35,146,325	70,431,146
Advent Latin American Private Equity Fund V	Small	7/5/2011	15,000,000	14,430,000	12,224,997
Advent International GPE VII-B	Global	12/6/2012	40,000,000	38,400,000	63,725,466
Advent Latin American Private Equity Fund VI	Small	8/13/2015	25,000,000	23,250,000	14,292,073
Advent International GPE VIII-B	Global	9/26/2016	50,000,000	50,000,000	48,603,111
Altaris Health Partners V	Middle	4/22/2021	50,000,000	30,947,280	467,183
Apollo Investment Fund IV	Large	9/30/1998	75,000,000	74,838,620	124,814,033
Apollo Investment Fund V	Large	8/23/2001	50,000,000	44,972,146	122,673,016
Apollo Investment Fund VI	Global	7/19/2006	40,000,000	38,911,805	64,467,407
Apollo Investment Fund IX	Global	3/15/2019	85,400,000	75,424,839	30,236,381
Asia Alternatives Capital Partners	Fund of Funds	6/26/2007	25,000,000	25,218,098	44,268,821
Asia Alternatives Capital Partners II	Fund of Funds	3/7/2008	29,949,500	29,105,691	72,182,168
Asia Alternatives Korea Buyout Investors (Hahn & Co)	Fund of Funds	7/22/2011	7,000,000	8,891,037	12,677,843
Asia Alternatives Capital Partners III	Fund of Funds	8/3/2012	50,000,000	55,637,190	75,772,569
Penn Asia Investors	Fund of Funds	9/28/2012	133,000,000	126,703,043	111,839,250
Asia Alternatives Capital Partners V	Fund of Funds	10/5/2017	50,000,000	51,803,554	8,914,141
Audax Private Equity Fund	Small	5/25/2000	35,000,000	36,839,098	56,057,910
Audax Private Equity Fund III	Small	11/7/2007	37,000,000	42,498,691	82,716,671
Audax Private Equity Fund V	Small	1/25/2016	50,000,000	44,939,958	66,745,788
Audax Private Equity Fund VI	Small	8/29/2019	75,000,000	76,268,853	41,288,729
Berkshire Fund VI	Middle	7/11/2002	20,000,000	18,819,615	55,273,814
Berkshire Fund VII	Middle	11/15/2006	32,000,000	32,613,937	68,596,870
Blackstone Communications Partners I	Global	8/29/2000	25,000,000	25,114,042	30,998,189
Blackstone Capital IV	Global	2/26/2003	69,379,875	69,119,097	193,976,664
Blackstone Capital Partners V	Global	5/30/2006	150,000,000	150,134,053	250,461,118
Blackstone Capital Partners VII	Global	10/21/2016	50,000,000	53,909,854	34,804,923
Blackstone Capital Partners VIII	Global	2/22/2021	70,000,000	46,684,423	2,882,440

Buyouts Committed, Drawn, and Distributed

Assets | Private Equity

Active Buyout Funds Limited Partnership	Strategy/ Stage	SERS Initial Funding	Capital Committed ^{1/}	Accumulated Capital Drawn	Accumulated Distributions ^{2/}
Capvis Equity IV	Small	1/30/2014	\$43,039,837	\$46,342,729	\$33,984,236
Carlyle Energy Mezzanine Opportunities Fund	Global	9/5/2012	50,000,000	65,670,223	40,417,028
Horizon Strategic Fund - Carlyle Group	Global	1/23/2014	100,000,000	107,340,007	148,503,328
CVC Capital Partners VII	Global	12/3/2018	91,557,910	89,496,998	31,444,733
CVC Capital Partners VIII	Global	12/13/2021	54,150,315	31,206,537	249,432
Eureka II	Small	1/30/2006	20,000,000	21,906,935	23,437,755
Eureka Growth Capital III	Small	10/21/2013	20,000,000	17,210,666	40,332,770
Francisco Partners II	Global	7/10/2006	30,000,000	29,383,916	48,734,237
Francisco Partners III	Global	10/17/2011	20,000,000	20,514,684	58,501,352
Francisco Partners IV	Global	4/15/2015	25,000,000	24,656,280	48,419,069
Francisco Partners VII	Global	*	100,000,000	0	0
Francisco Partners VII PA Co-Invest	Co-Investment	*	50,000,000	0	0
Francisco Partners Agility III	Middle	*	30,000,000	0	0
FSN Capital IV	Small	12/19/2013	38,009,855	38,520,666	82,280,821
FSN Capital V	Small	1/4/2017	80,277,053	85,410,313	23,602,863
Great Hill Equity Partners IV	Middle	9/8/2008	25,000,000	25,125,662	61,653,900
GTCR Fund XI	Middle	9/2/2014	25,000,000	24,775,445	54,589,100
GTCR Fund XII	Middle	5/4/2018	32,500,000	32,620,693	19,642,335
H.I.G. Growth Buyouts & Equity Fund II	Small	7/20/2011	15,000,000	17,245,509	20,572,566
H.I.G. Europe Capital Partners II	Middle	1/10/2014	24,491,162	22,568,576	17,832,358
H.I.G. Brazil and Latin America Partners	Middle	8/12/2015	50,000,000	54,008,902	18,683,595
Hahn & Company II	Small	5/29/2015	50,000,000	56,912,445	58,117,303
Hahn & Company III	Middle	12/20/2018	56,250,000	43,851,912	3,726,004
Hahn & Company III - Supplemental Fund	Middle	12/20/2018	18,750,000	17,074,155	57,377
HarbourVest IPEP III	Fund of Funds	6/30/1998	40,000,000	39,400,000	61,092,165
HIPEP V-Asia Pacific & Rest of World	Fund of Funds	5/9/2006	30,000,000	28,245,316	38,861,957
Horizon Impact Fund	Fund of Funds	10/24/2014	50,000,000	42,649,604	69,252,180
Horizon Impact Fund B	Fund of Funds	5/31/2017	100,000,000	90,500,000	28,710,000
HarbourVest PA Co-Investment Fund	Co-Investment	5/14/2020	200,000,000	156,625,000	9,487,500
Hellman & Friedman Capital Partners VIII	Global	9/1/2016	50,000,000	51,540,472	27,218,400
Hellman & Friedman Capital Partners IX	Global	4/7/2020	90,000,000	91,074,083	5,229,094
Hellman & Friedman Capital Partners X	Global	11/24/2021	100,000,000	71,962,964	0
Hellman & Friedman Capital Partners XI	Global	*	100,000,000	0	0
Incline Equity Partners III	Small	1/14/2013	15,000,000	16,006,245	41,866,592

Assets | Private Equity

Buyouts Committed, Drawn, and Distributed (continued)

Active Buyout Funds Limited Partnership	Strategy/ Stage	SERS Initial Funding	Capital Committed ^{1/}	Accumulated Capital Drawn	Accumulated Distributions ^{2/}
Kelso VII	Global	10/18/2004	\$40,000,000	\$41,169,937	\$65,821,118
Kelso VIII	Global	11/29/2007	150,000,000	146,686,760	208,554,873
LLR Equity Partners III	Small	7/24/2008	30,000,000	29,108,722	65,280,571
LLR Equity Partners IV	Small	3/14/2014	50,000,000	45,485,764	95,620,140
LLR Equity Partners V	Small	3/21/2018	75,000,000	72,090,002	29,618,357
LLR Equity Partners VI	Small	5/13/2021	50,000,000	38,622,962	0
Madison Dearborn Capital Partners V	Middle	12/14/2006	63,817,077	71,571,265	116,191,907
Madison Dearborn Capital Partners VI	Middle	5/27/2008	50,000,000	53,296,374	119,770,626
Neuberger Berman PA Co-Investment Fund	Co-Investment	1/6/2021	200,000,000	128,308,246	16,491,683
NGP XII	Middle	11/14/2018	75,000,000	59,416,217	54,192,166
NGP Keystone	Co-Investment	11/1/2021	25,000,000	10,150,000	0
Oaktree Power Opportunities Fund III	Large	10/18/2010	25,000,000	19,267,532	29,128,397
Permira European Fund II	Large	6/7/2000	45,672,612	45,672,612	91,560,959
Permira European Fund III	Large	1/12/2004	127,062,518	127,340,454	218,157,969
Permira IV	Global	12/14/2006	136,385,706	138,422,695	208,443,061
Permira VI	Global	1/10/2017	56,579,572	51,942,740	29,924,475
Permira VII	Global	2/4/2020	75,942,482	72,958,617	5,589,425
Permira Susquehanna Opportunities - Buyout	Co-Investment	1/26/2021	40,000,000	20,875,338	99,900
Primavera Capital Fund II	Global	11/17/2015	50,000,000	57,656,595	24,318,255
Primavera Capital Fund III	Global	4/12/2019	75,000,000	79,789,191	12,334,187
Providence Equity Partners IV	Middle	11/27/2000	25,000,000	23,420,840	56,065,270
Providence Equity Partners V	Middle	4/4/2005	45,000,000	42,692,347	52,204,745
Providence Equity Partners VI	Large	3/16/2007	49,976,748	54,530,937	78,145,686
Ridgemont Equity Partners II	Small	11/30/2015	50,000,000	52,604,567	80,305,272
Sentinel Capital Partners V	Middle	7/15/2014	10,000,000	10,044,690	19,188,852
Sentinel Capital Partners VII	Large	7/14/2023	100,000,000	2,917,656	0
Silver Lake Partners V	Global	6/12/2018	78,000,000	78,189,013	31,178,984
Sterling Group Partners IV	Small	6/15/2016	20,000,000	20,452,388	16,765,338
TDR Capital IV	Middle	11/16/2018	87,408,592	72,540,172	23,812,536
Thoma Bravo Fund XIII	Global	2/14/2019	75,000,000	91,498,386	45,140,596
Thoma Bravo Fund XIV	Global	4/15/2021	50,000,000	49,253,111	12
Thoma Bravo Discover Fund III	Middle	6/11/2021	20,000,000	19,679,588	0
Thoma Bravo Fund XV	Global	6/10/2022	100,000,000	67,901,182	21,669
Thoma Bravo Discover Fund IV	Middle	12/8/2022	50,000,000	20,921,107	0
Thoma Bravo Co-Invest Opportunities XV-5	Co-Investment	2/27/2023	50,000,000	5,274,451	0
TPG Partners IV	Global	12/29/2003	27,907,484	27,981,463	58,314,713
TPG Partners V	Global	6/27/2006	88,831,038	92,531,812	130,273,217

Assets | Private Equity

Active Buyout Funds Limited Partnership	Strategy/ Stage	SERS Initial Funding	Capital Committed ^{1/}	Accumulated Capital Drawn	Accumulated Distributions ^{2/}
TPG Asia V	Global	2/19/2008	\$22,500,000	\$21,964,311	\$30,075,459
TPG Partners VI	Global	5/22/2008	44,294,641	50,576,261	74,076,065
TSG8	Large	1/3/2020	100,000,000	87,763,611	3,315,893
TSG9	Large	1/24/2023	100,000,000	19,247,512	0
Veritas Capital Fund VIII	Global	12/5/2022	100,000,000	44,191,212	20,267
Keystone Co-Investors Veritas VIII	Co-Investment	*	25,000,000	0	0
Vista Equity Partners Fund VI	Global	12/29/2016	150,000,000	189,159,528	215,996,192
Vista Equity Partners Fund VII	Global	2/13/2019	75,000,000	68,015,812	7,157,217
Wind Point Partners VIII	Small	9/14/2017	100,000,000	101,830,684	133,749,900
Wind Point Partners IX-A	Middle	2/26/2020	75,000,000	70,724,107	5,234,510
Total Active Buyouts			\$6,537,133,977	\$5,677,050,002	\$5,655,434,912

Buyouts Committed, Drawn, and Distributed (continued)

Cash flows as of September 30, 2023.

*Not funded as of September 30, 2023.

^{1/}Commitments as of December 31, 2023.

^{2/}Distributions include stock distributions. Distributions may include fees that are recorded as negative distributions to be offset against future distributions of the underlying limited partnership investment.

Assets | Private Equity

The Capital Committed column represents total dollars allocated from SERS to each limited partnership. Accumulated Capital Drawn is the portion of SERS' capital commitments drawn by the general partner to be invested with underlying portfolio companies along with any reinvested capital. The Accumulated Distributions column shows the value of capital and profits returned to SERS.

Active Special Situations Funds SERS Initial Capital Accumulated Accumulated Strategy/ **Limited Partnership** Stage Funding Committed^{1/} **Capital Drawn** Distributions^{2/} ABRY Senior Equity II Mezzanine 7/27/2006 \$30,000,000 \$28,400,326 \$45,262,542 ABRY Advanced Securities Fund Mezzanine 8/1/2008 7,262,950 23,529,104 38,786,236 Distressed/ ADV Opportunities Fund I 10/5/2015 50,000,000 63,268,073 39,604,546 Turnaround AXA Secondary Fund III Secondaries 11/19/2004 26,000,000 21,737,894 37,244,706 AXA Secondary Fund III-2 Secondaries 11/24/2004 14,000,000 11,677,210 19,062,764 AXA Secondary Fund IV Secondaries 2/26/2007 80,000,000 70,134,752 99,618,118 AXA Secondary Fund V B Secondaries 6/19/2012 75,000,000 61,682,742 97,816,150 ASF VII B Secondaries 2/19/2016 100,000,000 72,401,963 72,089,141 ASF VII PA Co-Invest Secondaries 5/18/2016 50,000,000 36,479,053 33,557,884 ASF VIII B Secondaries 6/13/2019 100,000,000 60,281,037 15,700,812 ASF VIII PA Co-Invest 2,644,711 Secondaries 3/12/2020 50,000,000 24,940,129 ASF IX B Secondaries 10/13/2022 100,000,000 3,524,544 3,062 ASF IX PA Co-Invest Secondaries 4/20/2023 50,000,000 5,693,623 0 Ares PA Opportunities Fund -Distressed/ 12/20/2019 200,000,000 135,622,615 33,685,925 Distressed Debt Turnaround Ares PA Opportunities Fund -Distressed/ 12/15/2020 70,000,000 47,626,360 3,118,888 **Diversified** Credit Turnaround Ares PA Opportunities Fund - Special Distressed/ 2/22/2021 130,000,000 122,070,319 15,885,564 Situations Turnaround Distressed/ Avenue Special Situations Fund VI 11/2/2010 20,000,000 20,068,464 21,075,410 Turnaround Distressed/ Centerbridge Capital Partners I 2/27/2007 50,000,000 57,337,396 117,317,806 Turnaround Distressed/ Centerbridge Capital Partners III 5/21/2015 30,000,000 39,554,787 37,531,996 Turnaround Distressed/ Clearlake Capital Partners IV 9/1/2015 15,000,000 23,488,447 37,859,122 Turnaround Distressed/ 55,000,000 103,083,664 Clearlake Capital Partners V 2/1/2018 79,060,871 Turnaround Distressed/ Clearlake Opportunities Partners II 8/30/2019 75,000,000 50,356,203 14,949,084 Turnaround Distressed/ Clearlake Capital Partners VI 5/22/2020 60,000,000 61,857,278 7,593,355 Turnaround Distressed/ Clearlake Capital Partners VII 4/26/2022 100,000,000 57,849,852 268,947 Turnaround Distressed/ Clearlake Opportunities Partners III 284,018 12/28/2022 75,000,000 17,245,610

Turnaround

Special Situations Committed, Drawn, and Distributed

Assets | Private Equity

Special Situations Committed, Drawn, and Distributed (continued)

Active Special Situations Funds Limited Partnership	Strategy/ Stage	SERS Initial Funding	Capital Committed ^{1/}	Accumulated Capital Drawn	Accumulated Distributions ^{2/}
Clearlake Capital Partners VIII	Distressed/ Turnaround	*	\$100,000,000	\$0	\$0
Clearlake Capital Partners Sidecar Co-Investment Vehicle	Distressed/ Turnaround	*	20,000,000	0	0
Glendon Opportunities Fund II	Distressed/ Turnaround	10/18/2019	150,000,000	135,000,000	0
H.I.G. Bayside Debt & LBO Fund II	Distressed/ Turnaround	6/17/2008	30,000,000	31,448,253	51,691,289
H.I.G. Bayside Loan Opp. Fund III	Distressed/ Turnaround	6/12/2013	50,000,000	42,696,553	49,904,323
H.I.G. Bayside Loan Opp. Fund IV	Distressed/ Turnaround	1/16/2015	25,000,000	22,626,299	20,452,258
Dover Street VII	Secondaries	7/2/2008	30,000,000	28,696,128	41,026,994
HPS Mezzanine Partners 2019	Mezzanine	11/16/2020	75,000,000	71,491,399	22,238,686
ICG Europe Fund VII	Mezzanine	8/24/2018	90,216,852	87,061,845	42,097,360
ICG Europe Mid-Market Fund	Mezzanine	4/8/2020	73,861,441	58,204,634	24,141,866
KPS Special Situations Fund IV	Distressed/ Turnaround	5/8/2014	25,000,000	23,891,443	36,951,704
KPS Special Situations Mid-Cap Fund	Distressed/ Turnaround	11/25/2019	25,000,000	15,599,258	4,598,409
KPS Special Situations Fund V	Distressed/ Turnaround	7/13/2020	75,000,000	38,889,805	10,635,571
KPS Special Situations Fund VI	Distressed/ Turnaround	*	75,000,000	0	0
KPS Special Situations Mid-Cap Fund II	Distressed/ Turnaround	*	25,000,000	0	0
LBC Credit Partners III	Mezzanine	3/4/2013	50,000,000	46,696,243	54,218,929
Lexington Capital Partners III	Secondaries	1/26/1999	35,000,000	34,516,449	43,576,611
Lexington Capital Partners V	Secondaries	1/17/2002	75,000,000	74,623,418	125,170,164
Lexington Capital Partners VI	Secondaries	10/21/2005	50,000,000	53,066,325	73,905,823
OCM Opportunities Fund VII	Distressed/ Turnaround	5/16/2007	40,000,000	40,000,000	54,917,803
OCM Opportunities Fund VII b	Distressed/ Turnaround	6/3/2008	40,000,000	36,000,000	62,330,206
OCM Opportunities Fund VIII	Distressed/ Turnaround	9/20/2010	12,500,000	12,583,425	18,205,746
OCM Opportunities Fund VIII b	Distressed/ Turnaround	8/22/2011	12,500,000	12,500,000	16,729,634
Oaktree Opportunities Fund IX	Distressed/ Turnaround	3/26/2013	50,000,000	50,000,000	47,733,854
Platinum Equity Capital Partners III	Distressed/ Turnaround	8/5/2013	50,000,000	47,144,882	91,722,117
RRJ Capital Master Fund III	Mezzanine	12/10/2015	50,000,000	51,015,720	45,702,378
Sentinel Junior Capital II	Middle	8/9/2023	25,000,000	1,862,621	0

Assets | Private Equity

Special Situations Committed, Drawn, and Distributed (continued)

Active Special Situations Funds Limited Partnership	Strategy/ Stage	SERS Initial Funding	Capital Committed ^{1/}	Accumulated Capital Drawn	Accumulated Distributions ^{2/}
Sixth Street TAO 4.0 (B)	Distressed/ Turnaround	11/9/2017	\$100,000,000	\$98,929,730	\$48,296,456
Sixth Street Opportunities Partners IV (A)	Distressed/ Turnaround	1/25/2019	50,000,000	40,355,923	10,436,409
Sixth Street TAO Contingent (D)	Distressed/ Turnaround	4/16/2020	150,000,000	90,229,514	24,124,376
Sixth Street Opportunities Partners V	Distressed/ Turnaround	6/7/2022	50,000,000	19,457,851	474,914
Total Active Special Situations			\$3,321,341,243	\$2,460,476,370	\$1,915,328,331

Cash flows as of September 30, 2023.

*Not funded as of September 30, 2023.

^{1/}Commitments as of December 31, 2023.

^{2/}Distributions include stock distributions. Distributions may include fees that are recorded as negative distributions to be offset against future distributions of the underlying limited partnership investment.

Assets | Private Equity

The Capital Committed column represents total dollars allocated from SERS to each limited partnership. Accumulated Capital Drawn is the portion of SERS' capital commitments drawn by the general partner to be invested with underlying portfolio companies along with any reinvested capital. The Accumulated Distributions column shows the value of capital and profits returned to SERS.

Active Growth Equity Funds Limited Partnership	Strategy/ Stage	SERS Initial Funding	Capital Committed ^{1/}	Accumulated Capital Drawn	Accumulated Distributions ^{2/}
Battery Ventures VIII	Venture Capital	8/13/2007	\$25,000,000	\$25,050,751	\$61,036,312
Battery Ventures VIII Side Car Fund	Venture Capital	8/29/2008	6,768,000	6,803,790	18,828,496
HarbourVest Partners VI	Fund of Funds	5/7/1999	200,000,000	196,586,055	251,227,115
HarbourVest Partners VII	Fund of Funds	3/24/2003	75,000,000	73,687,500	117,260,978
HarbourVest Partners VIII	Fund of Funds	10/5/2006	100,000,000	98,000,000	181,982,175
Insight Venture Partners VII	Large	4/27/2011	20,000,000	22,129,992	53,377,064
Insight Venture Partners VIII	Large	7/10/2013	50,000,000	54,916,419	117,288,540
Insight Venture Partners IX	Large	3/24/2015	50,000,000	52,784,788	68,236,964
Insight Venture Partners X	Large	4/17/2018	100,000,000	104,723,487	49,561,162
Insight Partners XI	Large	3/25/2020	75,000,000	72,975,000	461,676
Insight Partners XII	Large	8/27/2021	50,000,000	37,489,234	13,065
JMI Equity Fund VII	Medium	2/14/2011	10,000,000	9,780,000	23,216,560
JMI Equity Fund VIII	Medium	10/1/2015	25,000,000	27,550,000	49,664,235
Lightspeed Venture Partners VII	Venture Capital	2/27/2006	18,000,000	18,000,000	53,968,729
Lightspeed Venture Partners VIII	Venture Capital	6/27/2008	15,000,000	15,000,000	37,035,502
Lightspeed India Partners I	Venture Capital	8/14/2015	15,000,000	14,137,500	2,125,958
Meritech Capital Partners IV	Venture Capital	2/10/2011	20,000,000	20,000,000	47,596,799
Meritech Capital Partners V	Venture Capital	9/3/2014	23,000,000	22,540,000	153,534,193
New Enterprise Associates IX	Venture Capital	11/15/1999	20,000,000	19,600,000	8,739,870
New Enterprise Associates X	Venture Capital	12/11/2000	35,000,000	35,028,000	39,412,034
New Enterprise Associates 11	Venture Capital	3/1/2004	25,000,000	25,000,000	63,385,828
New Enterprise Associates 12	Venture Capital	6/26/2006	35,000,000	35,631,130	48,025,951
NewSpring Growth Capital II	Small	4/20/2007	10,000,000	9,850,000	19,617,977
Providence Strategic Growth II	Small	12/7/2016	60,000,000	79,176,533	126,230,222

Growth Equity Committed, Drawn, and Distributed

Assets | Private Equity

Active Growth Equity Funds Limited Partnership	Strategy/ Stage	SERS Initial Funding	Capital Committed ^{1/}	Accumulated Capital Drawn	Accumulated Distributions ^{2/}
Providence Strategic Growth III	Small	7/26/2018	\$75,000,000	\$89,953,986	\$73,654,499
Providence Strategic Growth IV	Small	3/27/2020	75,000,000	77,734,515	37,113,486
Providence Strategic Growth Europe	Small	5/7/2021	71,915,741	59,203,237	13,280,317
PSG V	Small	12/23/2021	50,000,000	34,753,744	2,910,808
PSG Europe II	Small	*	71,654,630	0	0
PSG VI	Small	*	75,000,000	0	0
T. Rowe Price Stock Distribution Account ^{3/}	Various	1/3/2005	0	1,433,196,941	1,482,915,279
TCV X	Large	5/17/2019	75,000,000	56,289,972	13,692,960
Weathergage Venture Capital	Fund of Funds	6/26/2007	25,000,000	22,875,000	46,144,239
Weathergage Venture Capital II	Fund of Funds	6/29/2010	25,000,000	23,250,000	58,567,205
Total Active Growth Equity			\$1,606,338,371	\$2,873,697,574	\$3,320,106,198

Growth Equity Committed, Drawn, and Distributed (continued)

Cash flows as of September 30, 2023.

*Not funded as of September 30, 2023.

^{1/}Commitments as of December 31, 2023.

^{2/}Distributions include stock distributions. Distributions may include fees that are recorded as negative distributions to be offset against future distributions of the underlying limited partnership investment.

³/T. Rowe Price acts as a stock liquidation account. All cash and stock distributions are reflected in the corresponding distributions.

Assets | Private Equity

The Capital Committed column represents total dollars allocated from SERS to each limited partnership. Accumulated Capital Drawn is the portion of SERS' capital commitments drawn by the general partner to be invested with underlying portfolio companies along with any reinvested capital. The Accumulated Distributions column shows the value of capital and profits returned to SERS.

Legacy Private Equity Committed, Drawn, and Distributed

Legacy Private Equity Funds Limited Partnership	Strategy/ Stage	SERS Initial Funding	Capital Committed ^{1/}	Accumulated Capital Drawn	Accumulated Distributions ^{2/}
Keystone Legacy Non-Core Fund ^{3/}	Various	7/1/2018	\$1,260,928,144	\$1,272,537,029	\$1,489,709,633
Total Legacy Private Equity			\$1,260,928,144	\$1,272,537,029	\$1,489,709,633

Cash flows as of September 30, 2023.

^{1/}Commitments as of September 30, 2023.

^{2/}Distributions include stock distributions. Distributions may include fees that are recorded as negative distributions to be offset against future distributions of the underlying limited partnership investment.

³/As of September 30, 2023 a total of 42 legacy holdings from the Private Equity core sub-asset classes (Buyouts, Special Situations, and Growth Equity) make up the Keystone Legacy Fund, a special purpose vehicle which is managed by a third-party.

Assets | Real Estate

Objective

The objective of Real Estate is to generate returns through capital appreciation and current income to achieve a return in excess of its benchmark (NCREIF Fund Index – Open End Diversified Core Equity ("NFI-ODCE")) over 5-year periods (annualized, net of fees). Real Estate investments may also lower overall fund volatility and provide a moderate hedge against inflation.

Structure

Real Estate investments are non-traditional investments made in the form of individually managed accounts and pooled investment vehicles organized to invest in private market equity and debt investments in real estate and real estate related companies and public market investments in real estate investment trusts (REITs) and real estate operating companies.

Real Estate

as of December 31, 2023 (\$ millions)

Sub-Asset Class	Fair Value	% of Total Fund
Core/Core Plus ¹ /	\$1,178.6	3.2%
Value Add/Opportunistic Funds ^{2/}	770.8	2.1
Value Add/Opportunistic SMA	437.4	1.2
Real Estate Securities	130.9	0.4
Total Real Estate	\$2,517.7	6.9%

^{1/}As of September 30, 2023, unfunded commitments are \$23.2 million.

^{2/}As of September 30, 2023, unfunded commitments are \$361.0 million.

Assets | Real Estate

The Capital Committed column represents total dollars allocated from SERS to each fund/ manager. Accumulated Capital Drawn is the portion of SERS' capital commitments drawn by the fund/manager to be invested. This amount may also include recycled capital (capital that was distributed and later recalled by the manager to be reinvested) as well as manager fees paid outside of the fund. The Accumulated Distributions column shows the value of capital and profits returned to SERS.

Asset **SERS Initial** Accumulated Capital Accumulated Committed^{1/} **Capital Drawn** Distributions Active Fund/Manager Type Funding **Core/Core Plus Real Estate** Blackstone Property Partners Diversified 1/10/2018 \$300,000,000 \$300,000,000 \$18,348,544 Blue Owl Real Estate Net Lease Property Diversified 309,743,743 2/8/2019 309,743,743 57,592,203 Fund Heitman America Real Estate Trust Diversified 3/29/2007 100,000,000 102,947,145 100,490,242 Henderson Park Enhanced Income Fund Diversified 6/13/2019 342,021,825 318,867,566 72,881,431 **UBS Trumbull Property Fund** Diversified 1/1/1988 25,558,525 25,558,525 126,601,294 **Total Core/Core Plus Real Estate** 1,077,324,093 1,057,116,979 375,913,714 Value Add/Opportunistic Funds Activum SG Fund VI Diversified 12/11/2019 57,044,851 49,786,709 2,613,676 Activum SG Fund VI Pennsylvania Side-Diversified 6/18/2021 55,243,527 33,049,871 325,069 Car AG Asia Realty Fund Diversified 4/27/2007 25,000,000 23,500,000 27,487,500 Ares PA Opportunities Fund -Diversified * 100,000,000 0 0 **Opportunistic Real Estate** Diversified 9/10/2002 24,543,712 24,543,712 44,895,114 Berwind Investment Partnership VI Berwind Investment Partnership VII Diversified 9/12/2005 25,000,000 24,985,519 18,270,069 2/24/2012 Berwind Investment Partnership IX Diversified 25,000,000 24,189,456 40,262,169 Blackstone Real Estate Partners IV Diversified 6/30/2003 25,000,000 25,000,000 41,002,682 Blackstone Real Estate Partners V Diversified 1/24/2006 50,000,000 47,912,974 100,311,328 Blackstone Real Estate Partners VI Diversified 3/28/2007 75,000,000 71,621,919 153,645,373 Diversified 121,476,241 Blackstone Real Estate Partners VII 12/12/2011 75,000,000 69,616,854 Blackstone Real Estate Partners X Diversified 3/24/2023 75,000,000 3,480,170 0 Senior Blue Moon Senior Housing II 1/27/2020 50,000,000 42,456,684 0 Housing Senior Blue Moon Senior Housing II Sidecar 5/19/2020 50,000,000 0 41,468,832 Housing Blue Owl Real Estate Fund IV Diversified 11/20/2017 100,000,000 100,000,000 117,718,288 Blue Owl Real Estate Fund V Diversified 11/16/2020 50,000,000 49,996,863 15,361,143 Blue Owl Real Estate Fund VI Diversified 1/31/2023 75,000,000 8,875,173 214,287 C-III Recovery Fund III Diversified 100,000,000 8,471,944 9/24/2018 88,815,579 Hawkeye Scout Fund II Diversified 9/28/2016 30,000,000 30,000,000 605,865

9/30/2022

7/15/2014

75,000,000

25,000,000

Multifamily

Diversified

Real Estate

LEM Multifamily Fund VI

Lubert Adler Fund VII

835,598

14,355,221

34,875,000

24,375,000

Assets | Real Estate

Real Estate (continued)

Active Fund/Manager	Asset Type	SERS Initial Funding	Capital Committed ^{1/}	Accumulated Capital Drawn	Accumulated Distributions
Value Add/Opportunistic Fun	ds (contin	ued)			
Mesirow Financial Real Estate Value Fund III	Multifamily	5/18/2018	\$25,647,559	\$25,859,215	\$8,164,868
Prudential Senior Housing Fund V	Senior Housing	5/15/2015	45,727,881	41,137,690	4,886,698
Prudential Senior Housing Fund VI	Senior Housing	8/6/2019	100,000,000	75,266,435	0
Rockpoint Real Estate Fund II	Diversified	9/29/2005	34,138,784	37,446,828	31,202,182
Rockpoint Real Estate Fund III	Diversified	9/30/2007	50,632,887	50,675,144	68,151,141
Rockpoint Real Estate Fund V	Diversified	6/30/2015	50,000,000	47,839,001	25,396,310
Rubicon First Ascent	Office	6/30/2021	30,000,000	9,460,493	0
Rubicon First Ascent Sidecar	Office	6/30/2022	20,000,000	5,757,389	0
SRE Opportunity Fund III	Diversified	6/20/2018	50,000,000	44,653,386	16,863,561
SRE Opportunity Fund III Select	Diversified	7/25/2019	50,000,000	29,897,486	18,629,003
Starwood Fund VI	Diversified	6/30/2001	50,000,000	50,153,525	51,927,126
Starwood Fund VII	Diversified	1/10/2006	35,000,000	35,000,000	27,413,405
Starwood Fund VIII	Diversified	10/14/2009	50,000,000	45,356,281	72,256,025
ValStone Opportunity Fund V	Diversified	8/27/2014	14,663,402	14,663,777	10,164,834
Westbrook Fund VI	Diversified	5/4/2006	35,000,000	38,550,099	38,837,150
Westbrook Fund VII	Diversified	12/3/2007	50,000,000	56,347,333	56,575,755
Westbrook Fund VIII	Diversified	12/28/2009	50,000,000	54,335,646	63,418,319
Total Value Add/Opportunistic Funds	;		1,907,642,603	1,480,950,043	1,201,737,944
Value Add/Opportunistic SMA	2/				
Heitman I.M.A.	Diversified	1/1/1988	NA	825,277,792	1,230,476,873
hotelAVE I.M.A.	Hotel	7/1/2018	NA	95,994,432	57,691,396
LaSalle I.M.A.	Diversified	1/1/1994	NA	501,011,172	778,848,456
LaSalle Takeover I.M.A.	Diversified	7/1/2018	NA	319,593,524	172,440,449
Total Value Add/Opportunistic SMA			NA	1,741,876,920	2,239,457,174
Real Estate Securities ^{2/}					
CenterSquare Real Estate Securities	Diversified	5/14/2002	NA	183,616,773	211,168,336
Total Real Estate Securities			NA	183,616,773	211,168,336
Total Active Real Estate			\$2,984,966,696	\$4,463,560,715	\$4,028,277,168

Cash flows as of September 30, 2023.

*Not funded as of September 30, 2023.

^{1/}Commitments as of December 31, 2023.

²/Due to the nature of the investments, there are no capital commitments for value add/opportunistic SMA, legacy real assets, and real estate securities managers.

Assets | U.S. Equity

Objective

The objective of U.S. Equity is to generate returns through capital appreciation, income from dividend payments and to generate returns comparable to its public equity benchmark (Russell 3000 Index) over 5-year periods (annualized, net of fees).

Structure

U.S. Equity investments are traditional equity investments made in the form of separate accounts and commingled funds. U.S. Equity contributes to a higher expected long-term return to the fund and is also a material contributor to volatility.

0.5. Equity							
as of Dec	ember 31, 2023						
(\$ millions)							
Manager	Investment Style	Fair Value ^{1/}					
U.S. Large/Mid Cap							
Mellon Investments Corporation Russell 1000	U.S. Large Cap Equity	\$10,533.1					
Total U.S. Large/Mid Cap		10,533.1					
U.S. Small Cap							
Emerald Asset Management	U.S. Small Cap Growth Equity	397.4					
Mellon Investments Corporation Russell 2000 Core	U.S. Small Cap Equity	368.2					
Mellon Investments Corporation Russell 2000 Value	U.S. Small Cap Value Equity	368.9					
Total U.S. Small Cap		1,134.5					
Total U.S. Equity		\$11,667.6					

IIS Fauity

Assets | International Developed Markets Equity

Objective

The objective of International Developed Markets Equity is to generate returns through capital appreciation and income from dividend payments that meet or exceed the MSCI World ex U.S. Index over 5-year periods (annualized, net of fees).

Structure

International Developed Markets Equity investments are traditional equity investments made in the form of separate accounts and commingled funds. International Developed Markets Equity contributes to a higher expected long-term return to the fund and is also a material contributor to volatility.

International Developed Markets Equity

as of December 31, 2023 (\$ millions)

Manager	Investment Style	Fair Value ^{1/}
Artisan Partners - Global ex U.S.	Global ex-U.S. growth	\$0.6
BlackRock MSCI World ex U.S. Index	World ex-U.S. Equity	3,999.8
Harris Associates	World ex-U.S. Small Cap Equity	151.3
Mellon Investments Corporation MSCI World ex U.S. Index	MSCI World ex-U.S. Index	2.2
Morgan Stanley Investment Management Limited-developed ex U.S.	EAFE value	0.3
Northern Trust - Equity	Transition	1.0
Templeton Investment Counsel - Global ex U.S.	Global ex-U.S. value	0.7
Walter Scott & Partners Limited	Global Equity	761.3
Xponance	International Small Cap Equity	234.6
Total International Developed Markets Equity		\$5,151.8

Assets | Emerging Markets Equity

Objective

The objective of Emerging Markets Equity is to generate returns through capital appreciation and income from dividend payments that exceed the MSCI Emerging Markets Index over 5-year periods (annualized, net of fees).

Structure

Emerging Markets Equity investments are traditional equity investments generally made in the form of commingled funds since there are legal challenges for SERS to use separate accounts to open sub-custodial trading accounts in certain emerging market countries. Emerging Markets Equity contributes to a higher expected long-term return to the fund and is also a material contributor to volatility. Emerging markets are generally regarded as less efficient than developed markets and historically have been more volatile than developed markets. Returns have been influenced by capital flows into and out of these markets; however, longer term, emerging markets can be attractive to those investors seeking to access the financial returns derived from rapidly expanding economies. Due to the high return volatility associated with emerging markets, the SERS Fund takes a diversified approach using a variety of investment strategies. The SERS Fund employs a structure diversified by investment advisor, style, and type.

Emerging Markets Equity

as of December 31, 2023 (\$ millions)

Manager	Investment Style	Fair Value ^{1/}
BlackRock MSCI Emerging Markets Index	Emerging Markets Equity	\$562.7
GlobeFlex Capital	Emerging Markets Small Cap Equity	150.9
Leading Edge Investment Advisors	Emerging Markets Equity	232.2
Macquarie Emerging Markets	Emerging Markets Equity	357.9
Martin Currie Investment Management	Emerging Markets Equity	358.1
Total Emerging Markets Equity		\$1,661.8

Assets | Fixed Income

Objective

The objective of the Fixed Income allocation is to provide liquidity to minimize capital impairment risk, diversify investment risk, and enhance return to meet the fund's obligations. It is expected that the returns from the Fixed Income allocation will meet or exceed its benchmark (Bloomberg U.S. Aggregate Bond Index) performance over 5-year periods (annualized, net of fees).

Structure

Fixed Income investments are traditional investments made in the form of separate accounts and commingled funds. They include investments in publicly-traded debt obligations of sovereign, quasi-sovereign and corporate entities and securitized assets.

Fixed Income

as of December 31, 2023 (\$ millions)

Manager	Manager Investment Style	
Core Fixed Income		
Mellon Investments Corporation Bond Index	U.S. Aggregate Bond	\$4,077.5
PIMCO Core	U.S. Aggregate Bond	546.0
Total Core Fixed Income		4,623.5
Nominal US Treasuries		
Mellon Investments Corporation Intermediate Treasury Bond Index	U.S. Intermediate Treasuries	377.3
Mellon Investments Corporation Long Duration Bond Index	U.S. Long Duration Treasuries	502.0
Total Nominal US Treasuries		879.3
Opportunistic Fixed Income		
Blackstone Keystone	Fund-of-Funds	881.8
Total Opportunistic Fixed Income		881.8
Legacy Fixed Income		
Brandywine Global	Global Sovereign Credit	0.1
Fidelity Institutional Asset Management	Commercial Mortgage-Backed Securities	87.9
Stone Harbor HY	Global High Yield	0.1
Total Legacy Fixed Income		88.1
Total Fixed Income		\$6,472.7

Assets | Inflation Protection (TIPS)

Objective

The objective of Inflation Protection is to protect against both expected and unexpected higher inflation, provide liquidity to minimize capital impairment risk, reduce volatility of the total fund, and contribute total return to the fund that meet or exceed its benchmark (Bloomberg U.S. TIPS Index) over 5-year periods (annualized, net of fees).

Structure

Treasury Inflation-Protected Securities (TIPS) are traditional investments made in the form of separate accounts and commingled funds. The primary advantage of TIPS is that their return offers protection against both expected and unexpected higher inflation, as the securities' coupon payments are directly tied to the rate of inflation. TIPS, therefore, maintain the purchasing power of the investor. The coupon payments of TIPS have two components: a real coupon rate that is established at the issuance of the bond, and an accrual equal to the rate of inflation which adds to the principal balance of the security. TIPS are also useful for hedging liabilities which are affected by inflation and for hedging a cash flow stream against the need to liquidate equities and conventional bonds at depressed prices, in order to meet pension obligations during periods of unexpected inflation.

Inflation Protection (TIPS)

as of December 31, 2023 (\$ millions)

Manager	Investment Style	Fair Value ^{1/}
Brown Brothers Harriman	U.S. TIPS	\$476.1
New Century Advisors	Global TIPS	113.9
NISA Investment Advisors	U.S. TIPS	454.6
Total Inflation Protection (TIPS)		\$1,044.6

 $^{\mbox{\tiny 1/}}$ Includes securities and cash, which the manager had available for investment.

Assets | Cash

Objective

The objective of Cash is to serve as the primary source of liquidity and generate returns that meet or exceed its benchmark (ICE BofAML U.S. 3-Month Treasury Bill Index) over a threeyear period.

Structure

Cash investments emphasize the use of higher credit quality debt instruments that are liquid and have short maturities and durations, or have floating rates and have historically been invested in the Pennsylvania Treasury Group Investment Fund, a short-term investment fund.

Cash			
as of December 31, 2023			
(\$ millions)			

Manager	Investment Style	Fair Value ^{1/}
PA State Treasury (STIF)	Cash	\$644.3
Total Cash		\$644.3

Assets | Legacy Private Credit

Objective

SERS will continue to work with existing Legacy Private Credit managers to actively achieve a return in excess of the S&P/LSTA Leveraged Loan Index plus 100 basis points for the duration of the investments.

Structure

Private Credit investments are non-traditional investments made in the form of closed-end

limited partnership structures. The current structure of this portfolio consists of legacy investments that will continue to decrease over time as investments are realized, liquidated, and redeemed.

Status

SERS no longer has an asset allocation targeting this strategy as a stand-alone asset class.

Legacy Private Credit

as of December 31, 2023 (\$ millions)

Sub-Asset Class	Unfunded Sub-Asset Class Commitments Fair Value		% of Total Fund	
Total Legacy Private Credit	\$161.2	\$393.4	1.1%	

The Capital Committed column represents total dollars allocated from SERS to each limited partnership. Accumulated Capital Drawn is the portion of SERS' capital commitments drawn by the general partner to be invested with underlying portfolio companies along with any reinvested capital. The Accumulated Distributions column shows the value of capital and profits returned to SERS.

Legacy Private Credit Committed, Drawn, and Distributed

Active Legacy Private Credit Funds	Strategy/ Stage	SERS Initial Funding	Capital Committed ^{1/}	Accumulated Capital Drawn	Accumulated Distributions ^{2/}
Apollo Hybrid Value Fund	Diversified Credit	12/24/2018	\$100,000,000	\$131,481,502	\$123,775,437
Ares PA Opportunities Fund - Direct Lending	Direct Lending	10/12/2021	100,000,000	75,303,031	4,236,879
Audax Direct Lending Solutions Fund-A	Direct Lending	10/26/2018	100,000,000	112,999,621	68,919,601
Brightwood Capital Fund IV	Direct Lending	4/24/2018	100,000,000	100,000,000	40,112,657
ICG North American Private Debt Fund II	Direct Lending	2/27/2019	50,000,000	44,959,803	16,558,827
Permira Credit Solutions IV Master (Feeder) SCSp	Direct Lending	9/26/2019	75,000,000	62,933,547	16,859,260
Permira Susquehanna Opportunities - Credit	Direct Lending	4/7/2021	60,000,000	12,287,712	924,980
Total Active Legacy Privat	Total Active Legacy Private Credit Funds			\$539,965,216	\$271,387,641

Cash flows as of September 30, 2023.

^{1/}Commitments as of December 31, 2023.

^{2/}Distributions include stock distributions. Distributions may include fees that are recorded as negative distributions to be offset against future distributions of the underlying limited partnership investment.

Assets | Legacy Hedge Funds

Objective

SERS will continue to work with existing legacy managers as well as explore options to work with strategic partners to expedite the redemption process in a thoughtful and costeffective way.

Structure

The current structure of this portfolio consists of legacy investments that will continue to

decrease over time as investments are realized, liquidated, and redeemed.

Status

SERS is no longer actively investing in this strategy; legacy hedge fund portfolios are currently in liquidation. The remaining balance has continued to decrease as SERS has successfully redeemed assets from legacy managers.

Legacy Hedge Funds

as of December 31, 2023 (\$ millions)

Manager	Investment Style	Fair Value ^{1/}
Legacy Hedge Funds	Fund-of-Funds	\$14.0
Luxor Capital Partners	Direct Hedge Fund	1.9
Total Legacy Hedge Funds		\$15.9



Pennsylvania Investments

Pennsylvania Investments

Pennsylvania Investments

The board, employees of SERS, and agents of the board stand in a fiduciary relationship to the members and beneficiaries of the system regarding the investments and disbursements of the SERS Fund. Subject to prudent investor investment responsibilities contained in the Retirement Code and the Fiscal Code, the board has exclusive control and management of the SERS Fund and full power to invest the assets of the SERS Fund (the board adopted a formal *Statement of Investment Policy* in 1979).

Where investment characteristics are equivalent, the Retirement Code and the board's current policy favor investments that have a positive impact on the economy of Pennsylvania.

Although the board's fiduciary duty is to SERS members and beneficiaries, investments in Pennsylvania provide an ancillary and subordinate benefit to the state's economy. The investment policy acknowledges that such benefit, derived from investments in Pennsylvania-based companies or firms employing Pennsylvanians, should be considered after other primary fiduciary investment characteristics are satisfied.

Fair value of Pennsylvania investments as of December 31, 2023, was approximately \$502.1 million.

Pennsylvania Investments by Asset Class

(\$ millions)

Asset Class	Total PA Fair Value
Private Equity ^{1/}	\$63.3
U.S. Equity	272.9
Real Estate ^{1/}	139.4
Fixed Income	26.6
Total Pennsylvania Investments	\$502.1

 $^{1\!/}\mbox{Private}$ Equity and Real Estate are valued as of September 30, 2023.

Private Equity

SERS' Private Equity program dates back to 1985. Initially the program targeted a 1% allocation to growth equity with a focus to invest with managers located in Pennsylvania or with managers who had Pennsylvania investment mandates. Over its life, the program has grown to include national and international based private equity, special situation, and growth equity managers. Since inception, SERS' Private Equity program has made commitments of approximately \$1.3 billion to 66 limited partnerships based in Pennsylvania. In addition, the number of non-Pennsylvania based managers investing in companies that impact the state comprises a meaningful portion of the program.

As of September 30, 2023, SERS' active Private Equity managers held investments in 27 Pennsylvania–based companies. SERS' pro-rata investment value in these companies is approximately \$63.3 million. This equates to 0.9% of the Private Equity program fair value and does not include investments headquartered outside of Pennsylvania that may have impactful operations within the state.

U.S. Equity and Fixed Income

SERS maintains a universe of institutionally investable Pennsylvania-based companies. The PA-based company universe is comprised of 158 institutionally investable publicly traded corporations which:

- Name their headquarters as Pennsylvania and have Pennsylvania employees or operations
- Have Pennsylvania–based employment exceeding 25% of total corporate employment

Pennsylvania Investments

SERS had approximately \$273 million invested in stocks of Pennsylvania-based companies, as of December 31, 2023. These securities are held in SERS' various externally managed global public equity portfolios.

Pennsylvania Investments - U.S. Equity

(\$ millions)

Manager	Fair Value
Emerald Advisers	\$26.3
Mellon Investments Corporation	233.0
Walter Scott	13.6
Total Pennsylvania Investments - U.S. Equity	\$272.9

SERS had approximately \$27 million invested in fixed income securities issued by Pennsylvania– based companies, as of December 31, 2023. These securities are held in SERS' various externally managed bond portfolios.

Pennsylvania Investments - Fixed Income

(\$ millions)

Manager	Fair Value
Mellon Investments Corporation	\$26.6
Total Pennsylvania Investments - Fixed Income	\$26.6

SERS had approximately \$644 million invested in the Pennsylvania Treasury Department's short-term investment pool.

Real Estate

In 1987, SERS began investing directly in the Pennsylvania commercial real estate market and subsequently established two separate account real estate portfolios managed by Heitman Capital Management and Grosvenor Investment Management, whose portfolio is now managed by LaSalle Investment Management and reported as a part of the LaSalle Takeover Account. In addition, SERS has invested as a limited partner in several real estate funds, which have acquired, and currently hold, numerous properties in Pennsylvania. All of the above noted investments are reflected in the data below.

As of September 30, 2023, the SERS real estate portfolio contained approximately 62 private real estate investments located in Pennsylvania, totaling 10.1 million square feet of office, retail, warehouse, and mixed-use space, 2,017 apartment, hotel, and senior housing units, and 4,557 self-storage units.

The gross fair value of the real estate assets located in Pennsylvania totaled approximately \$1.7 billion, of which SERS ownership share was approximately \$136 million.

In addition to the above, SERS owned approximately \$3.4 million worth of PA-based assets in publicly traded real estate investment trusts.



Diverse-Owned Firms

Diverse-Owned Firms

Diverse Investment Managers

The board defines a "diverse investment manager" as an investment management firm owned and/or controlled by a majority of persons who are women and/or minorities.

The board encourages the use of diverse investment managers in managing SERS' assets, encompassing all asset classes, within the bounds of financial and fiduciary prudence, and to take affirmative steps to remove any barriers to the full participation in investment opportunities. SERS believes that professionals and decision-makers who come from diverse backgrounds contribute different points of view that enhance organizational quality and economic performance. The firms listed in Table 1 classify themselves as diverse-owned firms and were under contract with SERS to provide investment management services within SERS' Equity or Fixed Income portfolio as of December 31, 2023.

The firms listed in Table 2 were recognized by SERS' consultants or self-reported as diverseowned firms and were under contract with SERS to provide investment management services within SERS' Private Equity, Real Estate or Legacy Private Credit portfolio as of December 31, 2023.

Table 1 Diverse Firms Within SERS Equity & Fixed Income Portfolios

(\$ millions)

Firm	SERS Assets Under Management
GlobeFlex Capital	\$150.9
Leading Edge Investment Advisors	\$232.2
New Century Advisors	\$113.9
Xponance	\$234.6

Table 2 Diverse Firms Within SERS Private Equity, Real Estate & Legacy Private Credit Portfolios

(\$ millions)

Firm	SERS Committed Capital
Asia Alternatives Capital Partners	\$295.0
Brightwood Capital	\$100.0
Blue Moon Capital Partners	\$100.0
Clearlake Capital Partners	\$500.0
Fairview Capital Partners	*
hotelAVE	N/A
Hawkeye Partners ^{1/}	\$30.0
Rubicon Point Partners	\$50.0
Thoma Bravo ^{1/}	\$345.0
TSG Consumer Partners ^{1/}	\$200.0
Veritas Capital Partners ^{1/}	\$125.0
Vista Equity Partners ^{1/}	\$225.0
Weathergage Capital ^{1/}	\$50.0

^{1/}Diverse-owned firm identified by SERS' consultants with less than a majority of minority/woman ownership.

*The Keystone Legacy Fund is a special purpose vehicle to manage SERS' remaining 42 non-core funds as of September 30, 2023, which includes Buyouts, Special Situations, and Growth Equity.

Diverse-Owned Firms

Diverse-Owned Brokers Brokerage Commissions

The table below lists the diverse-owned brokerage firms utilized by SERS' external investment managers during calendar year 2023, as reported to SERS by SERS' external investment managers.

The board seeks to have managers direct trades through diverse-owned firms and reserves the right to establish proposed trading targets. However, the responsibility for the selection and use of diverse brokerage firms is delegated to the investment managers. Diverse-owned brokerage firms' commissions totaled \$105,984 for the year. It is estimated this year that SERS' Equity managers directed approximately 3% of their trades through diverse-owned brokerage firms. Fixed Income managers traded a combined \$242.9 million of securities through diverse-owned brokerage firms.

Firm	Diverse-Owned Commissions
Castleoak Securities	\$1,332
Guzman & Company	55,780
Loop Capital	15,552
North South Capital	10,060
Sturdivant & Co	18,798
Telsey Advisory	4,462
Total Diverse-Owned Commissions	\$105,984



Deferred Compensation Plan

Total FY 2023-24 Planned Budget

As of and for the year ended December 31, 2023



Plan Description

Most state employees are eligible to participate in the voluntary Deferred Compensation Plan, commonly referred to as "deferred comp." The plan allows participants to have some of their pay automatically deducted on a before- and/or after-tax basis and invested for retirement.

Participants can contribute as little as \$5 or 0.5% of pay each pay period and as much as the annual IRS contribution limits.

Participants are eligible for withdrawals or distribution of their deferred comp account when they retire, leave state employment, die, suffer an unforeseeable emergency as defined by the Internal Revenue Code, or to purchase service credit in the SERS Defined Benefit Plan.

Established by Act 1987-81, this voluntary supplemental investment plan was established as a trust and is administered in accordance with Internal Revenue Code 457(b). The plan allows participants the flexibility to make traditional before-tax and Roth after-tax contributions.

The SERS Board selects the investment options offered through this plan, contracts with investment managers, and contracts through a competitive bid with the third-party administrator of the plan, currently Empower. Empower maintains participant records, carries out investment transactions on behalf of the participants, counsels participants, and markets the plan.

Investment options comprise a series of target date funds that include a post-retirement date fund, equity funds, fixed income funds, a money market fund, and a self-directed brokerage option.

A majority of the cost of administering the deferred comp plan is borne by participants. During 2023, staff continued examining internal and third-party administrator processes to find efficiencies and see where costs could be reduced and/or services improved. Staff continued the initiative to streamline the payment process and increase payment security. This was accomplished by collaborating with a number of participating employers to convert from submitting participant contributions by paper checks to electronic payments. Most employers are now submitting electronic payments.

In addition, SERS partnered with the state Treasury on service enhancements as described in the following section.

Recent Changes

In 2023, the plan experienced the following changes:

• Updated to Interactive Fund Profiles In late 2023, the plan switched from "static" or "flat" fund fact sheets to interactive fund profiles by the independent investment research firm, Morningstar. The interactive fund profiles provide pertinent, timely data about plan investment options that provide participants with a tool to help them determine which funds make the most sense for their personal investment strategy. The new fund profiles detail each fund's investment strategy, performance, portfolio structure/asset allocation, holdings, risk profile and much more. As an interactive tool, users can look at multiple fund characteristics at the click of a button, including risk over multiple timeframes or asset allocation based on sector, region, or country.

• Began Search for Third-Party Administrator

The board approved staff beginning the competitive procurement process for a third-party administrator for the defined contribution and deferred compensation plans. The board's general investment consultant, Callan, is consulting on the search.

Plan Description

• Partnering with State Treasury on Service Enhancements

In coordination with Treasurer Stacy Garrity and the Pennsylvania Treasury, SERS has developed a model to enhance the services provided to commonwealth employers and employees participating in the defined contribution and deferred compensation plans. Once in place, the new model will provide participants with quicker access to their individual investment accounts, lower fees to both participants and employers, and improved customer experiences. The change also will help to streamline processes, reduce risk, and establish a more reliable internal control structure for SERS.

Deferred Compensation Plan Statistics

as of and for the year-ended December 31, 2023

Participants	56,000 total accounts 31,486 actively contributing participants
Assets	\$4.5 billion
Eligible Employers	76
Total Participant Contributions	\$172 million
Total Rollovers Into the Plan	639 totaling \$55 million
Total Rollovers Out of the Plan	1,879 totaling \$235 million
Total Distributions/Withdrawals	28,922 totaling \$359 million

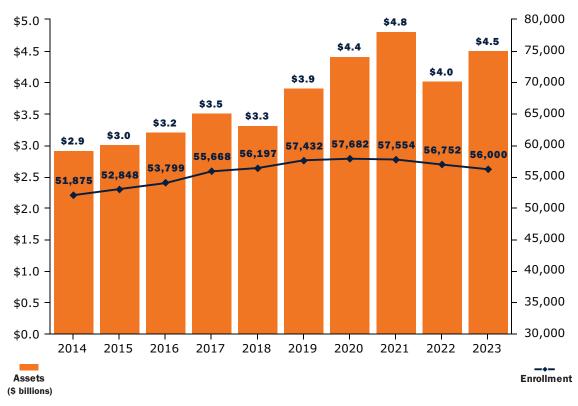
Plan Description

Plan Assets and Enrollment

In 2023, approximately 56,000 participants had a total of approximately \$4.5 billion invested in deferred comp.

As of December 31, 2023, there were 31,486 active and 24,514 inactive participants in

deferred comp. From 2014 to 2023, annual deferrals have ranged from \$130 million to \$178 million per year and the total fund value grew from approximately \$2.9 billion to approximately \$4.5 billion.



Deferred Comp Assets & Enrollment

Deferred Compensation Plan Investment Options

Participation

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Estimated Calendar Year, Net-of-Fees Returns

Fund Name	Participants	Fund Balance	Inception Date	1 Year	3 Year	5 Year	10 Year	Max Total Investment Fund Expense
Stable Value Fund	34,471	\$1,103,290,857	12-2003	2.64%	2.00%	2.18%	2.16%	0.2520% ^{1/}
Post Retirement Date Fund	3,472	210,801,358	08-2005	11.13	0.49	5.61	4.45	0.07752/
2025 Retirement Date Fund	2,350	137,104,337	07-2006	12.00	1.15	6.60	5.26	0.07752/
2030 Retirement Date Fund	2,826	143,130,644	08-2005	14.24	2.27	7.84	6.00	0.07752/
2035 Retirement Date Fund	3,151	132,192,046	07-2006	16.29	3.32	9.00	6.69	0.07752/
2040 Retirement Date Fund	2,582	87,918,716	08-2005	18.30	4.28	10.05	7.31	0.07752/
2045 Retirement Date Fund	2,482	73,947,572	07-2006	20.14	5.11	10.94	7.79	0.07752/
2050 Retirement Date Fund	2,055	50,224,786	09-2007	21.25	5.58	11.41	8.03	0.07752/
2055 Retirement Date Fund	1,238	19,104,164	05-2010	21.56	5.69	11.51	8.08	0.07752/
2060 Retirement Date Fund	701	8,078,098	11-2014	21.57	5.68	11.51	NA	0.07752/
2065 Retirement Date Fund	311	4,933,472	09-2019	21.62	5.68	NA	NA	0.07752/
U.S. Large Company Stock Index Fund	35,163	1,437,650,055	12-1994	26.29	10.00	15.69	12.04	0.01502/
U.S. Small/Mid Company Stock Index Fund	26,059	431,263,600	08-1998	25.39	1.50	12.10	8.67	0.02502/
Global Non-U.S. Stock Index Fund	20,157	200,320,456	03-2009	16.07	1.76	7.36	4.06	0.04502/
U.S. Bond Index Fund	21,492	222,841,856	02-1995	5.54	(3.32)	1.10	1.80	0.0200 ^{2/}
Short-Term Investment Fund	18,294	118,919,728	10-1988	5.00	2.20	1.91	1.36	0.0000
Charles Schwab Self-Directed Brokerage ^{3/}	3,404	165,558,638	NA	NA	NA	NA	NA	NA

¹⁷The Stable Value Fund expense will fluctuate very little based on the balance of the fund.

^{2/}Maximum possible expense that can be charged.

^x/For those in the Self-Directed Brokerage Option (SDB), the asset fee is assessed against the balance in the SDB but the actual deduction is prorated against the core investment options separately.

The Plan's monthly recordkeeping fee is \$4.55 per participant.

In addition, the Plan charges an admin fee for accounts with a balance greater than \$5,000:

\$1.00 flat fee per month; plus

0.02% of account value annually, to be withheld on a monthly basis, not to exceed \$50 annually

DEFERRED COMPENSATION PLAN

Participation, Assets, Performance, and Fund Expense